

# Town of Aurora General Committee Meeting Revised Agenda

Date: November 2, 2021

**Time:** 7 p.m.

**Location:** Council Chambers, Aurora Town Hall

Due to the COVID-19 pandemic, meetings will be available to the public via live stream only on the <u>Town's YouTube Channel</u>. To participate electronically please visit <u>aurora.ca/participation</u>.

**Pages** 

1. Call to Order

Councillor Humfryes in the Chair.

Additional items are marked with an asterisk (\*).

**Land Acknowledgement** 

- 2. Approval of the Agenda
- 3. Declarations of Pecuniary Interest and General Nature Thereof
- 4. Community Presentations
- 5. Delegations
  - \*5.1. Nick Pileggi; Re: 15520 Yonge Street, Removal of Holding Symbol Request

1

- 6. Consent Agenda
- 7. Advisory Committee Meeting Minutes
  - 7.1. Finance Advisory Committee Meeting Minutes of October 12, 2021

2

- 1. That the Finance Advisory Committee meeting minutes of October 12, 2021, be received for information.
- \*7.2. Anti-Black Racism and Anti-Racism Task Force Meeting Minutes of October 20, 2021

6

1. That the Anti-Black Racism and Anti-Racism Task Force meeting

0.4	0001 070 Final Daniert Tax. (4	
8.1.	CS21-070 - Final Report Town of Aurora Municipal Service Delivery Review	
	(Presentation to be provided by Lauren Wyman, Manager; Srusti Pandya, Consultant; and Jaiman Chin, Vice President; Management Consulting, StrategyCorp Inc.)	
	1. That Report No. CS21-070 be received; and	
	<ol><li>That staff be directed to prioritize and action the recommendations in the report as appropriate; and</li></ol>	
	3. That staff report back to Council on progress.	
8.2.	PDS21-133 - Green Development Standards Update	1
	(Presentation to be provided by Lisa Prime, Team Lead and Project Manager, PRIME Strategy & Planning Inc.)	
	1. That Report No. PDS21-133 be received for information.	
8.3.	CMS21-035 - Sport Tourism Strategy Update 1	23
	1. That Report No. CMS21-035 be received; and	
	<ol> <li>That a Sport Tourism Strategy be developed to engage the local business and hotel industry, create a visitor experience package to support existing events and explore potential new events to bring into the community with the current assets and resources available to the Town; and</li> </ol>	
	<ol> <li>That staff further investigate opportunities to enhance current facilities that would expand the event hosting potential and opportunities to bring new events into the community; and</li> </ol>	
	4. That staff report back to Council in Winter 2022.	
	PDS21-137 - Promenade Streetscape Needs Assessment	2
8.4.		

Regional Report 10.

#### 11. New Business

#### 12. Public Service Announcements

#### 13. Closed Session

There are no Closed Session items for this meeting.

#### 14. Adjournment



100 John West Way Aurora, Ontario L4G 6J1 (905) 727-3123 aurora.ca

# **Delegation Request**

This request and any written submissions or background information for consideration by either Council or Committees of Council is being submitted to Legislative Services.

Council or Committee *	Council or Committee Meeting Date * ?
General Committee	2021-11-2
Subject *	
15520 Yonge Street	
Full Name of Spokesperson and Name of	f Group or Person(s) being Represented (if applicable) *
Nick Pileggi	
Brief Summary of Issue or Purpose of De to ask for Council consideration of an advan	elegation * nce notice period for a Hold By-law removal
Have you been in contact with a Town sta	aff or Council member regarding your matter of interest?
	No     No
I acknowledge that the Procedure By-law  ✓ Agree	permits five (5) minutes for Delegations. *



# Town of Aurora Finance Advisory Committee Meeting Minutes

Date: Tuesday, October 12, 2021

Time: 5:45 p.m.

Location: Video Conference

Committee Members: Councillor Harold Kim (Chair)

Mayor Tom Mrakas

Councillor Michael Thompson

Other Attendees: Councillor Rachel Gilliland

Doug Nadorozny, Chief Administrative Officer Rachel Wainwright-van Kessel, Director, Finance

Eliza Bennett, Acting Manager, Corporate Communications

Tracy Evans, Advisor, Financial Management Jason Gaertner, Manager, Financial Management MaryBeth Meszaros, Procurement Consultant Linda Bottos, Council/Committee Coordinator

#### 1. Procedural Notes

This meeting was held electronically as per Section 19. i) of the Town's Procedure By-law No. 6228-19, as amended, due to the COVID-19 situation.

The Chair called the meeting to order at 5:46 p.m.

#### 2. Approval of the Agenda

Moved by Mayor Mrakas Seconded by Councillor Thompson

That the agenda as circulated by Legislative Services be approved.

#### 3. Declarations of Pecuniary Interest and General Nature Thereof

There were no declarations of pecuniary interest under the *Municipal Conflict of Interest Act, R.S.O. 1990, c. M.50*.

#### 4. Receipt of the Minutes

4.1 Finance Advisory Committee Meeting Minutes of September 27, 2021

Moved by Councillor Thompson Seconded by Mayor Mrakas

That the Finance Advisory Committee meeting minutes of September 27, 2021, be received for information.

Carried

#### 5. Delegations

None.

#### 6. Matters for Consideration

# 6.1 Memorandum from Senior Financial Management Advisor; Re: Fiscal Strategy Strategic Action Plan

Staff provided an overview of the memorandum and the Committee expressed support for the proposed Fiscal Strategy Strategic Action Plan overall. The Committee inquired about the policy approval process and recommended that Council be given opportunities to provide input on the development of policies, and staff provided clarification. The Committee referred to Appendix A of the staff report and suggested the existing master, strategic plans and studies should be harmonized with the Town's Strategic Plan, along with the roles and responsibilities of staff and Council, toward clarity on the objectives of the Corporation. Staff provided context regarding the Strategic Plan and confirmed that the Plan was reendorsed during the current term and would be updated for the next term of Council.

Moved by Councillor Thompson Seconded by Mayor Mrakas

- 1. That the memorandum regarding Fiscal Strategy Strategic Action Plan be received; and
- 2. That the Finance Advisory Committee comments regarding the strategic action plan be received and referred to staff for consideration and further action as appropriate.

Carried

# 6.2 Memorandum from Manager, Financial Management; Re: Proposed 2022 Budget Introduction

Staff provided an overview of the memorandum and the Committee expressed support for the proposed Budget process. The Committee requested that greater detail be provided for the upcoming Budget discussions on how staff have managed to offset the lower assessment growth and inflationary pressures and assurance that service levels have not been impacted. The Committee commented on the proposed water and wastewater rate increase driven by the Region's decisions, and further requested that staff provide options to deal with the anticipated inflation increases over the next three to five years and the principle for setting tax year targets within the multi-year budget framework.

#### Moved by Councillor Thompson Seconded by Mayor Mrakas

- 1. That the memorandum regarding Proposed 2022 Budget Introduction be received: and
- 2. That the Finance Advisory Committee comments regarding the proposed 2022 budget be received and referred to staff for consideration and further action as appropriate.

Carried

# 6.3 Memorandum from Director, Finance; Re: Procurement Modernization Project Update

Staff provided an overview of the memorandum and consultant's report, noting the Town's score is comparable with the starting point of other municipalities and a C grade (Good) is the goal. The Committee expressed concerns with the assessment results and requested that future discussions include additional information on the scoring and metrics

used, comparisons to the past review process, issues not previously identified, and comparisons with other municipalities. Staff offered a few municipal comparisons for the Committee's reference.

The Committee inquired about the level of bureaucracy and lack of flexibility identified in the current process, and staff advised there would be a recommendation to increase the delegation of authority threshold toward streamlining the process for lower value procurements. Staff provided clarification on the RFP process, lowest bidders, scoring criteria and weighting, and the tools for targeting bidders.

Staff advised that the new procurement policy and protocols would be available for Council's review in the next two to three months and implementation would include education across the organization through 2022. The Committee suggested that the process be enhanced sooner where possible and expressed support for the recommendation to establish a procurement governance committee.

#### Moved by Councillor Thompson Seconded by Mayor Mrakas

- 1. That the memorandum regarding Procurement Modernization Project Update be received; and
- 2. That the Finance Advisory Committee comments regarding the procurement modernization project update be received and referred to staff for consideration and further action as appropriate.

Carried

#### 7. New Business

None.

#### 8. Adjournment

**Moved by** Councillor Thompson **Seconded by** Mayor Mrakas

That the meeting be adjourned at 6:33 p.m.



# Town of Aurora Anti-Black Racism and Anti-Racism Task Force Meeting Minutes

Date: Wednesday, October 20, 2021

Time: 7 p.m.

Location: Video Conference

Committee Members: Mark Lewis (Chair)

Noor El-Dassouki (Vice Chair)

Mae Khamissa

Councillor Harold Kim

Members Absent: Keenan Hull

Other Attendees: Techa Van Leeuwen, Director of Corporate Services

Robin McDougall, Director of Community Services

Phil Rose, Manager, Aurora Town Square

Alicia Cherayil, Collections and Exhibitions Coordinator

Michael de Rond, Town Clerk

#### 1. Procedural Notes

This meeting was held electronically as per Section 19. i) of the Town's Procedure By-law No. 6228-19, as amended, due to the COVID-19 situation.

The Chair called the meeting to order at 7:02 p.m.

#### 2. Approval of the Agenda

Moved by Mae Khamissa Seconded by Noor El-Dassouki

That the agenda, as circulated by Legislative Services, be approved.

#### 3. Declarations of Pecuniary Interest and General Nature Thereof

There were no declarations of pecuniary interest under the *Municipal Conflict of Interest Act, R.S.O. 1990, c. M.50*.

#### 4. Receipt of the Minutes

4.1 Anti-Black Racism and Anti-Racism Task Force Meeting Minutes of June 16, 2021

Moved by Noor El-Dassouki Seconded by Mae Khamissa

That the Anti-Black Racism and Anti-Racism Task Force meeting minutes of June 16, 2021, be received for information.

Carried

#### 5. Delegations

None.

#### 6. Matters for Consideration

6.1 Memorandum from Manager, Aurora Town Square; Re: Black History MonthPlanning February 2022

Phil Rose, Manager of Aurora Town Square, provided a brief overview of the memo. There was no further discussion.

**Moved by** Mae Khamissa **Seconded by** Noor El-Dassouki

- That the memorandum regarding Black History Month Planning February 2022 be received; and
- 2. That the Anti-Black Racism and Anti-Racism Task Force comments regarding Black History Month Planning February 2022 be received and referred to staff for consideration and further action as appropriate.

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#### 7. Informational Items

None.

#### 8. Adjournment

Moved by Noor El-Dassouki Seconded by Mae Khamissa

That the meeting be adjourned at 7:10 p.m.



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# Town of Aurora **General Committee Report**No. CS21-070

Subject: Final Report Town of Aurora Municipal Service Delivery Review

Prepared by: Martin Stefanczyk, Program Manager, Corporate and Strategic

Initiatives

**Department:** Corporate Services

Date: November 2, 2021

#### Recommendation

1. That Report No. CS21-070 be received; and

- 2. That staff be directed to prioritize and action the recommendations in the report as appropriate; and
- 3. That staff report back to Council on progress.

#### **Executive Summary**

The purpose of this report is to provide council with the result of Municipal Service Delivery Review conducted by Strategy Corp.

- Through interviews Council and the leadership team were engaged to confirm and detail the expected objectives of a successful review
- The Service Delivery Review examined all Town departments and divisions to identify strengths, gaps and opportunities
- The Town's services were benchmarked to comparable municipalities which included eight key findings
- An assessment of the expected shifts to service demands in the context of the Town's population growth was completed
- The Service Delivery Review resulted in 21 Service Driven and 17 Continuous Improvement Opportunities.

#### **Background**

Council, at its meeting on May 19, 2020 passed the following motion;

- 1. That the Town of Aurora consider a Municipal Services Review to identify actions and directions that could result in a more efficient and cost-effective service delivery, enhanced organizational and operation procedures, new revenue streams, and potential savings; and
- 2. Be It Further Resolved That this item be referred to the 2021 budget with an estimate on the cost of conducting a service review; and
- 3. Be It Further Resolved That pending Council's approval of the cost to conduct a review, the CAO be directed to finalize and issue a Request for Proposal for a Service Level and Delivery Review no later than February 2021

Service Delivery Reviews (SDRs) are an important and rigorous evaluation process that look at the needs and expectations of the community, the performance and costs of the services provided and result in key recommendations on industry best practices and approaches to improved service delivery. As a result of the completed SDR the Town of Aurora is better positioned to make more informed and strategic choices about our service delivery, prioritize service investment decisions and ensure services are delivered in a fiscally and operationally responsible way.

The Town issued this RFP on January 26, 2021 and received 10 competitive submissions. Strategy Corp. an industry leader in Service Delivery Reviews was the successful proponent.

#### **Analysis**

Through interviews Council and the leadership team were engaged to confirm and detail the expected objectives of a successful review

The objectives outlined included;

- Providing clarity on the services that Aurora provides and articulating their value
- Validating that Aurora is providing the right services and whether it should provide new ones
- Identifying where service levels and KPIs need to be set and documented and how they currently compare to peers
- Gaining the resident perspective on the services provided

- Informing further discussions on organizational capacity and how departments should collaborate to achieve service levels
- Understanding how growth and COVID-19 will impact service levels and future resource needs and
- Informing disaster recovery and business continuity planning.

# The Service Delivery Review examined all Town departments and divisions to identify strengths, gaps and opportunities

This analysis resulted in the identification of current strengths, gaps and opportunity areas of the Town's services and a detailed and comprehensive inventory of services, service descriptions, and the categorization of services according to service drivers which included;

- legislated
- discretionary
- combination of legislated/discretionary

# The Town's services were benchmarked to comparable municipalities which resulted in eight key findings

Town of Aurora's service delivery was compared to Newmarket, Oakville, Caledon, Halton Hills and Ajax. These five comparator municipalities were selected through the following criteria;

- Similar service offering
- Population density and growth
- Comparable family incomes
- Two-tier government structure
- Prioritizing the preservation of natural and cultural heritage while accommodating growth

The benchmarking resulted in eight key findings

- 1. **Revenue and Household Development.** While every community's revenue composition was relatively similar, Aurora is less reliant on property taxation than its peers (45.1%). The Municipality also had the highest proportion of residential development permits at 94%.
- Average Water and Sewer Fees. Aurora charges an average rate for water and sewer charges per household. Although only Newmarket is responsible for billing

Report No. CS21-070

water rates among comparators, Aurora is performing on-par compared to other municipalities in York Region and beyond.

- 3. **MMAH Key Performance Indicators** Aurora's comparators also meet most or all MMAH's KPI targets. Over half of comparators outperform Aurora on Operating Surplus Ratio and Asset Sustainability Ratio, which could be areas to consider for further improving Aurora's financial health.
- 4. Large Proportion of Spending on Contracted Services. The Town spends the highest amount on contracted services among comparators, at 49.6%. This includes outsourcing Fire Services to Newmarket and Water and Wastewater Services to York (~56% of contracted spending).
- Lower than Average Debt and Debt Repayment Charges. Aurora maintains the lowest debt and debt repayment charges, according to several metrics, in the comparator set.
- 6. **High Reserves.** Aurora has high reserves compared to other municipalities. However, this is due primarily to Aurora's hydro sale funds. A portion of this fund is being spent on the Aurora Town Square and will reduce the Town's reserves.
- 7. **A Comparatively Small Staff Complement.** Aurora employs among the fewest staff in the comparator set relative to local population, in addition to the highest part-time staff relative to total staff among comparators.
- 8. Average Tax Amount on Par with Comparators. Residents in the Town of Aurora pay a municipal tax amount per household (\$4,985) that is aligned with that of comparators (\$4,753). Notably, Aurora's average Current Value Assessment (CVA) is one of the highest in Ontario.

# An assessment of the expected shifts to service demands in the context of the Town's population growth was completed

Leveraging York Region's ongoing municipal comprehensive review which provided population forecasts until 2051 for Aurora projected, slow growth and expedited growth service demand profiles were developed. The six key findings of the impact to service demand due to population growth are as follows;

1. Growth will require Aurora to continuously modernize and digitize operations to

- achieve cost-efficiencies, with particular emphasis on IT and HR as automation and changing workforce needs impact the future of government.
- 2. Aurora's ability to service water and wastewater needs for the planned growth targets are highly dependent on the Water Reclamation Centre currently scheduled for completion in 2028.
- 3. An aging and increasingly diverse population, higher density development, ability to develop and service new facilities, and citizen preferences will require Aurora to continuously innovate recreation and culture services.
- 4. Aurora's fiscal strategy will need to pay particular focus to delays in development charge (DC) collections and their impact on future debt requirements and DC rates.
- 5. As identified in the recent Master Transportation Study, Aurora should focus on managing the existing transportation network while improving connectivity and safety particularly for pedestrians and cyclists.
- 6. To accommodate growth, Building Services will need to strengthen organizational capabilities to service infill development.

The Service Delivery Review resulted in Service Driven and Continuous Improvement Opportunities.

There are a total of 38 Improvement Opportunities identified and their categories are described below. Detailed explanation of each Improvement Opportunity can be found in the attached report starting on page 26.

There are 21 recommended service driven opportunities. These Service Driven Opportunities are divided into;

- **Enterprise Wide Opportunities** that apply across the organization and can benefit from an enterprise wide solution.
- **Department Specific Opportunities** that apply to specific Town Departments and Divisions. These focus on actions and initiatives that will either improve the internal operations of the Division or how it delivers external services. In some cases these opportunities can have inter departmental connections.

There are also 17 continuous improvement opportunities that if implemented will enhance the Town's reputation as a leading municipal organization in Ontario

- Leading Municipal Practice: Opportunities that Aurora may consider as part of broader efforts to modernize and continuously improve. While not directly linked to a service, they provide the organizational infrastructure to improve service delivery.
- Innovative Practices: Opportunities for innovation that, in a post COVID 19 environment, will address changing resident needs and preferences.

Town staff will review the complete list of recommendations in the context of organizational capacity and prioritize accordingly.

#### **Advisory Committee Review**

NA

#### **Legal Considerations**

None.

#### **Financial Implications**

All presented recommendations will need to be fully assessed by staff in order to determine their feasibility and financial implications. Once a course of action has been determined, all anticipated financial implications and their timing will be presented to Council. Upon Council endorsement of the resultant action plan, any arising budget implications will be presented to Council for its review and approval as necessary.

#### **Communications Considerations**

The Town will follow up with the residents who participated in the municipal service delivery review survey to share the outcomes of their participation and of the review. The findings of the review will also be shared more broadly with residents through a media release, the Town's website and social media channels.

#### Link to Strategic Plan

Ensuring the responsive and efficient delivery of municipal services is aligned with The Corporation of the Town of Aurora Council's approved 2011-2031 Town of Aurora Strategic Plan.

The Strategic Plan outlines the Town's Vision 2021 as follows;

"An innovative and sustainable community where neighbours care and businesses thrive"

Goal: Supporting an exceptional quality of life for all

Objective #6 Promoting service accountability, excellence and innovation

- Work with community partners to define, redefine and meet community expectations
- Regularly examine the Town's municipal structure and resource allocation to maintain flexibility and respond to rapid changes within the community
- Develop a plan to review and realign service levels to reflect current and future demographic trends

#### Alternative(s) to the Recommendation

Council to provide direction

#### Conclusion

The 2021 Town of Aurora Municipal Service Delivery Review has been completed and concluded that

- The Town is in a strong financial position when assessed against 65 financial indicators
- The majority of Town services are being performed at/above standard
- The Town is actively investing in continuous improvement and has a strong culture with dedicated staff committed to ensuring service delivery excellence to citizens

Report No. CS21-070

#### **Attachments**

Attachment #1 Strategy Corp. Final Municipal Service Delivery Review Report Attachment #2 Summary Presentation

#### **Previous Reports**

NA

#### **Pre-submission Review**

Agenda Management Team review on October 14, 2021

#### **Approvals**

Approved by Techa van Leeuwen, Director, Corporate Services

Approved by Doug Nadorozny, Chief Administrative Officer

#### Attachment 1



# **Final Report**

Town of Aurora Service Delivery Review

October 2021

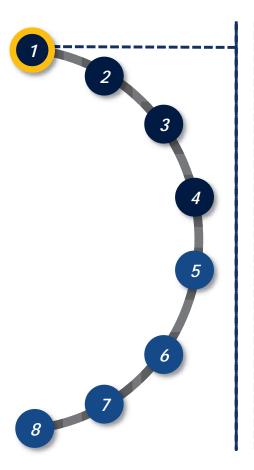


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# 1. Executive Summary

"I've only been a resident since 2019 and have not regretted my decision to move here from Oakville for one second. This is one of the nicest and most caring places I have ever encountered." – Aurora Resident



- a. Project Overview
- b. Summary of Key Findings
- c. Overview of Current Service
  Performance and Projected Service
  Demands
- d. Overview of Improvement Opportunities
- e. Summary of Potential Savings
- f. Implementation and Next Steps



## a. Project Overview

The Town of Aurora engaged StrategyCorp to conduct a Service Delivery Review ("SDR" or "Engagement"). This project is focused on improving services that residents use in their day-to-day lives while also driving ongoing efficiencies, innovation, and cost savings in delivering those services.



#### **OBJECTIVES**

Members of the Council and the Town's senior leadership team defined the objectives of a successful review as:

- Providing clarity on the services that Aurora provides and articulating their value;
- Validating that Aurora is providing the right services and whether it should provide new ones;
- Identifying where service levels and KPIs need to be set and documented and how they currently compare to peers;
- Gaining the resident perspective on the services provided;
- Informing further discussions on organizational capacity and how departments should collaborate to achieve service levels;
- Understanding how growth and COVID-19 will impact service levels and future resource needs; and
- Informing disaster recovery and business continuity planning.



In conducting this SDR, StrategyCorp undertook an approach comprised of three main phases, each one building off the former.

- 1. Research and Current State Assessment: Identified current strengths, gaps, and opportunity areas as relating to the Town's services. This leveraged primary and secondary research including document review, stakeholder interviews (Councillors and key staff members), and an online resident survey. An extensive inventory of all Town services was undertaken to document service descriptions, levels, and key gaps.
- 2. Growth Impact Analysis: A set of future growth scenarios and service growth drivers were defined. Using population growth and comparator municipality benchmarking, a high-level service needs forecast and readiness assessment were developed.
- **3. Opportunity Development:** 38 improvement opportunities were identified and evaluated based on work completed in Phases 1 and 2, comparator benchmarking, and leading practices.

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# b. Summary of Key Findings

Information gathered through existing data and documents, specific details on all core services, Council, ELT and CMT interviews, and the public engagement survey informed the following observations, which in turn, were used to develop service delivery improvement opportunities.

Key takeaways were as follows:



#### **HEALTHY FINANCIAL POSITION**

Overall, the Town is in a healthy position from a financial and organizational capacity perspective. Aurora's financial health was assessed against approximately 65 indicators, with the Town performing at or above average for nearly all indicators. Aurora's taxation levels are also on par with that of comparators.



#### SERVICE PERFORMANCE

19/25 of Town's services are performing at/above standard. However, many service areas need to establish or update to more defined service levels. A key enabler of this will be establishing enterprise-wide service levels through development of internal service level agreements and cross-functional collaboration.



#### SERVICE MODERNIZATION

A significant number of continuous improvement and modernization initiatives are underway. Moving forward, it is important for Aurora to leverage change management to ensure staff at all levels can embrace the desired future state for Aurora.



#### **TOWN GROWTH**

The ability to service future growth emerged as a key theme. Population and development-driven services will face greater difficulty in meeting planned growth targets from York's MCR (e.g., planning and development, water and wastewater, recreation and culture services, and facilities management).



#### STAFF CULTURE AND DEVELOPMENT

Participants referenced a positive culture and dedicated staff teams at Aurora. There is opportunity for Aurora to invest in its workforce of the future through a long-term HR strategy that includes training, learning and development, and diversity and inclusion.



#### **DIGITAL TRANSFORMATION**

Along with HR, the future of work is also accelerating digital transformation in municipalities. As other municipalities in the region like Newmarket prioritize these innovations, Aurora has both the opportunity to participate in regional collaboration efforts and modernize its own operations.

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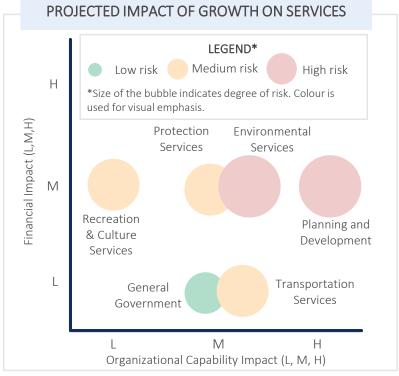


## c. Overview of Current Service Performance and Projected Service Demands

The following provides an overview of Town service level performance, as identified in the service delivery review and through resident input. Aurora anticipates that the Town's population will grow to 84,900 by 2051. The service delivery review projected the impact this growth will have

on services. A summary of the growth impact analysis is also captured below.





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## d. Overview of Improvement Opportunities

Opportunities were divided into two groups. Those that were categorized as Service-Driven Opportunities have been further categorized as 'Enterprise Wide' or 'Department Specific'.

21
Service-

Driven

4

17

**Enterprise Wide:** Opportunities that apply across the organization and can benefit from an enterprise-wide solution.

Department Specific: Opportunities that apply to specific Town Departments and Divisions. These focus on actions and initiatives that will either improve the internal operations of the Division or how it delivers external services. In some cases, these opportunities can have inter-departmental connections.

These opportunities have been developed further into opportunity profiles, which detail the rationale for change, service impact analysis, financial implications, and implementation considerations, among other areas.

Opportunities that were categorized as Continuous Improvement Opportunities have been further categorized as 'Leading Municipal Practices' and 'Innovative Practices'.

17
Continuous
Improvement

Leading Municipal Practice: Opportunities that Aurora may consider as part of broader efforts to modernize and continuously improve. While not directly linked to a service, they provide the organizational infrastructure to improve service delivery.

10

Innovative Practices: Opportunities for innovation that, in a post-COVID-19 environment, will address changing resident needs and preferences.

These are opportunities to accommodate growth, retain changes to services and ways-of-working that have been identified as improvements, and explore digital transformation more vigorously.

It is important to note that prior to this SDR process, several planning, digitization, and improvement initiatives were already underway; in many cases, they set the foundation for opportunities identified within this review. They have been identified in detail on Slide 19.

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# 1 EXECUTIVE SUMMARY

## d. Overview of Service-Driven Improvement Opportunities

#### **ENTERPRISE-WIDE**

# 1. Establish service levels where gaps exist and adopt an annual service level review process.

- 2. Through the customer experience plan (CEP), establish internal service level agreements (SLAs) between departments to achieve enterprise-wide service levels.
- 3. Through the CEP, validate whether to keep customer service for Community Services separate from Access Aurora.
- 4. Through the CEP, better define the Town's value proposition to residents and improve access to services.

#### Office of the CAO

5. Shift Corporate
Communication's focus away
from administrative tasks
towards more strategic ones.

#### **Corporate Services**

- 6. Ensure recognition and capacity for Access Aurora's internal customer service initiatives.
- 7. Deliver off-site wedding services.
- 8. Bring clarity and consistent implementation to the SLAs between Legal Services and other Town Divisions.
- 9. Define a HR strategy linked to the Town's strategic plan.

# 10. Elevate the role of the PMO to focus on more enterprise-wide

transformation projects.

**DEPARTMENT-SPECIFIC** 

- 11. Given clear increases in service level expectations and overall demand for by-law services, either align resourcing to meet demand, or decrease service levels.
- 12. In partnership with the region, transition to an Administrative Monetary Penalty System (AMPS).

#### Finance

13. Review contracted services to ensure value-for-money and opportunities to improve service level.

#### **Community Services**

- 14. Better empower and train front-line staff to manage customer requests.
- 15. Develop a Council-approved policy for Special Events Calendar planning.

- 16. Review mandate and resourcing of Facilities Management to ensure alignment with Town growth and Council expectations.
- 17. Review mandate and resourcing of Culture to ensure implementation of master plans.

#### Operations

18. Digitize Road Occupancy Permit (ROP) application and develop by-law to enforce ROPs.

#### Planning and Development

- 19. Expand functionality and utilization of CRM system.
- 20. Develop a Council-driven realestate portfolio strategy.
- 21. In coordination with Community Services, explore the delivery of new business and community development services.

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# d. Overview of Continuous Improvement Opportunities

LEADING MUNICIPAL PRACTICES	INNOVATIVE PRACTICES			
Drive greater alignment between the corporate strategic plan and     Division-level priorities.	Resident and Business Needs and Preferences  1. Accessible Public Wi-Fi			
2. Build more collaborative partnerships between cross-functional support staff and service delivery staff.	<ul><li>2. "Open Streets" initiatives</li><li>3. Climate Adaptation Planning</li></ul>			
3. Create an annual governance training plan for Council.	4. Participatory Budgeting			
4. Increase focus on diversity and inclusion within service delivery to better reflect the Town's changing demographics.	Improved Services and New Ways-of-Working			
5. Appropriately resource enterprise-wide initiatives, while defining and communicating clear roles and responsibilities.	<ul><li>5. Accommodating Hybrid Work</li><li>6. "Third Spaces" initiatives</li></ul>			
6. Improve the intranet and increase its use to facilitate greater information sharing across departments.	Digital Transformation and Investments  7. Digital Services and Payments			
7. Formalize and sustain practices put in place during the pandemic that proved to be effective.	<ul><li>8. Open Data</li><li>9. Digital Engagement</li><li>10. "Smart Cities" Investments</li></ul>			

The report contains a deeper dive on each of the opportunity areas. Service Driven Opportunities are built out into Opportunity Profiles with financial analysis and relevant implementation considerations. Continuous Improvement Opportunities are further detailed with rationale, leading practices, benchmarking, and case studies.

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# e. Summary of Potential Financial Benefits and Investments (1 of 2)

The following is a summary of the potential benefits that the Town could achieve by implementing the proposed initiatives. Most of these are productivity savings, not direct savings. Additionally, they will be realized once successful implementation has occurred over the identified timeline. Time and resource investments are required to implement opportunities and achieve these benefits. The majority of cost savings were calculated using three main benchmarks related to People and Talent, Digitization, and Process Standardization. The table below summarizes savings at the opportunity level.

Opportunity	Initial Investment	Annual Operating Expenses	Total Annual Savings	Net Annual Savings
1. Missing service level development and annual update	-	\$70,100	\$515,000	\$444,900
2. SLA development	\$175,200	Included in Opp. #1	Included in Opp. #1	Included in Opp. #1
3. Customer Services/Access Aurora integration	Existing CEP	-	\$45,300	\$45,300
4. Value proposition communications to residents	Existing CEP	\$4,700	-	(\$4,700)
5. Communications team transition to strategic activities	-	-	-	-
6. Access Aurora capacity	-	-	\$47,500	\$47,500
7. Off-site wedding services	-	\$20,800	\$62,700	\$41,900
8. Legal Services SLA implementation	-	Included in Opp. #2	Included in Opp. #1	-
9. HR Strategy development	\$17,900	\$686,700	\$824,000	\$137,300
10. PMO role transition	\$8,100	-	\$8,000	\$8,000
11. By-law resourcing assessment		Approved in 10 yr capital budget	-	-
12. Transition to an AMPS	\$14,300	-	\$11,000	\$11,000

For a description of all financial assumptions, see Appendix D.

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# 1 EXECUTIVE SUMMARY

# e. Summary of Potential Financial Benefits and Investments (2 of 2)

Opportunity	Initial Investment	Annual Operating Expenses	Total Annual Savings	Net Annual Savings
13. Contracted services review	-	\$70,100	\$217,000	\$146,900
14. Recreation front-line staff training	Included in Opp. #10	Included in Opp. #10	Included in Opp. #10	Included in Opp. #10
15. Special Events Calendar Policy development	\$7,100	-	\$23,000	\$23,000
16. Facilities Management mandate and resource review	\$8,000	-	-	-
17. Culture Services mandate and resource review	-	-	-	-
18. ROP application digitization and enforcement by-law	-	-	\$7,500	\$7,500
19. CRM expansion	Existing Technology Strategic Plan	-	\$55,000	\$55,000
20. Real Estate Portfolio Strategy development	\$6,200	-	\$27,500	\$27,500
21. Business and Community Development services	\$15,200	-	-	-
Total	\$252,000	\$852,400	\$1,843,500	\$991,100

#### **NOTES:**

- Initial Investment are one-time up front internal or external costs (e.g., staff time, consultants, training, software, etc.) for the opportunity area.
- Annual Operating Expenses are annual costs that must be incurred when pursuing the opportunity.
- Initial Investment and Annual Operating Expenses do not account for additional internal planning and coordination required to mobilize the opportunities. Aurora is encouraged to consider planning and resource timing when moving forward with these opportunities.
- Total Annual Savings are cost savings that can be achieved through this opportunity area.
- Net Annual Savings are cost savings that will be achieved after annual operating expenses are incurred.
- A series of **staffing considerations** were identified throughout the review and shared with internal leadership. Staffing decisions should be based on the positions approved in the multi-year budget.
- In some instances, it may be more cost-effective for the Town to outsource initiatives like municipal policy/plan development.

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## f. Implementation and Next Steps

Each opportunity analysis includes implementation considerations, including recommended timing and prioritization. Further operational planning will be required to prioritize opportunities, integrate these initiatives into the Town's budgeting and workplan processes, and mitigate against possible risks to timelines including the COVID-19 pandemic and its impact on Town finances and the 2022 municipal elections.

#### **NEXT STEPS**

- 1. Align upon prioritization of recommended opportunities.
- 2. Conduct further operational planning as required by internal budgeting and work planning processes.
- 3. Implement opportunities in a phased approach and report to Council on progress.

**Note:** Each Wave is expected to span 1 to 2 years.

#### Wave 1

- Missing service level development and annual update\*
- Access Aurora capacity
- Off-site wedding services
- By-law resourcing assessment
- Contracted services review
- Special Events Calendar Policy development
- Culture Services mandate and resource review
- ROP application digitization and enforcement by-law
- \*This activity will set the foundation for additional opportunity areas and is prioritized for Wave 1.

#### Wave 2

- SLA development
- Communications team transition to strategic activities
- Legal Services SLA implementation
- HR strategy development
- PMO role transition
- Transition to an AMPS
- Recreation front-line staff training
- Facilities Management mandate and resource review
- Contracted services review (continued)

#### Wave 3

- Customer Services/Access
  Aurora integration
- Value proposition communication to residents
- CRM expansion
- Real estate portfolio strategy development
- Business and community development services
- Contracted services review (continued)

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#### **EXECUTIVE SUMMARY**

## f. Implementation and Next Steps

To inform further prioritization of projects, the following opportunities have been identified as directly supporting priorities of digital modernization, service integration, and shared services/alternative service delivery models.

# SERVICE-DRIVEN OPPORTUNITIES

#### **Digital Modernization**

- Opportunity #18: Digitize Road Occupancy Permit (ROP) application and develop bylaw to enforce ROPs.
- Opportunity #19: Expand functionality and utilization of CRM system.

#### **Service Integration**

 Opportunity #3: Through the CEP, validate whether to keep customer service for Community Services separate from Access Aurora.

#### Shared Services/Alternative Service Delivery

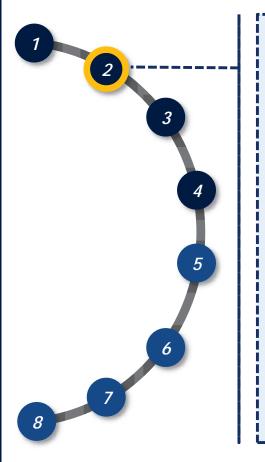
- Opportunity #12: In partnership with the region, transition to an Administrative Monetary Penalty System (AMPS).
- Opportunity #13: Review contracted services to ensure value-for-money and opportunities to improve service level.

Additionally, the following digital modernization initiatives are already underway. They can also be prioritized for implementation.

# EXISTING OPPORTUNITIES

- Human Resource Information System (HRIS)/ADPNow
- Financial management system
- eScribe for legislative services
- ERP system to automate workflows and enable reporting functionality
- Automated water meter read system
- Software for business owners and plumbing contractors to complete backflow prevention tests
- Fleet management software pilot to help increase preventative maintenance of fleet
- Digital database for engineering drawings, enabling faster responses to information requests
- Contract management software within Legal Services

2. Project Context and Overview



- a. Context and Objectives
- b. Project Approach Methodology
- c. Overview of Aurora
  - Aurora at a Glance
  - Current Service Offering
  - Change Currently Underway



#### PROJECT CONTEXT AND OVERVIEW

## a. Context and Objectives



#### CONTEXT

The Town of Aurora is in the process of transitioning from a "small town to a large town." This includes modernizing and maturing key Town services while maintaining Aurora's distinct identity. The Town of Aurora is a growing community seeking to preserve its heritage and small-town feel while managing population and commercial growth.

The Town of Aurora has engaged StrategyCorp to conduct a Service Delivery Review ("SDR" or "Engagement"). This project is focused on improving services that residents use in their day-to-day lives, while also driving ongoing efficiencies, innovation, and cost savings in delivering those services.



#### **OBJECTIVES**

Members of the Council and the Town's senior leadership team defined the objectives of a successful review as:

- Providing clarity on the services that Aurora provides and articulating their value;
- Validating that Aurora is providing the right services and whether it should provide new ones;
- Identifying where service levels and KPIs need to be set and documented and how they currently compare to peers;
- Gaining the resident perspective on the services provided;

- Informing further discussions on organizational capacity and how departments should collaborate to achieve service levels;
- Understanding how growth and COVID-19 will impact service levels and future resource needs; and
- Informing disaster recovery and business continuity planning.

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#### PROJECT CONTEXT AND OVERVIEW

# b. Project Approach and Methodology

In conducting this SDR, StrategyCorp undertook an approach comprised of the following main phases, each one building off the former.

#### **APRIL TO OCTOBER 2021**

Research and Current State Assessment

Identified current strengths, gaps, and opportunity areas as related to the Town's services.

#### Sources:

- ✓ Internal data and documents.
- ✓ Council (5), ELT (7), and CMT (21) interviews.
- ✓ Corporate Service Inventory (documented service descriptions, levels, and key gaps).
- ✓ 2019 FIR data was used to ensure analytical consistency and comparability.

Growth Impact Analysis

- Reviewed Town growth planning documents.
- Engaged subject matter experts.
- Defined a set of future growth scenarios and service growth drivers.
- Developed high-level service needs forecast and a readiness assessment using population growth and comparator municipality benchmarking.

Resident Engagement

- Launched a public engagement survey to take a pulse check of the Town's experience with residentfacing services.
- ✓ Received 97 responses and good insight into the trends of resident experiences with Town services.

Opportunity Development

- opportunities and 18 continuous improvement opportunities were identified based on work completed in Phases 1 and 2, comparator benchmarking, and leading practices.
- ✓ Opportunity analysis and development used most recent 2021 Town budget data to ensure accurate analysis.

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# 2 PROJECT CONTEXT AND OVERVIEW

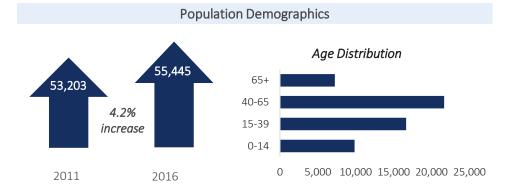
## c. Overview of Aurora: Growth and Demographics

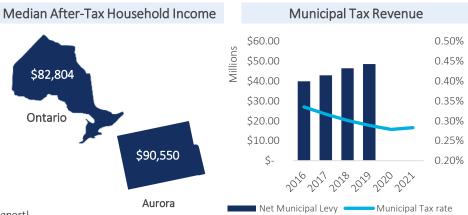
The Town of Aurora is situated in York Region with an estimated population of 62,000 residents as of 2020. It is home to over 1,300 businesses, including approximately 150 major industries and head offices.

The Town comprises nearly 50 km<sup>2</sup> with a population density of approximately 1,112 km<sup>2</sup>.

#### Aurora has:

- Experienced a population increase of over 13% since 2016 and will see its population grow by 37% (1.2% per year) by 2051.
- A population of predominately working age residents, with an over 65 population (13%) that is lower than the provincial average (14.6%).
- An above average median household income, when compared to the rest of the province.
- Municipal tax rate decreased between 2016 2020, while the municipal tax levy and average Current Value Assessment (CVA) has increased over the same period. Among 35 municipalities, Aurora had the 7<sup>th</sup> lowest tax rate across all of Ontario.\*





<sup>\*</sup> Source: Jannine Rane, ZOOCASA (2020). Ontario Cities With the Highest and Lowest Property Tax (Report) https://www.zoocasa.com/blog/ontario-property-tax-rates/

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# PROJECT CONTEXT AND OVERVIEW

# c. Overview of Aurora: Current Services Offering

A key component of the work conducted as part of this review was the corporate service inventory. Service profiles were developed for each service provided by the Town. This inventory has been shared as a separate database to be maintained on an ongoing basis and owned internally.

This service list has been identified by StrategyCorp, in consultation with staff, as the Municipality's "core service groupings." The profiles were then developed based on available data and financial information, augmented by discussions with key stakeholders involved in service delivery.

# The Office of the Mayor and Council

Office of the CAO	Corporate Services	Finance	Planning and Development	Community Services	Operations
• Corporate Comms (D)	<ul> <li>Access Aurora (L/D)</li> <li>Legislative Services/Records Management (L)</li> <li>Information Technology (D)</li> <li>By-law Services (L/D)</li> <li>Human Resources (L/D)</li> <li>Corporate Initiatives (L/D)</li> <li>PMO (D)</li> </ul>	<ul> <li>Financial Reporting and Revenue (L)</li> <li>Procurement Services (L)</li> <li>Financial Management (L)</li> </ul>	<ul> <li>Development Planning (L/D)</li> <li>Policy Planning &amp; Economic Development (L/D)</li> <li>Building (L/D)</li> <li>Engineering &amp; Capital Delivery (L/D)</li> </ul>	<ul> <li>Recreation/Special Events (L/D)</li> <li>Culture (L/D)</li> <li>Facilities Management (L/D)</li> <li>Business Support (D)</li> </ul>	<ul> <li>Roads(L/D)</li> <li>Fleet (L/D)</li> <li>Parks (L/D)</li> <li>Solid Waste (L/D)</li> <li>Water/Waste (L/D)</li> </ul>

#### Legislated vs. Discretionary Services



Most of Aurora's services are legislated with additional discretionary components. This contributes to an overall higher standard of service than what is required by legislation. Council may choose to sustain this as it is welcomed by the community, but should continuously evaluate the scope of services to ensure value for investments.

Legislated Drivers

Discretionary Drivers

Service with Legislated and Discretionary Drivers

Note: Services delivered by York or Newmarket (e.g., Fire) were out of scope for this review.

Legal Services (L/D)



# 2

#### PROJECT CONTEXT AND OVERVIEW

# c. Overview of Aurora: Change Currently Underway

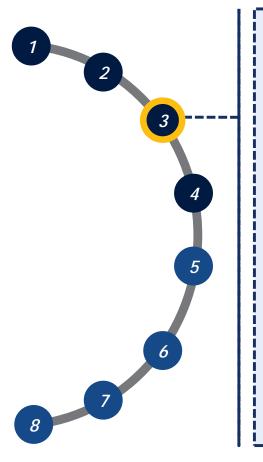
The following highlights key service delivery and continuous improvement initiatives already underway. They were not investigated further as part of the review but set the foundation for opportunities identified within this report.

Corporate Planning	Digitization		Continuous Improvement		New Services and Roles
<ul> <li>Piscal strategy</li> <li>Second generation     Asset Management     Plan</li> <li>Culture master plan</li> <li>Communications plan</li> </ul>	<ul> <li>Roll out of a new:</li> <li>Human Resource Information System (HRIS)/ADPNow</li> <li>Financial management system</li> <li>eScribe for legislative services</li> <li>ERP system to automate workflows and enable reporting functionality</li> <li>Automated water meter read system</li> <li>Software for business owners and plumbing contractors to complete backflow prevention tests</li> <li>Fleet management software pilot to help increase preventative maintenance of fleet</li> <li>Digital database for engineering drawings, enabling fasters responses to information requests</li> <li>Contract management software within Legal Services</li> </ul>	•	Excellence Canada initiative Procurement Modernization, resulting in new by-law, templates, and processes Integrated Business Planning Process (IBPP) Customer experience initiative Change management initiative CSR initiatives	•	Bag Tag program Green Bin collection at multi- residential properties Updating by-law to make textiles a curb-side collection item Formal Education Programs planned for 2023 Shifting the Planning Clerk role to have a greater customer service focus, thereby improving customer experience and relieving capacity for Planners

While these initiatives are well planned and managed, it will be important to manage the people side of change through change management and ensure staff at all levels can embrace the desired future state for Aurora. Participants noted that pockets of change resistance (e.g., some lags in following new project management protocols) already exist within the organization, which may need additional attention moving forward.

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3. Service Level
Review & Related
Opportunities



- a. Service Level Current State
- b. Improvement Opportunities
  - Service-Driven
    - o Enterprise-Wide
    - o Department-Specific
  - Continuous Improvement
    - Leading Municipal
       Practice
    - Innovative Practices
- c. Growth Impact Analysis



# a. Opportunity Analysis Overview and Key Definitions (1 of 2)

The following provides an overview of how each opportunity analysis is structured.

Service-driven opportunities were further evaluated to outline rationale, implementation considerations, and supporting leading practices and benchmarking analysis.

### Rationale & Description:

- Provides context on why this opportunity was identified.
- Outlines tactics that the Town can take and potential benefits associated with the opportunity.



## Leading Practices / Benchmarking:

- Identifies relevant leading practices for the Town's consideration.
- Evaluates opportunity within the context of comparators.

Continuous improvement opportunities were also further detailed for the Town's consideration.



#### Implementation Considerations:

- Outlines financial analysis on potential revenues or cost savings that can be realized from the opportunity.
- Quantifies the estimated level of investment required to pursue this opportunity. Most initiatives leverage CMT
  capacity as the base value as it provides a median salary base from which to estimate costs. In reality, many tasks will
  be delegated up and down to implement the opportunity.
- Suggests time waves for implementation, each spanning 1-2 years.
- Identifies any risks or challenges with pursuing this opportunity.
- Assesses how different aspects of Aurora's operations will be impacted by the opportunity (see next slide for details).

#### Opportunity Explanation:

- Describes the leading municipal practice or innovations that the Town can adopt to continuously modernize operations.
- Provides case studies on innovations seen within other municipalities.
- Where relevant, provides benchmarking considerations for Aurora.

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# a. Opportunity Analysis Overview and Key Definitions (2 of 2)

The following provides an overview of how each opportunity analysis is structured.

Service-driven opportunities were further evaluated to outline rationale, implementation considerations, and supporting leading practices and benchmarking analysis.

### Rationale & Description:

- Provides context on why this opportunity was identified.
- Outlines tactics that the Town can take and potential benefits associated with the opportunity.

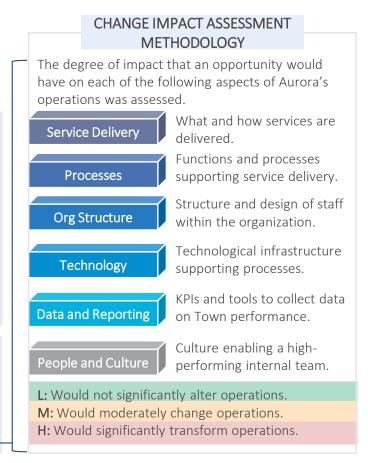


## Leading Practices / Benchmarking:

- Identifies relevant leading practices for the Town's consideration.
- Evaluates opportunity within the context of comparators.

#### Implementation Considerations:

- Outlines financial analysis on potential revenues or cost savings that can be realized from the opportunity.
- Quantifies the estimated level of investment required to pursue this opportunity. Most initiatives leverage CMT capacity as the base value as it provides a median salary base from which to estimate costs. In reality, many tasks will be delegated up and down to implement the opportunity.
- Suggests time waves for implementation, each spanning 1-2 years.
- Identifies any risks or challenges with pursuing this opportunity.
- Assesses how different aspects of Aurora's operations will be impacted by the opportunity.



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# a. Financial Analysis Assumptions and Methodology (1 of 2)

The following outlines the approach used to quantify the financial impacts of service driven opportunities. See Appendix D for more details.

#### **CORE ASSUMPTIONS**

#### 1. Municipal Data Sources

- Internal financial information
- Internal salaries and benefits data
- Municipal FIR data

#### 2. Benchmarks

 StrategyCorp used a combination of secondary research (i.e., literature review) and in-house expertise to determine cost-saving benchmarks.

#### 3. Application of Benchmarks

 Conservative estimates were used to calculate the base-values for applying the benchmarks.

#### METHODOLOGY AND LEADING PRACTICE ASSUMPTIONS

#### **Potential Revenues**

- 1. Identify comparable organizations offering similar service to assess respective revenues.
- 2. Based on comparator revenue data, use a conservative estimate for potential revenue gains at Aurora.

#### Investment

- 1. Leverage internal salaries and benefits data to estimate costs for positions that already exist within the organization.
- 2. Conduct desktop research to estimate costs for net new positions and other direct costs (e.g., software).

#### **Cost Savings**

- 1. Leverage internal budgets to identify direct cost savings (e.g., duplicate software programs).
- 2. Based on interviews, identify positions that are most likely to experience productivity savings.
- 3. Apply lower end of productivity saving benchmarks to a conservate salary-base (i.e., 30% of total salaries or salaries of minimum number of positions impacted).

PRODUCTIVITY SAVING	DESCRIPTION	LEADING PRACTICE BENCHMARK
People and Talent	People management (e.g., evaluation, feedback)	8-18%*
Digitization	Tech implementation and workflow automation	10-25%**
Standardizing Processes	Setting standards, KPIs, reducing duplication	5-10%***

\*Source: Gallup. (2017). Re-Engineering Performance Management.

\*\*Source: Work Market & KRC Research. (2020). Work Market 2020 In(Sight) Report: What AI and Automation Really Mean for Work.

\*\*\*Source: Government Finance Officers Association. (2007). Performance Management: Using Performance Measurement for Decision Making.





# a. Financial Analysis Assumptions and Methodology (2 of 2)

The following provides a further description of the benefits associated with each productivity saving.

PRODUCTIVITY SAVING	DESCRIPTION	LEADING PRACTICE BENCHMARK	BENEFITS  Savings associated with these benchmarks are productivity savings (i.e., what percent of a staff or group of staff member's time is saved from achieving this opportunity?). The following highlights examples of productivity benefits that will likely lead to productivity savings:
People and Talent	People management (e.g., evaluation, feedback)	8-18%*	<ul> <li>✓ Performance evaluation, feedback, training, and developmental coaching improves engagement and performance outcomes, driving efficiencies in how work is completed</li> <li>✓ Improves retention which reduces recruitment and onboarding costs</li> </ul>
Digitization	Tech implementation and workflow automation	10-25%**	✓ Reduces manual errors, increases speed at which tasks are completed, leads to better quality work products, and decreases labour costs
Standardizing Processes	Setting standards, KPIs, reducing duplication	5-10%***	<ul> <li>✓ Reduces guess work and duplication</li> <li>✓ Guarantees consistent quality for residents and boosts productivity when employees are empowered with standardized tools and practices to complete their work</li> <li>✓ Improves resource allocation by better utilizing existing staff and reducing future needs for additional staff</li> </ul>

#### Notes:

• These are productivity savings, not direct savings. Additionally, they will be realized once successful implementation has occurred over the identified timeline. Time and resource investments are required to implement opportunities and achieve these tangible and intangible benefits.

\*Source: Gallup. (2017). Re-Engineering Performance Management.

\*\*Source: Work Market & KRC Research. (2020). Work Market 2020 In(Sight) Report: What AI and Automation Really Mean for Work.

\*\*\*Source: Government Finance Officers Association. (2007). Performance Management: Using Performance Measurement for Decision Making.





### a. Service Level Current State

Service	Level	Current Performance	Service	Level	Current Performance	Service	Level	Current Performance
Corp. Comms.	WIP	N/A	Roads	Υ	At-Standard	Access Aurora	М	Mixed (At/Above)
Financial Reporting	Y	At Standard	Parks	Υ	Mixed (At/Below)	Legislative		
and Revenue	'	At Standard	Fleet	Υ	At-Standard	Services/Records Management	Υ	Mixed (At/Above)
Procurement Services	Υ	At Standard	Solid Waste	Υ	At-Standard	IT	M	At Standard
Services			Water/Waste	Υ	Mixed (At/Above)	11	IVI	At Stalluaru
Financial	Υ	At Standard	·	.,		By-Law Services	Y, WIP	Mixed (At/Below)
Management	·	/ to ocarradi a	Dev. Planning	Υ	Mixed (At/Below)	HR	Y, WIP	At Standard
Rec./Special Events	М	Mixed (At/Above)	Building	Υ	Mixed (At/Below)	1111	.,	, te ocarraara
Business Support	Υ	Mixed (At/Above)	Policy Planning & EcDev	Υ	At Standard	Corporate Initiatives	Υ	Above Standard
Facilities Mgmt	WIP	At Standard				PMO	Υ	At Standard
Culture	M	Mixed (At/Below)	Engineering & Capital Delivery	Υ	Mixed (At/Above)	Legal Services	Υ	At Standard

Service Level Current Service Performance

Legend Y = Yes, N = No, M = Mix of Y and N, WIP = Work in Progress Above, At, or Mixed (At/Above) Mixed (At/Below) Below

Service performance was assessed by documenting service standards in the Corporate Service Inventory and assessing performance against those existing standards through a combination of stakeholder input, financial analysis, benchmarking, and subject matter expert engagement.

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# b. Improvement Opportunities Context

The service level review identified that several service areas need to establish or update service levels. These have been identified in the corporate service inventory and will require further staff resourcing to address. Through research and analysis, a number of improvement opportunities were identified to improve service delivery or modernize the municipality. They are outlined below:

#### **SERVICE-DRIVEN OPPORTUNITIES**

- Enterprise-Wide Service Opportunities (4): These are themes that span across the organization and can benefit from an enterprise-wide solution.
- Departmental Service Opportunities (17): These are specific to a department, division, or service.

These opportunities have been developed further into opportunity profiles, which detail the rationale for change, service impact analysis, financial implications, and implementation considerations, among other areas.

#### **CONTINUOUS IMPROVEMENT OPPORTUNITIES**

- Municipal Leading Practice (7): These are opportunities that the Town may consider as part of broader efforts to modernize and continuously improve the organization. While they are not directly linked to a service, they provide the organizational infrastructure to improve service delivery. COVID-19 related opportunities are also included in this section; this refers to practices that were adopted during the pandemic that should continue into the future.
- Innovation Opportunities (10): These are innovation initiatives identified through a high-level policy/practice scan. Aurora can further explore these to position the municipality as a leader in modernization and innovation.

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# b. Summary of Service-Driven Opportunities

#### **ENTERPRISE-WIDE**

- 1. Establish service levels where gaps exist and adopt an annual service level review process.
- 2. Through the customer experience plan (CEP), establish internal service level agreements (SLAs) between departments to achieve enterprise-wide service levels.
- 3. Through the CEP, validate whether to keep customer service for Community Services separate from Access Aurora.
- 4. Through the CEP, better define the Town's value proposition to residents and improve access to services.

#### Office of the CAO

5. Shift Corporate
Communication's focus away
from administrative tasks
towards more strategic ones.

#### **Corporate Services**

- 6. Ensure recognition and capacity for Access Aurora's internal customer service initiatives.
- 7. Deliver off-site wedding services.
- 8. Bring clarity and consistent implementation to the SLAs between Legal Services and other Town Divisions.
- 9. Define a HR strategy linked to the Town's strategic plan.

# DEPARTMENT-SPECIFIC

- 10. Elevate the role of the PMO to focus on more enterprise-wide transformation projects.
- 11. Given clear increases in service level expectations and overall demand for by-law services, either align resourcing to meet demand, or decrease service levels.
- 12. In partnership with the region, transition to an Administrative Monetary Penalty System (AMPS).

#### Finance

13. Review contracted services to ensure value-for-money and opportunities to improve service level.

#### **Community Services**

- 14. Better empower and train front-line staff to manage customer requests.
- 15. Develop a Council-approved policy for Special Events Calendar planning.

- 16. Review mandate and resourcing of Facilities Management to ensure alignment with Town growth and Council expectations.
- 17. Review mandate and resourcing of Culture to ensure implementation of master plans.

#### Operations

18. Digitize Road Occupancy Permit (ROP) application and develop by-law to enforce ROPs.

#### Planning and Development

- 19. Expand functionality and utilization of CRM system.
- 20. Develop a Council-driven realestate portfolio strategy.
- 21. In coordination with Community Services, explore the delivery of new business and community development services.

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# b. Summary of Continuous Improvement Opportunities

LEADING MUNICIPAL PRACTICES	INNOVATIVE PRACTICES
Drive greater alignment between the corporate strategic plan and Division-level priorities.  Build more collaborative partnerships between cross-functional support staff and service delivery staff.  Create an annual governance training plan for Council.  Increase focus on diversity and inclusion within service delivery to better reflect the Town's changing demographics.  Appropriately resource enterprise-wide initiatives, while defining and communicating clear roles and responsibilities.  Improve the intranet and increase its use to facilitate greater information sharing across departments.  Formalize and sustain practices put in place during the pandemic that proved to be effective.	Resident and Business Needs and Preferences  1. Accessible Public Wi-Fi  2. "Open Streets" initiatives  3. Climate Adaptation Planning  4. Participatory Budgeting  Improved Services and New Ways-of-Working  5. Accommodating Hybrid Work  6. "Third Spaces" initiatives  Digital Transformation and Investments  7. Digital Services and Payments  8. Open Data  9. Digital Engagement  10. "Smart Cities" Investments

The following slides contain a deeper dive on each of the opportunity areas. Service-Driven Opportunities are built out into Opportunity Profiles with financial analysis and relevant implementation considerations. Continuous Improvement Opportunities are further detailed with rationale, leading practices, benchmarking, and case studies.

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# Service Driven Opportunities – Enterprise Wide

OPPORTUNITY PROFILES of proposed initiatives that span across the organization and can benefit from an enterprise-wide solution.





# b. Enterprise-Wide Service Opportunities (1 of 4)

#### Opportunity #1: Establish service levels where gaps exist and adopt an annual service level review process.

Rationale & Description: As identified in the Corporate Service Inventory (shared as a separate attachment), many service areas lack defined service levels, could benefit from documenting a more detailed version, or need to update them to align with the Town's growth. Implementing the service level recommendations contained within the Inventory will need to be prioritized to align the Town to best practices.

- There is opportunity to utilize the Inventory as a central repository for all service levels. The inventory should be updated annually during the budgeting process to ensure service levels are achievable given capacity. As part of this process, Aurora should also differentiate between service levels and KPIs.
- The Inventory can also serve as a repository for KPIs, as Aurora is encouraged to continue with development and implementation of a proven performance measurement framework to modernize service delivery.

#### Potential Revenues/Cost Savings

Cost Savings: Productivity savings of \$515,000 per year from Standardizing Processes.

#### Risks/Challenges

Setting and continuously updating service levels can be a resource-intensive exercise. Establishing it as a formal annual responsibility, like budgeting, can reinforce accountability and enable more informed service decisions. Note: this does not need to be a formal review, but rather a pulse check to ensure the Town closely monitors the impact of growth on services.

#### Level of Investment

2-5% (or 1-2 weeks) of CMT capacity per year (\$70,100 to \$175,200).

#### **Timing**

Wave 1; followed by annual internal review of service levels during the budgeting process.

Change impact Assessment			
Service Delivery	Н		

Processes	Н
Org Structure	М
Technology	L
Data and Reporting	М
People and Culture	L
Overall	М

#### Leading Practice/Benchmarking

Establishing clear service levels is a best practice for municipalities, irrespective of size or geography. Service levels allow organizations to identify key improvement areas and track progress over time. They are also a valuable onboarding tool for new staff. StrategyCorp proposes that all service levels be formally reviewed by Council every 4-year horizon, or that 25% of all service levels be formally reexamined each year.

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# b. Enterprise-Wide Service Opportunities (2 of 4)

#### Opportunity #2: Through the CEP, establish service level agreements between departments to achieve enterprise-wide service levels.

Rationale & Description: There are currently many interdependencies or areas of overlap between departments to deliver on their respective service levels. However, the expectations are not always coordinated, and some siloes exist between departments.

- For example: Service levels are set for the Development Planning team, but internal and external reviewers view that there isn't enough time to review applications, whereas applicants and customers view that approvals need to be accelerated. Capacity limitations within Engineering and Legal particularly impact timelines. The current service levels should be reviewed and discussed with partners. Any adjustments to service levels should be balanced against customer feedback. More capacity and resourcing should be discussed if Council would not like to modify or reduce the service level.
- The Town would benefit from taking an enterprise-wide view of service levels and ensuring they are achievable for all involved departments. This would involve establishing service level agreements (SLAs) between departments, which is already a proposed activity of the CEP and happening within some departments. There is also opportunity to emphasize a culture of communicating and understanding service levels, from leadership to the front-line.

#### Potential Revenues/Cost Savings

**Cost Savings:** Included in Opportunity #1 productivity savings.

#### Risks/Challenges

Depending on the interrelationships between services, defining internal SLAs can be an iterative process. As a result, it may take more time for some teams to fully deliver on the SLAs. However, there is value in the exercise as it enables cross-functional communication/collaboration.

#### Level of Investment

- 5-10% (or 2-5 weeks) of CMT capacity to establish internal SLAs (\$175,200 to \$350,500).
- Continual review and updates to SLAs included as part of Opportunity #1.

#### Timing

Wave 2.

Change Impact Assessment			
Service Delivery	Н		
Processes	Н		
Org Structure	M		
Technology	L		
Data and Reporting	M		
People and Culture	M		
Overall	М		

# Leading Practice/Benchmarking

Leading practices on governmental internal service level agreements indicate that it is important to define scope, governance, operations, financial arrangements, performance, and implementation in an SLA (more details <a href="https://example.com/html//personal-com/html//person

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# b. Enterprise-Wide Service Opportunities (3 of 4)

#### Opportunity #3: Through the CEP, validate whether to keep customer service for Community Services separate from Access Aurora.

Rationale & Description: Staff identified several service similarities between Access Aurora and the customer service team within the Business Support Division (in the Community Services department). Opportunities to streamline these services were discussed (i.e., creating a one-stop-shop customer service model).

- Pilots have also been run in the past to explore service integration but there are challenges associated with integrating these services. For example, customer service representatives in the Community Services department require specific expertise on recreation programming and provide service mostly on-site at the facilities. Access Aurora is more focused on general customer service requests, which are often answered through the call centre or at Town Hall. Anecdotally, departments shared that many customers do not ask about recreation services at the Town Hall and vice-versa, many do not ask about Town services (e.g., billing) at recreation facilities. From a customer experience perspective, there is likely not a strong case to integrate the services.
- The CEP underway should leverage tactics like customer journey mapping to validate this service model or explore an appetite for more integrated customer service experiences, as seen in other jurisdictions like Newmarket (i.e., paying your tax bill when taking your kids to aquatics events). This could be coupled with additional innovation opportunities, such as becoming a cashless organization and establishing a knowledge management system.

#### Potential Revenues/Cost Savings

Cost Savings: Productivity savings of \$45,300 per year from *Standardizing Processes*.

#### Risks/Challenges

There is low desire to pursue this integration internally and will require a strong business case to modify team structures. Another risk is maintaining cashiering functionality.

#### Level of Investment

Existing CEP.

#### Timing

Wave 3 – aligned to CEP timeline (Early 2022 to 2024).

Change Impact Asses	sment
Carriag Dalivary	1.1

Service Delivery	Н
Processes	Н
Org Structure	Н
Technology	M
Data and Reporting	M
People and Culture	Н
Overall	Н

#### Leading Practice/Benchmarking

In Newmarket, customer service functions fall within the Community Services department. Newmarket has also noted a decrease in total contacts made to their Customer Service Centre, largely driven by other digital service options (see <a href="here">here</a>). Therefore, Aurora should also consider how digitization can centralize customer services.

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# b. Enterprise-Wide Service Opportunities (4 of 4)

#### Opportunity #4: Through the CEP, better define the Town's value proposition to residents and improve access to services.

Rationale & Description: Participants discussed the need to better communicate the value of the Town's services in a language that residents can understand. Council also expressed an opportunity to increase resident engagement through consultations and education on services.

- For established service levels and profiles, there is opportunity to communicate them publicly on the Town website to create greater transparency and accountability for residents and staff.
- Existing efforts to improve resident experience with services are underway through the CEP. As a result, the journey mapping exercises can be leveraged to identify key messages for residents and plan out how to centralize resident pathways. This work can also inform customer experience training for front-line staff by equipping them with knowledge of the Town's services and key messages.

#### Potential Revenues/Cost Savings

The primary benefit of this opportunity is achieving citizen engagement and satisfaction, rather than specific cost savings or revenue generation.

#### Risks/Challenges

When sharing service levels on the website, it is important to educate the public on how the municipality will achieve these standards, but unexpected factors can also impact performance (e.g., COVID-19 necessitated a higher level of parks maintenance than budgeted).

#### Level of Investment

- 5-10% (or 2-5 weeks) of Communications Coordinator capacity to update website (\$4,700 to \$9,500).
- Existing CEP.

#### **Timing**

Wave 3 – aligned to CEP timeline (Early 2022 to 2024).

Change impact Asse.	331110111
Service Delivery	М
Processes	Н
Org Structure	L
Technology	L
Data and Reporting	М
People and Culture	М
Overall	М

Change Impact Assessment

#### Leading Practice/Benchmarking

The City of Hamilton publicly shares service profiles (i.e., subservices, type and driver of service, primary funding sources, service levels, and source of service levels) on its website (see <a href="here">here</a>). Aurora can look to this as a best practice for future implementation.

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# Service Driven Opportunities – Department Specific

OPPORTUNITY PROFILES of proposed initiatives that are specific to a particular department, division, or service.





# b. Departmental Profile: Office of the CAO

Service	Service Level*	Current Service Performance	FTE	2021 OpEx (% of total)
Corporate Communications: Provision of communications support to all departments of the organization for both internal and external communications.	• N, WIP for 2021	N/A due to missing agreed- upon standards	7	\$848,000 (1%)

#### **Service Improvement Opportunities**

Opportunity #5: Shift Corporate Communication's focus away from administrative tasks towards more strategic ones.

<sup>\*</sup>A more detailed version of service levels can be found in the Corporate Service Inventory shared with this report.





# b. Improvement Opportunity: Office of the CAO – Corporate Communications

#### Opportunity #5: Shift Corporate Communication's focus away from administrative tasks towards more strategic ones.

Rationale & Description: With the current development of the 2022-2025 Communications Strategic Plan, it is an opportune time to assess the most strategic use of the communications team's time and expertise. There is growing demand from internal and external stakeholders/audiences (intensified by COVID-19).

- <u>Internally</u>, there are several departments that require frequent administrative, non-value-added communications support (e.g., scheduling social media posts, supporting special events, etc.) These types of request are often ad hoc, difficult to plan for, and can require more senior communications resources' time. It was estimated that 56% of the Corporate Communications team's collective time is spent focused on administrative tasks.
- <u>Externally</u>, there is currently a relatively low level of engagement with Aurora's media partners. As a result, there is limited coverage of Aurora in the media, which can make it more difficult to promote certain initiatives and events.
- As a priority under the unit's updated strategic plan and recent move to a portfolio model, and the drive to more 'business-like' relationships, administrative activities should be shifted to select individuals within other departments to allow the Corporate Communications team to better address the strategic, higher-impact activities. Specifically, more time should be allocated to proactive media relations support.

#### Revenues/Cost Savings

None. This would be a reallocation of staff time to higher impact activities.

#### Risks/Challenges

The decentralization of certain administrative communications responsibilities may result in a decreased line of sight of the unit. This can be addressed by keeping relevant staff apprised of relevant activities as needed.

#### Level of Investment

Pending review, potential increase in salaries if positions are reclassified.

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Wave 2.

Service Delivery	L
Processes	М
Org Structure	L
Technology	L
Data and Reporting	L
People and Culture	M

Overall

**Change Impact Assessment** 

#### Leading Practice/Benchmarking

It is leading practice for mature organizations (public and private) to have centralized communications functions, but to decentralize certain activities by enabling staff within departments to carry out the more administrative tasks (e.g., certain types of social media posts and special events), so that the functional group can focus on strategic activities (e.g., proactive media relations, stakeholder engagement, public reports, etc.).

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# b. Departmental Profile: Corporate Services (1 of 3)

Service	Service Level*	Current Service Performance	FTE	2021 OpEx (% of total)
Corporate Initiatives: Management of the corporate initiatives' modernization portfolio. The modernization portfolio includes the development, adoption, enhancement and sustainment of key enterprise-wide improvement initiatives.	<ul> <li>Y, Project timelines and budget</li> <li>Y, Emergency Management annual compliance requirements</li> <li>Suggest developing more service levels aligned to project outcomes (e.g., % of objectives met)</li> </ul>	Above Standard	1	\$128,000 (<1%)
Human Resources: Internal support service to enrich the culture and performance of the Town through integrated business solutions, while incorporating a partnership-based, customer service approach to serving the organization.	<ul> <li>Y, compliance to legislative requirements</li> <li>Emphasize developing internal service level agreements with Town Divisions/Departments</li> </ul>	At Standard	7	\$1,089,700 (2%)
Access Aurora: Front line customer service hub for both residents/public and internal departments.	<ul> <li>Y, Rely on legislated timelines</li> <li>Suggest completing an exercise to specify and document service standards</li> </ul>	Mixed (At /Above Standard)	7-11	\$984,800 (1%)
Legislative Services: Fulfill duties relating to Council/Committee Secretariat, as well as the storage and efficient retrieval of records.	Y, 48-hour response to records request, compliance with legislated timelines, FOI requests answered within 30 days	Mixed (At/Above Standard)	5	\$792,200 (1%)

<sup>\*</sup>A more detailed version of service levels can be found in the Corporate Service Inventory shared with this report.





# b. Departmental Profile: Corporate Services (2 of 3)

Service	Service Level*	Current Service Performance	FTE	2021 OpEx (% of total)
Project Management Office: Responsible for development, training, and maintaining the corporate project management and change management methodology.	<ul> <li>Y, aligned to industry project management standards</li> <li>Suggest completing an exercise to document and communicate service standards</li> </ul>	At Standard	1	\$143,400 (<1%)
Legal Services: Legal services pertaining to general municipal support; planning and development; insurance, claims, litigations and risk management; Real Estate.	Y, meeting deadlines, reviewing agreements per set standards, meeting budget	At Standard**	7	\$1,801,500 (3%)
IT: Responsible for managing the Town's IT architecture including IT support, project management, installation, maintenance, customer service, and asset management.	<ul> <li>Y, response times for Service Desk, Infrastructure, GIS, Business Solutions, Database Administration</li> <li>N, IT Governance, Change Management, Project management, Business Analysis, Project Portfolio Management</li> <li>In process of creating internal SLAs for all sub-services</li> </ul>	At Standard	16	\$3,293,100 (5%)
<b>By-law Services:</b> Provides enforcement services for all municipal by-laws and animal services.	<ul> <li>Y, more defined service levels under development and not publicly available at this time</li> <li>Below Standard at certain periods due to increased volumes and low capacity</li> </ul>	Mixed (At/Below Standard)	14-18	\$1,757,000 (2%)

<sup>\*</sup>A more detailed version of service levels can be found in the Corporate Service Inventory shared with this report.

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<sup>\*\*</sup>Current service performance is based on existing service levels. Some services lack comprehensive service levels and therefore, this assessment may not be fully reflective of the service experience of internal clients or external residents. Further efforts are required to develop and document detailed service levels.



# b. Departmental Profile: Corporate Services (3 of 3)

#### **Service Improvement Opportunities**

Opportunity #6: Ensure there is recognition and capacity for the internal customer service initiatives that Access Aurora takes on and reinforce SLAs between Access Aurora and other departments.

Opportunity #7: Deliver off-site wedding services to the community.

Opportunity #8: Bring clarity and more follow-through to the Service Level Agreements (SLAs) between Legal Services and other Town Divisions.

Opportunity #9: Define an HR strategy linked to the corporate strategic plan.

Opportunity #10: Elevate the role of the PMO to focus on more enterprise-wide transformation projects.

Opportunity #11: Given clear increases in service level expectations and overall demand for by-law services, either align resourcing to meet demand, or decrease service levels.

Opportunity #12: In partnership with the region, transition to an Administrative Monetary Penalty System (AMPS).





# b. Improvement Opportunity: Corporate Services – Access Aurora (1 of 2)

"The Access Aurora staff are lovely." – Aurora Resident

Opportunity #6: Ensure there is recognition and capacity for the internal customer service initiatives that Access Aurora takes on and reinforce SLAs between Access Aurora and other departments.

Rationale & Description: In addition to managing the reception area and call centre, the Access Aurora team triages mail, scans tax and water bills for other employees who work from home and has couriered packages to all staff during the pandemic.

- There has been a tendency for remote staff to rely on Access Aurora more to scan and send over bills and invoices. Completing these additional duties directly impacts their capacity to complete other customer service responsibilities and has impacted staff morale. The mail room process was identified as particularly high-priority.
- A recent SLA was developed to better define roles and responsibilities between Access Aurora and other Town departments. This directly supports Enterprise-wide Opportunity #2, which promotes development and reinforcement of internal SLAs. Aurora is encouraged to dedicate implementation and change management resources to ensure this SLA is followed, to help alleviate unnecessary strain on Access Aurora staff.

#### **Revenues/Cost Savings**

10% of Customer Service Representative time at \$47,500 by *Standardizing Processes*.

#### Risks/Challenges

This opportunity arose from the work-fromhome transition. The future work model remains an uncertainty, and therefore, this challenge may be mitigated through postpandemic work practices.

# Level of Investment Implementation of existing SLA.

# Timing Wave 1.

# Change Impact Assessment Service Delivery L Processes M Org Structure M Technology L Data and Reporting L People and Culture M Overall M

#### Leading Practice/Benchmarking

- Administrative burden: Balancing strategic/ core functional tasks and administrative tasks is a sign of organizational maturity.
- Mailroom: the City of Toronto mail is managed by the City Clerk's Office; the Town of Oakville mail is managed within the Political Governance Department; and the Town of Newmarket mailroom services are managed by Procurement.

Source: Harvard Business Review (2013). Make Time for the Work that Matters https://hbr.org/2013/09/make-time-for-the-work-that-matters.

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# b. Improvement Opportunity: Corporate Services – Access Aurora (2 of 2)

#### Opportunity #7: Deliver off-site wedding services to the community.

Rationale & Description: Aurora currently issues marriage licenses but has an opportunity to deliver more comprehensive wedding services, particularly off-site – as seen in the Town of Newmarket. This has anecdotally emerged as an unmet need in the community and has been reinforced through the recent lockdowns and gathering restrictions.

• This service would entail the administration of a civil ceremony by a certified officiant and be held either at the municipal offices (or potentially at the new Aurora Town Square when complete) or off-site.

#### **Revenues/Cost Savings**

Revenues: \$450 - \$580 per ceremony.\*
At 50% of Newmarket's projected 2019 revenues for wedding ceremonies, Aurora can expect revenues of ~\$62,700 per year.

#### Risks/Challenges

There may be some duplication of service and Aurora should consult with Newmarket prior to launching this service.

#### Level of Investment

Using a conservative 80% estimate of Newmarket's budgeted costs for wedding ceremonies, expect annual investment of ~\$20,800.

#### Timing

Wave 1.

Change Impact Assessment		
Service Delivery	Н	
Processes	М	
Org Structure	M	
Technology	M	
Data and Reporting	L	
People and Culture	L	
Overall	М	

#### Leading Practice/Benchmarking

- The Town of Newmarket offers offsite wedding services at a cost to residents.\*
- The City of Markham offers enhanced marriage services including venue bookings, photographers, and officiants.\*\*
- The City of Toronto is considering offering enhanced marriage services and is currently holding public consultations.\*\*\*

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<sup>\*</sup>Source: Newmarket Civil Ceremony Services, https://www.newmarket.ca/LivingHere/Pages/Civil%20Ceremonies/Civil-Ceremony-Fees.aspx

<sup>\*\*</sup> Source: Markham Wedding Services, https://www.markham.ca/wps/portal/home/permits-licenses-taxes/wedding-services/04-wedding-services

<sup>\*\*\*</sup> Source: City of Toronto Wedding Services, https://www.toronto.ca/services-payments/venues-facilities-bookings/getting-married/



# b. Improvement Opportunity: Corporate Services – Legal Services

#### Opportunity #8: Bring clarity and more follow-through to the Service Level Agreements (SLAs) between Legal Services and other Town Divisions.

Rationale & Description: Several opportunities were identified to improve workflow between legal services and Town Divisions, such as:

- More tracking and transparency of internal legal processes and Service Level Agreements around real-estate acquisitions and disposals.
- Clarity on which Division is responsible for follow-ups and addressing information gaps on development agreements.
- Sharing all requested materials to Legal, in time for them to start developing the contracts.
- Consistently using a contract and document management software system with enough licenses (i.e., Laserfiche) to standardize contracts across the organization. This should include electronic signing capabilities.

There is an opportunity to review, educate, and reinforce the SLAs governing collaboration between Legal Services and other Town Divisions (this directly supports Enterprise-wide Opportunity #2).

#### Revenues/Cost Savings

**Cost Savings:** Included in productivity savings of Opportunity #1.

#### Risks/Challenges

This can become an enterprise-wide initiative as legal processes are dependent on multiple departments. SLAs alone may not be enough and additional resourcing may be required.

#### Level of Investment

Included in level of investment related to Opportunity #2.

#### Timing

Wave 2.

# Change Impact Assessment Service Delivery M Processes H Org Structure L Technology L Data and Reporting L People and Culture M Overall L

#### Leading Practice/Benchmarking

Developing SLAs supports the achievement of higher service standards, improves interdepartmental working relationships, and promotes information sharing. Service level-aligned SLAs can make service delivery more consistent and reliable, improve customer experience, and enhance interdepartmental interaction enterprise-wide.

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# b. Improvement Opportunity: Corporate Services – Human Resources

#### Opportunity #9: Define an HR strategy linked to the corporate strategic plan.

Rationale & Description: There is opportunity to develop an HR Strategic Plan to best position the Town for future capability and talent needs. This can inform a long-term talent management strategy that includes professional development, diversity and inclusion, and workforce investments for the future.

- ELT identified opportunities to elevate the skill sets of staff and Council and prepare them to tackle Aurora's future needs (e.g., Planners to support focus on infill development, governance training for Council). Some departments also noted a high turnover of unionized front-line staff and an opportunity to invest in their growth through training and education. An internal focus on diversity and inclusion also emerged as a key theme to explore in an HR strategy.
- To implement the strategy, Aurora should continue to leverage existing partnerships with the N6 to deliver a more comprehensive learning and development service to employees, as currently HR's capacity is limited to onboarding and basic training requirements.

There is also opportunity to explore additional partnerships with external training providers (e.g., on governance solutions for Council).

#### Revenues/Cost Savings

Cost Savings: Productivity savings of \$824,000 per year from investing in **People and Talent.** 

#### Risks/Challenges

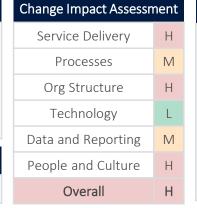
Most municipalities are rethinking people and talent strategies, and Aurora should leverage its N6/regional partnerships to develop its HR strategy.

#### Level of Investment

- 10% of HR manager's time costing \$17,900.
- 2%\* (or 1 week) of all staff capacity per year to participate in training (\$686,700).

#### Timing

Wave 2.



#### Leading Practice/Benchmarking

Having an HR strategy is best practice for mature organizations.

- The City of Toronto developed a "Talent Blueprint" in 2017. See here.
- The City of Kawartha Lakes developed a Human Resource Management Strategy to supplement its Strategic Plan. See <a href="here">here</a>.
- The "N6" is developing a future of work study which Aurora can learn from.

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<sup>\*</sup>Leading practice is to set a training budget that is 2-5% (4-5% for gold standard) of staff salary & benefits budget. Aurora currently spends ~\$231,000 on staff training (mandatory and discretionary).



# b. Improvement Opportunity: Corporate Services – Project Management Office (PMO)

#### Opportunity #10: Elevate the role of the PMO to focus on more enterprise-wide transformation projects.

Rationale & Description: Demand on the Town's PMO function is increasing. As the organization matures and takes on more transformational projects, there is an opportunity to raise awareness of the value and services provided by the PMO to better leverage its tools and expertise. This could involve:

- Assigning a project management budget within projects and engaging PMO when it makes sense to have them project manage the work. Note, at times, it may be more feasible for a service-oriented subject matter expert to do the project management.
- Having the CAO issue a mandate statement that provides PMO (and Corporate Services) with the leadership oversight necessary for large-scale enterprisewide projects. The definition for "enterprise-wide" projects is currently under review by the Town, and this process is in its final stages.

**Change Impact Assessment** 

Н

Н

M

M

Service Delivery

Processes

Org Structure

Technology

Data and Reporting

People and Culture

Overall

Communicating PMO's capabilities to the organization via internal communication (e.g., Listserv/email, intranet, 'lunch and learn', etc.).

#### **Revenues/Cost Savings**

Cost savings calculated as the amount of time saved by the Project Manager through Standardizina Processes at \$8,000 annually.

#### Level of Investment

5% of PMO's time to focus on transition over one year, costing \$8,100.

#### Risks/Challenges

Change management will be required to transition PMO to more enterprise-wide functions.

#### **Timing**

Wave 2.

#### Leading Practice/Benchmarking

- Guelph (Corporate Project Management Office), Vaughan (Office of Transformation and Strategy), and Caledon (Corporate Strategy and Innovation Department) organize their project management office (or equivalent) within a department.
- Brampton includes its project management function as a direct report to the CAO.





# b. Improvement Opportunity: Corporate Services – By-Law Services (1 of 2)

#### Opportunity #11: Given clear increases in service level expectations and overall demand, either align resourcing to meet demand, or decrease service levels.

Rationale & Description: By-law services has seen a 30% increase in call/complaint volumes since the onset of COVID-19 and while the unit does receive additional seasonal resourcing to address the volume uptick in the spring and summer seasons, there have been no net new permanent resources hired since 2019. This has resulted in a slight dip in service speed but has also highlighted the lack of visibility and awareness Council and the public (external stakeholders) have into call volumes and service levels. There is a sometimes-misguided perception that by-law officers are always available on-call, and when experiencing delays without clear expectations on wait times, residents can become frustrated.

- There is an opportunity to assess current service levels, whether they align with Council and public expectations, and either a) increase resources to maintain service levels, or b) decrease service levels. In both scenarios there must be a communications exercise to develop and publicly promote by-law service levels/response times.
- Exploring greater functionality in CityView or other Citizen Request Management (CRM) options that can be integrated with the Access Aurora phone system should be considered to allow for consolidated service requests in a single hub.

#### Revenues/Cost Savings

To be determined through a further resourcing assessment.

#### Risks/Challenges

Culture change to change public perception is a long-term change management effort.

#### Level of Investment

The \$92,000 CityView upgrade accounted for in the 10 Yr. Capital Budget.

#### Timing

Wave 1.

enange impaceriose	331112111
Service Delivery	Н
Processes	M
Org Structure	L
Technology	M
Data and Reporting	M
People and Culture	Н
Overall	М

Change Impact Assessment

#### Leading Practice/Benchmarking

The use of CRM systems is considered leading practice to enable better service and data collection. As these programs become more refined, they can be integrated with phone and web systems. Most of Aurora's comparators have some form of this tool.

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# b. Improvement Opportunity: Corporate Services – By-Law Services (2 of 2)

#### Opportunity #12: In partnership with the region, transition to an Administrative Monetary Penalty System (AMPS).

Rationale & Description: Aurora can benefit from transitioning to an AMPS. This model was created to assist over-burdened courts by streamlining ticket disputes and allowing municipalities a more efficient way to enforce by-laws. It reduces the congestion in provincial courts and allows for better use of court time and resources for more serious matters.

- For Aurora, this can create further efficiencies for the by-law team by addressing backlogs, better utilize judicial resources by removing officers from courts, improve access to the justice system and customer experience, and generate increased revenues.
- Adoption of an AMPS is seen across the region. York Region has adopted an AMPS with Markham, Vaughan, and Richmond Hill, and is hoping to partner with Aurora. Newmarket has also fully transitioned to AMPS.

#### **Revenues/Cost Savings**

To illustrate potential revenue generation:

Aurora currently has ~\$13,845 in parking fines pending from 2020. Assuming AMPS can recover ~80% of expired fines, AMPS could have resulted in ~\$11,000 of additional revenue last year.

#### Risks/Challenges

Change management internally and with residents will be crucial to successful adoption.

#### Level of Investment

10% of by-law manager's time costing \$14,300.

#### Timing

Wave 2.

Change Impact Assessment		
Service Delivery	Н	
Processes	Н	
Org Structure	L	
Technology	Н	
Data and Reporting	М	
People and Culture	М	
Overall	Н	

#### Leading Practice/Benchmarking

 The Town of Newmarket implemented the AMP system in 2019. See <u>here</u> for the by-law.

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# b. Departmental Profile: Finance

Service	Service Level*	Current Service Performance	FTE	2021 OpEx (% of total)
<b>Financial Reporting:</b> All general accounting (e.g., financial statements, FIR reporting, payroll, general A/P etc.).	• Y	At Standard		\$1,140,800 (2%)
<b>Financial Revenue:</b> All revenue activities (e.g., property tax and water billing, general A/R).	• Y	At Standard	11	
<b>Procurement Services:</b> Work with internal clients to assist with procurement and service bidders and vendors.	<ul> <li>Y, response to inquiry</li> <li>WIP, overall timelines for procurement to be defined by modernization project and ERP updates in 2022</li> <li>Procurement timelines viewed as too long currently and emphasize developing internal service level agreements with Town Divisions/Departments</li> </ul>	At Standard**	4	\$545,400 (1%)
Financial Management: Financial advice, cash flow/investment portfolio management, operating and capital budget administration, grant management, asset management support.	<ul> <li>Y</li> <li>Suggest completing an exercise to specify and document service standards</li> </ul>	At Standard	5	\$699,500 (1%)

#### Service Improvement Opportunities

Opportunity #13: Review contracted services to ensure value-for-money and opportunities to improve service level.

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<sup>\*</sup>A more detailed version of service levels can be found in the Corporate Service Inventory shared with this report.

<sup>\*\*</sup>Current service performance is based on existing service levels. Some services lack comprehensive service levels and therefore, this assessment may not be fully reflective of the service experience of internal clients or external residents. Further efforts are required to develop and document detailed service levels.



# **b. Improvement Opportunity:** Finance – Financial Management

#### Opportunity #13: Review contracted services to ensure value-for-money and opportunities to improve service level.

Rationale & Description: In comparison to peers, Aurora has a higher reliance on external contractors (see benchmarking below). There is value in reviewing the level of contracted services as an ongoing best practice. Participants discussed benefits of bringing some services in-house, such as more flexibility over staff deployment and increasing service levels, but also acknowledged that it could be more costly for the municipality to directly deliver a service. There is an opportunity to undertake a thorough analysis of service alternatives to ensure that the current contracted services approach is providing best value. There is also an opportunity to enhance contract management skills among managers to prevent overspending.

#### Revenues/Cost Savings

Cost Savings: Potential savings of \$217,000 per year.\*\*

#### Risks/Challenges

There is limited research on whether contracting is more effective than delivering in-house for municipal services. It will vary by service and the value of bids received from third-parties. Therefore, Aurora should also consider other factors in bringing services in-house such as improved quality of service, increased local capacity, greater flexibility for the municipality.

#### Level of Investment

2-5% (or 1-2 weeks) of CMT capacity to assess contracts upon renewal (\$70,100 to \$175,200).

#### Timing

Prior to contract renewal (varies by contract).

## Change Impact Assessment

Processes

Org Structure

H

Technology

Data and Reporting

M

People and Culture

Н

Overall

#### Leading Practice/Benchmarking

Even when removing spending on **Fire**, **Water**, and **Wastewater** contracted services from all municipalities, Aurora spends the highest among its comparators.

Comparator	% of OpEx spent on Contracted Services (excl. Fire, W&W)
Aurora	30%
Newmarket	29%
Oakville	23%
Caledon	7%
Halton Hills	12%
Ajax	7%

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<sup>\*</sup>Source: Municipal FIR data. More benchmarking data available in Appendix B.

<sup>\*\*</sup> A recent McKinsey report on procurement strategy indicates organizations can save between 1-10% by more carefully screening the supplier market, aggressively negotiating conditions and utilizing robust contractor management tools to attain cost transparency. Source: McKinsey & Company. (2016). Value Creating Purchasing.



# b. Departmental Profile: Community Services (1 of 2)

Service	Service Level*	Current Service Performance	FTE	2021 OpEx (% of total)
Recreation/Special Events: Delivery of sports, fitness, recreation, and special events programming.	<ul> <li>Y for community programs, fitness, aquatics</li> <li>WIP for sports</li> <li>N for special events (identified as Above Standard but suggest completing an exercise to specify and document more detailed service levels)</li> </ul>	Mixed (At/Above Standard)	46	\$4,823,700 (7%)
Business Support: Supporting local businesses and residents with facility booking, contract/lease management, and recreation and special events customer service.	<ul> <li>Y</li> <li>Facilities Sponsorship and Advertising are Above Standard</li> </ul>	Mixed (At/Above Standard)	15.4	\$1,729,100 (2%)
Facilities Management: Operating and managing all Town facilities.	WIP (via Asset Management Plan)	At-Standard	21	\$7,633,000 (11%)
<b>Culture:</b> Delivery of cultural, public art, and museum programming.	<ul> <li>Y for cultural programming</li> <li>N for culture policies and strategies, Downtown revitalization, public art, or museum services</li> <li>Suggest completing an exercise to specify and document more detailed service levels</li> </ul>	Mixed (At/Below Standard)	6	\$879,100 (1%)

<sup>\*</sup>A more detailed version of service levels can be found in the Corporate Service Inventory shared with this report.

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<sup>\*\*</sup>Current service performance is based on existing service levels. Some services lack comprehensive service levels and therefore, this assessment may not be fully reflective of the service experience of internal clients or external residents. Further efforts are required to develop and document detailed service levels.



# b. Departmental Profile: Community Services (2 of 2)

#### **Service Improvement Opportunities**

Opportunity #14: Better empower and train front-line staff to manage customer requests.

Opportunity #15: Develop a Council-approved policy for Special Events Calendar planning.

Opportunity #16: Review mandate and resourcing of Facilities Management to ensure alignment with Town growth and Council expectations.

Opportunity #17: Review mandate and resourcing of Culture to ensure implementation of master plans.





# **b. Improvement Opportunity:** Community Services – Recreation

"I am generally very satisfied with the services I have used, especially recreation opportunities through Town programs and the Seniors' Centre." — Aurora Resident

#### Opportunity #14: Better empower and train front-line staff to manage customer requests.

Rationale & Description: Managers or supervisors generally work regular business hours. Front-line recreation staff work evenings and weekends on a part-time basis, which is the prime time for business. As a result, front-line staff can lack access to management and may not always be able to make real-time service decisions or can feel pressured with more responsibilities. This can often directly impact service delivery when faced with urgent resident requests.

- Supervisors currently make site visits at least twice during an 8-week session for each program, of which there are 50 total. In other instances, Supervisors are accessible by phone.
- There is opportunity to empower and train front-line staff to better manage these situations (e.g., more frequent Supervisor site visits, creating part-time Supervisor roles, training sessions for front-line staff to be better equipped in customer service when Supervisors are not available).

#### **Revenues/Cost Savings**

Cost Savings: Included in productivity savings of Opportunity #9 (staff learning and development).

#### Risks/Challenges

Given the number of programs and sites, it may not always be feasible for Supervisors to visit sites more frequently, in addition to performing their day-to-day responsibilities. Therefore, there will need to be a heavy focus on customer service training.

#### Level of Investment

Included as part of
Opportunity #9 investments
(staff learning and
development).

#### Timing

Wave 2.

# Change Impact Assessment Service Delivery M Processes M Org Structure L Technology L Data and Reporting L People and Culture H Overall M

#### Leading Practice/Benchmarking

This opportunity was further explored by benchmarking Aurora's staffing composition against comparators. There are limitations to benchmarking the FT:PT staffing ratio with comparators, as the data available combines Parks and Recreation staff and there are significant variances between the ratios (indicating that there is likely no ideal staffing mix). E.g., Aurora has a FT:PT ratio of 80:282, whereas Newmarket has 76:71 for this service.\*

<sup>\*</sup>Source: Municipal FIR data. More benchmarking data available in Appendix B.





# b. Improvement Opportunity: Community Services – Special Events

"The special events are amazing and so personalized, other towns and cities don't do as well of a job." – Aurora Resident

#### Opportunity #15: Develop a Council-approved policy for Special Events Calendar planning.

Rationale & Description: An annual Special Events Calendar is developed and includes room for ad hoc requests and contingencies throughout the year. However, sometimes the Special Events team is required to host more ad hoc events than originally budgeted, which causes capacity challenges for staff and impacts the ability to deliver quality service.

- There is opportunity to formalize this process further by developing a Council-approved policy on how those ad hoc requests will be managed, including developing a Council-approved evaluation criteria to prioritize proposals.
- The policy would also establish clear controls to not increase the service levels without dedicating extra resources (i.e., hosting more events than budgeted).

#### **Revenues/Cost Savings**

Cost-savings: Productivity savings of \$23,000 per year from *Standardizing Processes*.

#### Risks/Challenges

COVID-19 and related public health measures have disrupted events programming around the world. There is likely to be some uncertainty around events planning over the next 12-18 months.

#### Level of Investment

5-10% (or 2-5 weeks) of Manager, Recreation capacity to drive policy development (\$7,100 to \$14,300).

#### Timing

Wave 1.

Change Impact Assessment		
Service Delivery	Н	
Processes	М	
Org Structure	L	
Technology	L	
Data and Reporting	L	
People and Culture	М	
Overall	М	

#### Leading Practice/Benchmarking

- The City of Sarnia have a Festival and Event Policies & Procedures Manual that serves as the guiding document to manage festivals and events that benefit the City and its citizens (see <a href="here">here</a>).
- The Town of Richmond Hill has developed a Festival and Events Strategy that aligns decisionmaking on events to the Town's Strategic Plan and Cultural Plan (see here). Pg. 34-41 outline an evaluation framework for events.

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# b. Improvement Opportunity: Community Services – Facilities Management

#### Opportunity #16: Review mandate and resourcing of Facilities Management to ensure alignment with Town growth and Council expectations.

Rationale & Description: The Town has three new facilities under development, requiring more support from Facilities Management. The Facilities Management currently relies heavily on part-time staff, and part-time staff turn over more quickly by nature, requiring more training. This also impacts the quality of service.

- Full-time staff can provide more long-term and consistent service. To keep up with growth and maintain service levels, the Town can explore hiring more full-time staff members rather than relying on part-time staff members.
- There is limited publicly available data across comparators on the FT:PT staff ratio within Facilities Management. Notably, some municipalities focus on ratios of FTE:facility. This could serve as a helpful metric for Aurora in identifying service levels. Assigning an FTE count can then provide the Division with flexibility on staffing composition (i.e., part-time vs. full-time vs. seasonal).

#### **Revenues/Cost Savings**

Cost Savings: To be determined by resourcing review.

#### Risks/Challenges

- The hiring process for full-time employees can be more costly and resource-intensive. Additionally, full-time employees can drive up additional costs in wages, benefits, and payroll taxes.
- Resourcing requirements will be better informed by the updated Asset Management Plan as it will inform what level of service is required to keep up with aging municipal infrastructure.

#### Level of Investment

5-10% (or 2-5 weeks) of Manager, Facilities Management capacity to drive review (\$8,000 to \$16,000).

# Timing Wave 2.

Change Impact Assessment	
Service Delivery	Н
Processes	М
Org Structure	L
Technology	L
Data and Reporting	L
People and Culture	М
Overall	М

#### Leading Practice/Benchmarking

Key trends like digitization (i.e., facilities management software, smart devices and controls, digital security, automation etc.), climate change and Town growth will impact facilities management in the medium to long-term. In addition to future staff needs, Facilities Management should also consider building internal capabilities to keep up with innovations and strategic investments needed for the future.

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### b. Improvement Opportunity: Community Services – Culture

#### Opportunity #17: Review mandate and resourcing of Culture to ensure implementation of master plans.

Rationale & Description: A number of Culture subservices have been identified as performing below-standard (i.e., Culture Policies and Strategies, Support Economic Development and Downtown Revitalization, and Public Art), which is attributed to a lack of capacity to develop, oversee, and implement master plans.

- There is a specific opportunity to hire a Cultural Programmer to deliver on cultural programming at or near par with the recreation programming service level (for Culture Policies and Strategies and Cultural Programming). This resource can also support the development of a Public Art Master Plan, including commissioning, curatorial, maintenance, and conversation. There is also opportunity for Cultural Programmers to work more closely with Recreation programmers, given the alignment in job descriptions and duties.
- With Culture being a Council priority, there is opportunity to appropriately resource the service area with a Manager-level position.

#### **Revenues/Cost Savings**

N/A.

### Risks/Challenges

There might be limited funds to resource the new positions in the Culture Division. Should Council pursue this as a priority, there is opportunity to dedicate internal capacity to apply for federal, provincial, and other external grants.

Hiring a Culture Programmer (or similar position) and Manager of Culture (included in existing Town Square budget).

### Timing

Wave 1.

Change impact Assessment		
Service Delivery	Н	
Processes	М	
Org Structure	Н	
Technology	L	
Data and Reporting	L	
People and Culture	М	
Overall	М	

Change Impact Assessment

#### Leading Practice/Benchmarking

According to the 2019 Performance Measurement Report by the Municipal Benchmarking Network Canada (MBNC), the median total cost of providing culture services per capita was \$26.95 in 2019. Aurora currently spends ~\$13.8 per capita.\* While MBNC looks at considerably larger municipalities, there is still a large discrepancy between the per capita spending between Aurora and leading municipalities.



<sup>\*</sup>Source: 2019 Performance Measurement Report by the MBNC.



# b. Departmental Profile: Operations

Service	Service Level*	Current Service Performance	FTE	2021 OpEx (% of total)
Water, Wastewater, Stormwater: Planning, operating, and maintaining all Town-owned water, wastewater, and storm operations.	<ul><li>Y for Water</li><li>Y for Wastewater</li><li>Y for Stormwater</li></ul>	Mixed (At/Above Standard)	10	\$23,487,300 (33%)
<b>Roads:</b> Planning, operating, and maintaining all Town-owned roads.	• Y	Mixed (At/Above Standard)	14	\$4,415,000 (6%)
<b>Solid Waste:</b> Collecting garbage, recycling, yard waste and organic waste in the Town.	Y (via Contract)	At-Standard	1	\$2,836,700 (4%)
<b>Parks:</b> Planning, operating, and maintaining all Town-owned parks.	Y (At Standard most of the time, but can be Below Standard when there is high demand and/or due to extenuating circumstances (e.g., weather)	Mixed (At/Below Standard)	21	\$3,374,500 (5%)
Fleet: Maintaining all Town vehicles.	• Y	At-Standard	5	\$900,100 (1%)

### Service Improvement Opportunities

Opportunity #18: Digitize Road Occupancy Permit (ROP) application and develop by-law to enforce ROPs.

<sup>\*</sup>A more detailed version of service levels can be found in the Corporate Service Inventory shared with this report.





### b. Improvement Opportunity: Operations – Roads

#### Opportunity #18: Digitize Road Occupancy Permit (ROP) application and develop by-law to enforce ROPs.

Rationale & Description: The current ROP application process is paper and email-based, making it more difficult than necessary for contractors and homeowners to submit applications and track the status. In addition, ROPs are not enforceable via a by-law. The combination of these two factors can lead to users not applying for ROPs, resulting in complaints from other residents, obstructed roadways or sidewalks, and other unforeseen consequences associated with the work or activity.

- As part of overall digitization and modernization opportunities, Aurora should digitize the ROP application process to allow contractors and homeowners to submit applications and receive confirmation emails. There is an opportunity for this type of service request to be managed through a similar program to what might be used for by-law.
- The development of and ROP by-law should also be drafted to incentivize contractors and homeowners to apply for ROPs, and to abide by them.

### **Revenues/Cost Savings**

10% of staff time spent on ROP related activities time at \$7,500 by *Digitization*.

### Risks/Challenges

While Operations would be the lead department for this, it will require capabilities and resources from other divisions as well (e.g., Building, Engineering & Capital Delivery, By-law, and IT).

### Level of Investment

Price of integrating form into updated website (low to zero cost).

### Timing

Wave 1.

change impacer issessment		
Service Delivery	Н	
Processes	М	
Org Structure	L	
Technology	М	
Data and Reporting	Н	
People and Culture	М	
Overall	М	

Change Impact Assessment

### Leading Practice/Benchmarking

- As municipalities update their websites, these types of forms are increasingly being built out as pages that often integrate with a software like CityView, which Aurora has already prioritized as part of its Technology Strategic Plan.
- Many comparable municipalities such as Newmarket, Ajax and Caledon have ROP by-laws.



# b. Departmental Profile: Planning and Development (1 of 2)

Service	Service Level*	Current Service Performance	FTE	2021 OpEx (% of total)
<b>Development Planning:</b> Review and processing of planning applications; responding to inquiries on development potential, application status, and planning process.	<ul> <li>Y</li> <li>Below Standard when there are delays in review by internal staff or external agencies</li> <li>Emphasize developing service level agreements with Town Divisions/Departments and external stakeholders</li> </ul>	Mixed (At/Below Standard)**	8	\$1,098,300 (2%)
<b>Building:</b> Review of building permit applications, building permit inspections, address complaints regarding land use, providing zoning information.	<ul> <li>Y</li> <li>Below Standard during busy periods (construction was down in 2020, which has caused a high level of applications in 2021)</li> </ul>	Mixed (At/Below Standard)	12	\$2,527,700 (4%)
Policy Planning/Economic Development: Responsible for economic development, policy direction for the Town from Official Plan/zoning, and overall policy monitoring with the Region and the Province.	<ul> <li>Y</li> <li>Suggest completing an exercise to specify and document more detailed service standards, including setting standards for regular, cyclical by-law and policy renewal</li> </ul>	At Standard	4	\$743,400 (1%)
Engineering and Capital Delivery: Municipal engineering services, capital project delivery for engineering projects, subdivision development and site inspections, traffic and transportation analysis, and environmental initiatives.	Y, ongoing work with other departments to establish service levels and Asset Management Plan	Mixed (At/Above Standard)	13	\$1,661,700 (2%)

<sup>\*</sup>A more detailed version of service levels can be found in the Corporate Service Inventory shared with this report.

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<sup>\*\*</sup>Current service performance is based on existing service levels. Some services lack comprehensive service levels and therefore, this assessment may not be fully reflective of the service experience of internal clients or external residents. Further efforts are required to develop and document detailed service levels.



# b. Departmental Profile: Planning and Development (1 of 2)

### **Service Improvement Opportunities**

Opportunity #19: Expand functionality and utilization of CRM system for Economic Development and Policy Planning.

Opportunity #20: Develop a Council-driven real-estate portfolio strategy.

Opportunity #21: In coordination with Community Services, explore the delivery of new business and community development services.



### b. Improvement Opportunity: Planning and Development – EcDev & Policy (1 of 3)

#### Opportunity #19: Expand functionality and utilization of CRM system for Economic Development and Policy Planning.

Rationale & Description: Currently usage of the CRM system is limited to certain departments within Aurora (e.g., Access Aurora, Operations etc.). The Economic Development and Policy Planning Division can benefit from expanded functionality and use of Aurora's CRM system to allow for more effective tracking of communications with external stakeholders and streamline the internal communications and workflow.

- The municipality currently subscribes to a Microsoft Dynamics 365 for its CRM solution and intends to expand its use, as outlined in the Technology Strategic Plan. Aurora can also consider adopting the Signal 311 CRM and Citizen Engagement solution, as endorsed by AMO (see Leading Practice below).
- Expansion of the CRM should align to the Customer Experience Plan (CEP) and internal Service Level Agreements (SLAs) to ensure the CRM is adopted as an enterprise-wide solution.

#### **Revenues/Cost Savings**

Cost-savings: Productivity savings of \$55,000 per year from *Digitization*.

### Risks/Challenges

Solely expanding functionality will not drive process change. Change management best practices should be applied to achieve desired outcomes. Additionally, expectations around CRM usage can be incorporated as part of the enterprise-wide initiatives to develop internal service level agreements.

#### Level of Investment

Existing Technology Strategic Plan.

#### Timing

Wave 3.

Change impact Assessment		
Service Delivery	M	
Processes	Н	
Org Structure	L	
Technology	Н	
Data and Reporting	Н	
People and Culture	М	
Overall	Н	

Change Impact Assessment

### Leading Practice/Benchmarking

Frequency Foundry is a Microsoft Gold Cloud CRM Partner and exclusively offers the Signal 311 CRM and Citizen Engagement solution to the Association of Municipalities Ontario's (AMO) members at a preferred price. The solution is built on top of the Microsoft Dynamics 365 platform. Key services offered: citizen self-service portal, work order management, multi-channel contact centre, among more. More details <a href="https://exception.org/newsammers.org/">here</a>.



### b. Improvement Opportunity: Planning and Development – EcDev & Policy (2 of 3)

### Opportunity #20: Develop a Council-driven real-estate portfolio strategy.

Rationale & Description: Council has prioritized development in the downtown area, but the Economic Development and Planning Division can benefit from a more fulsome real estate strategy and direction from Council.

• A strategy or guiding policy can provide the Division with a criteria by which to evaluate potential real estate projects and bring forward proposals to Council that are more aligned to Council's vision.

#### **Revenues/Cost Savings**

- Revenues: To be determined by real-estate portfolio strategy.
- Cost Savings: Productivity savings of \$27,500 per year from *Standardizing Processes*.

### Risks/Challenges

Many of Aurora's comparators do not have a real estate strategy, indicating that it may not be an essential planning process to prioritize. Of the comparators, only Ajax has identified developing a real estate strategy in their strategic plan for 2021. Aurora can consider initially developing a policy as this may be more cost-effective.

#### Level of Investment

5-10% (or 2-5 weeks) of Manager, EcDev & Policy Planning capacity to drive strategy development (\$6,200 to \$12,400).

### Timing

Wave 3.

### Change Impact Assessment Leading Practice/Benchmarking

M

L

L

L

M

Service Delivery

Processes

Org Structure

Technology

Data and Reporting

People and Culture

Overall

- The City of Toronto adopted a City-Wide Real Estate Strategy in 2019 and identifies key factors such as vision, value creation, and strategic opportunities that can support decision-making (see <a href="here">here</a>). Aurora can look to this and other best practices to develop its real-estate portfolio strategy.
- The City of Hamilton also has a Real Property Management function that includes real estate strategy and portfolio planning services (see here).

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### b. Improvement Opportunity: Planning and Development – EcDev & Policy (3 of 3)

### Opportunity #21: In coordination with Community Services, explore the delivery of new business and community development services.

Rationale & Description: Both the Economic Development & Policy Planning Division and Recreation Division identified opportunities to support local businesses and community organizations with value-added business and workforce development services. These can further enhance economic and community development.

- Examples of services for the business community: drop-in business consultation sessions; business events; workforce training; workforce development programs; open data collections for businesses; a true concierge service for businesses; a formalized Business Retention and Expansion program etc.
- Examples of services for the not-for-profit community: helping them with grant writing, establishing governance, accessing basic tools for running a NFP, marketing and social media etc. This can help community organizations become more financially independent.
- These can be explored through developing an internal business case that considers various service delivery models, such as directly delivering these programs or partnering or contracting third-party local organizations that already provide similar services to the community.

#### **Revenues/Cost Savings**

Revenues: To be determined by business case.

### Risks/Challenges

Aurora currently partners with the York Small Business Enterprise Centre (YSBEC) that offers similar services to the N6. Aurora should ensure that any new services are not duplicating YSBEC's offerings. There may be opportunity to expand the partnership with YSBEC to deliver additional services to citizens.

#### Level of Investment

5-10% (or 2-5 weeks) of Manager, EcDev & Policy Planning and Manager, Recreation capacity to develop business case (\$15,200 to \$30,400).

### Timing

Wave 3.

· ·	
Service Delivery	М
Processes	Н
Org Structure	L
Technology	L
Data and Reporting	М
People and Culture	M
Overall	М

**Change Impact Assessment** 

### Leading Practice/Benchmarking

The Town of Collingwood's Business Development Centre offers networking and education events and free business development advice to businesses. Some services are delivered by the Town itself, while some education events are delivered through partners like ventureLAB. More information here.

# Continuous Improvement – Leading Practice Opportunities

CASE STUDIES of proposed initiatives that the Town may consider as part of broader efforts to modernize and continuously improve. While they are not directly linked to a service, they provide the organizational infrastructure to improve service delivery.





### b. Leading Municipal Practice Opportunities (1 of 3)

### 1. Corporate Strategic Plan Alignment

Drive greater alignment between the corporate strategic plan and Division-level priorities.

Aurora has a new corporate strategic plan underway, but Town Divisions have varying levels of understanding on how their service line fits within the overall Town strategy. Some are confident of how their work is advancing the Town's long-term vision, while others can benefit from more direction from Council and leadership on where they should focus their efforts over the next 3-5 years. There is overall appreciation for new initiatives and efforts to modernize the municipality, but this can be balanced with discussions on prioritization and how new initiatives link to the overall Town strategy. There is opportunity for the CAO and Directors to lead discussions with Divisions on what the new strategy means for their service and collaboratively brainstorm Division-level priorities to deliver upon the strategy.

### 2. Cross-Functional Collaboration

Build more collaborative partnerships between cross-functional support staff and service delivery staff.

Functional resources, such as communications, corporate services, and finance staff, are shifting to an internal service delivery model whereby functional resources are responsible for supporting a given service department or division. However, more efforts are required to foster a collaborative partnership between both groups and bolster the view of functional staff as strategic business partners. This will allow for consistency and better integration of functional staff into service delivery areas. Adoption of new tools through the ERP and Procurement Modernization project will play a key role in facilitating strategic partnerships.

• For example, Financial Management can provide modeling services to Divisions to understand resource requirements needed to keep up with growth.

## 3. Governance Training

Create an annual governance training plan for Council.

While there is an onboarding process in place, it is best practice for Council to also undergo annual training. Corporate Services, in collaboration with the Office of the CAO, has an opportunity to develop an annual governance training plan that supports Councillors in their decision-making role and provides ongoing education on relevant topics.



### b. Leading Municipal Practice Opportunities (2 of 3)

### 4. Diversity and Inclusion

Increase focus on diversity and inclusion within service delivery to better reflect the Town's changing demographics.

As Aurora grows, its population is becoming more diverse and has changing needs and preferences. Diversity and inclusion should be an important consideration in service delivery – from expanding and diversifying the services that are offered (e.g., recreation and culture) to the customer service training Aurora provides to front-line staff. This can be achieved through tactics such as an Equity, Diversity, and Inclusion Committee. This will help ensure efforts are coordinated and Council-endorsed, rather than reactive. There are further opportunities to engage and amplify the work of community partners, who already undertake diversity and inclusion programming for their respective community groups. The proposed EDI Committee can be leveraged for this type of community engagement.

# 5. Capacity Management

Appropriately resource enterprise-wide initiatives, while defining and communicating clear roles and responsibilities.

A significant number of enterprise-wide initiatives are underway, most of which are managed by the Corporate Initiatives division in a project matrix environment. Front-line or administrative staff are often pulled into these projects, which directly impacts their capacity to deliver on a given service. On the other hand, if they are not able to support these projects, it adds pressure on the Corporate Initiatives division to manage and deliver on the project. There is opportunity to ensure the organization has capacity to sustain the level of enterprise-wide continuous improvement initiatives underway. This involves considering resourcing requirements and change management to ensure organizational buy-in and support. Among the comparators, there is a Director-level role and supporting FTE assigned to this type of department/division. The PMO function is also usually integrated with a Corporate Services function. Additionally, there is opportunity for more discussion and clarity on how to best manage staff capacity so they can balance assigned duties with special projects within other departments.

Comparator	Resourcing for Similar Types of Corporate Initiatives/PMO Teams
Aurora	Manager of Corporate Initiatives and Project Manager, PMO
Newmarket	Director of Innovations & Strategic Initiatives and 2 FTE
Caledon	Director of Corporate Strategy & Innovation and 7 FTE (dedicated to PMO)
Halton Hills	Director of Strategic Initiatives and a Senior Advisor, Strategic Initiatives



### b. Leading Municipal Practice Opportunities (3 of 3)

#### 6. Intranet

Improve the intranet and increase its use to facilitate greater information sharing across departments.

Participants referenced the need to centralize departmental information, so it is easily accessible and shared across the organization (e.g., creating articles on services each department provides, posting internal contacts, documenting corporate knowledge to address FAQ). This can further support cross-functional collaboration within the organization.

### 7. Pandemic Practices

Formalize and sustain practices put in place during the pandemic that proved to be effective.

Some practices adopted during COVID-19 should continue and be formalized if deemed appropriate. See below for examples of practices:

- The option to work remotely was the most popular COVID-19 practice that Town staff would like to see continued. See Innovation Opportunity #5 for best practices related to Accommodating Hybrid Work.
- E-signatures was emphasized as a key improvement made during COVID-19. There is opportunity to formalize signature validation, which would save the Financial Reporting & Revenue Division the extra time it takes to validate the signatures.
- **Digitizing records and documents** through Laserfiche has improved workflow, but there are opportunities to provide more training to increase effective use of the platform.
- Digital submissions for building permit issuance and planning applications have relieved paperwork and improved workflow.
   Building Inspectors also started doing inspections virtually, using cameras. These efficiencies can continue post-pandemic to reduce travel time and protect the health of field staff.

- The Financial Reporting & Revenue team shifted their focus to processing COVID-19 relief grants and subsidies, but over time this became too resource-intensive. For future financial emergencies, there should be a plan to address unexpected surge capacity (e.g., seeking contracted support).
- The upcoming Business Continuity Management program can help capture lessons learned from COVID-19. Furthermore, industry standard implementation of a business continuity management plan can support service modernization. For best practices, A 2021 study of pandemic planning in Canada found that the City of Toronto's Pandemic Influenza Plan did a good job of assigning roles and responsibilities to partners during a pandemic. In 2020, the City of Toronto further developed a Pandemic Planning Guide for Community Agencies.

Additional Source: Genest et al. (2021). Translating COVID-19 emergency plans into policy: A comparative analysis of three Canadian provinces, p. 123, <a href="https://www.tandfonline.com/doi/pdf/10.1080/25741292.2020.1868123?needAccess">https://www.tandfonline.com/doi/pdf/10.1080/25741292.2020.1868123?needAccess</a> = true

# Continuous Improvement – Innovation Opportunities

CASE STUDIES of initiatives that Aurora can further explore to position the municipality as a leader in modernization and innovation.





# b. Innovation Opportunities

The COVID-19 pandemic has changed social norms, working arrangements, and the needs and preferences of residents. Reliable digital infrastructure has become increasingly important for economic productivity, and remote working arrangements have given people more freedom to move from Toronto to surrounding communities, like those in York Region.

The best post-COVID opportunities for innovation address changing resident needs and preferences to accommodate growth, retain changes to services and ways-of-working that have been identified as improvements, and explore digital transformation and investments more vigorously. Below is a sample of opportunities and trends relevant to this changing landscape that Aurora can consider for further exploration. Details on each of these are included in the subsequent slides.







Resident and Business Needs and Preferences	Improved Services and New Ways-of-Working	Digital Transformation and Investments
<ul><li>Accessible Public Wi-Fi</li><li>"Open Streets" initiatives</li><li>Climate Adaptation Planning</li><li>Participatory Budgeting</li></ul>	<ul><li>Accommodating Hybrid Work</li><li>"Third Spaces" initiatives</li></ul>	<ul> <li>Digital Services and Payments</li> <li>Open Data</li> <li>"Smart Cities" Investments</li> <li>Digital Engagement</li> </ul>



### b. Innovation Opportunities: Resident Needs and Preferences

#### 1. Accessible Public Wi-Fi

Mayor Mrakas and Town Council recently approved a motion calling for the Town to "investigate existing models of municipally-implemented Wi-Fi services to develop a proposed model for Aurora." This should continue. Accessible public Wi-Fi is one way for the Town to increase digital inclusion and establish infrastructure required for future "smart" improvements.

#### 2. Open Streets

Municipalities have converted roads into walkable, pedestrian-friendly spaces during the pandemic. The City of Toronto has run multiple "ActiveTO" or "Open Streets" initiatives, which closed "major roads for active transportation, expanding the cycling network and quiet streets." In Germany, one district closed 30 streets to create temporary "play streets" for children during the pandemic.

### 3. Climate Adaptation Planning

In September 2020, the Town of Halton Hills published its climate change adaptation plan to "minimize the negative impacts of climate change, as well as take advantage of opportunities to strengthen the Town's resilience to climate change." As residents become increasingly attentive to climate risks, municipalities have an opportunity to take the lead on adapting to these risks and reduce the impact of climate change on municipal services.

#### 4. Participatory Budgeting

The City of Toronto piloted a "participatory budgeting" (PB) process which "is distinct from other budget consultations and specifically refers to a method that invites the public to propose ideas, vote and have the final say on how a portion of a government's budget will be allocated." PB is an innovative way to get residents directly involved in important Town decision-making, and the Town of Aurora could learn from Toronto's pilot.

#### Sources

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District Office of Friedrichshain-Kreuzberg from Berlin (2020). <a href="https://www.berlin.de/ba-friedrichshain-kreuzberg/aktuelles/pressemitteilungen/2020/pressemitteilung.926016.php">https://www.berlin.de/ba-friedrichshain-kreuzberg/aktuelles/pressemitteilungen/2020/pressemitteilung.926016.php</a>. Town of Halton Hills (2020). <a href="https://www.haltonhills.ca/en/residents/resources/Documents/HH%20CCAP%202020%20-%20AODA%20Sept16.pdf">https://www.haltonhills.ca/en/residents/resources/Documents/HH%20CCAP%202020%20-%20AODA%20Sept16.pdf</a>. City of Toronto (2019). <a href="https://www.toronto.ca/legdocs/mmis/2019/bu/bgrd/backgroundfile-124370.pdf">https://www.toronto.ca/legdocs/mmis/2019/bu/bgrd/backgroundfile-124370.pdf</a>.

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### b. Innovation Opportunities: Improved Services and New Ways-of-Working

### 5. Accommodating Hybrid Work

In May 2021, KPMG published research indicating that over 70% of Canadians believed that hybrid work models "should be a standard." In this same survey, over 80% of Canadians worried that "their bosses aren't prepared nor equipped to manage hybrid workplace models." Municipalities can take the lead in facilitating accommodating and innovative work arrangements for their employees, which other local businesses can model.

When asked about COVID-19 practices that they would like to see continued post-pandemic, remote work emerged as top of mind for Divisions. Many would still like the option to come into the office or need to due to the nature of their work, and therefore Aurora should explore a flexible hybrid model of working for Town staff.

### 6. "Third Spaces"

A "third space" is a location other than a person's home or place of employment. According to research conducted by Accenture Canada in May 2021, 69% of Canadians and 77% of Torontonians, who will continue to telecommute following the pandemic, would like to occasionally work from a "third space." Municipalities may look to encourage the creation of "third spaces" to accommodate new working arrangements.



For example, third spaces might include traditional public gathering places like parks, libraries, cafes, and restaurants equipped with new and innovative infrastructure to accommodate short-term working arrangements. New infrastructure could include accessible WIFI, enhanced power access, access to office supplies, and dedicated quiet and meeting spaces.

#### Sources:

KPMG (2021). Canadians Like Hybrid Model Concept: Workplace Reboot <a href="https://home.kpmg/ca/en/home/media/press-releases/2021/05/canadians-like-hybrid-model-concept-workplace-reboot.html">https://home.kpmg/ca/en/home/media/press-releases/2021/05/canadians-like-hybrid-model-concept-workplace-reboot.html</a>. Accenture (2021). COVID-19 Has Sparked a New Wave of Innovation Across Consumer Industries in Canada <a href="https://www.accenture.com/ca-en/about/newsroom/company-news-release-covid-consumer-research-2021">https://www.accenture.com/ca-en/about/newsroom/company-news-release-covid-consumer-research-2021</a>

World Economic Forum (2021) What is a 'third space' venue - and could it be the future of hybrid working? https://www.weforum.org/agenda/2021/07/third-space-remote-hybrid-working/



### b. Innovation Opportunities: Digital Transformation and Investments (1 of 2)

#### 7. Digital Services and Payments

Digitization and technology can increase accessibility and ease-of-access to municipal services. A mobile-friendly website capable of processing payments for services typically processed in-person can reduce administrative costs, improve access, and result in higher customer satisfaction. Oakville, for example, uses an online portal where residents sign-in to an account to access Town services.

#### 8. Open Data

Governments can build trust with residents by making the data it collects publicly accessible. The COVID-19 pandemic proved the value of open data, allowing Canadians and Ontarians to access updated information on COVID-19 cases and vaccine progress daily. As the Town develops better service levels and KPIs, this information could be made available publicly to residents in an accessible format. Municipalities across Canada, including York Region, have already adopted Open Data/Government processes.

#### 9. Digital Engagement

In March 2021, the Canadian Municipal Barometer published research which found that municipal representatives across the country increasingly hold meetings online to engage with constituents. Pre-pandemic, under 20% of representatives were using online meetings for engagement. During the pandemic, this has grown to 85% for online public meetings and over 60% for online private meetings. Online engagement can be more accessible for residents who cannot participate in traditional engagements like town hall meetings. This is an opportunity to capture residents' willingness to use online tools for engagement.

#### Sources:

Mastercard Government Services and Solutions (2014). Moving Beyond Cash

https://smartcitiescouncil.com/system/tdf/main/public\_resources/Moving%20bevond%20cash.pdf?file=1&type=node&id=2278&force=

Town of Oakville. Online Services <a href="https://townofoakville.force.com/ServiceOakville/s/">https://townofoakville.force.com/ServiceOakville/s/</a>.

Future Cities (2020). Resilient Cities Post COVID: Accelerating Innovation https://futurecitiescanada.ca/stories/resilient-cities-post-covid-19-accelerating-innovation/.

Observatory of Public Sector Innovation. Open Government Toolkit. https://oecd-opsi.org/guide/open-government/

Government of Canada (2020). Open Government Across Canada https://open.canada.ca/en/maps/open-data-Canada.

York Region (2020). Open Data https://www.york.ca/opendata

Laura Conrad & the Canadian Municipal Barometer (2021). Citizen Engagement in a Pandemic: Data from the CMB Annual Survey <a href="http://www.cmb-bmc.ca/2021/03/11/citizen-engagement-in-a-pandemic-data-from-the-cmb-annual-survey/">http://www.cmb-bmc.ca/2021/03/11/citizen-engagement-in-a-pandemic-data-from-the-cmb-annual-survey/</a>

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### b. Innovation Opportunities: Digital Transformation and Investments (2 of 2)

#### 10. Comparator Municipality Smart Cities Submissions

The Government of Canada ran a "Smart Cities Challenge" and invited applications from municipalities across the country. Below are submissions from two comparators: Caledon and Halton Hills. These proposals were not successful, but they represent the ambition of municipalities like the Town of Aurora.

#### Caledon - "Smart Spaces"

Connecting Caledon aims to find ways to connect Caledon residents to digital technology, each other, and the world through Smart Spaces. Through this project, we believe that Caledon can be an example for other rural communities on how to connect and thrive using smart technology. Our proposal is to:

- Increase the number of traditional and non-traditional spaces where the community can connect.
- Collect data on how our community is using these spaces.
- Use the data collected to continue to improve community spaces to meet our residents' needs in the future. We will do this by creating three types of Smart Spaces.
- 1. A "hub" which hosts co-working space for entrepreneurs, while still providing community space for residents.
- 2. "Spokes" located in a number of our villages and hamlets in community spaces that allow people access to resources at the "hub" in their local community, tailored for their local needs.
- 3. Outdoor spaces in our parks and trails that use smart lightning, signage and benches to provide connectivity while enjoying Caledon's natural beauty. The application will create improved economic opportunities through co-working space for small businesses, entrepreneurs and local start-ups, and empower our community to help space their community spaces to best meet their uses.

Halton Hills – "Electric Vehicle Charging Stations"
The App-Connected Level 2/3 V2G Enabled
Electric Vehicle Charging Station Project involves:

- Developing a vehicle charging station that is connected to an app so users can find an available station, pay for parking, pay to charge their car, and get notified when charging is done.
- Developing a smart phone application for Android and iPhone.
- Building and installing 200 charging stations throughout Halton Hills.
- Beta-testing the system and monitoring performance.
- Understanding potential market opportunities for the charging stations.
- Wide-scale commercialization.

Sources: Infrastructure Canada. Smart Cities Challenge: Participating Communities https://www.infrastructure.gc.ca/sc-vi/map-applications.php

**Growth Impact Analysis** 





### c. Growth Impact Analysis: Overview of Findings

A key output of this service delivery review is to assess population growth projections and how they will impact service delivery. The following summarizes key findings from the growth impact analysis and uses a heat map to illustrate the financial, organizational, and risk impact assessments for each service category. A detailed analysis is outlined in the following slides.



Growth will require Aurora to continuously modernize and digitize operations to achieve cost-efficiencies, with particular emphasis on IT and HR as automation and changing workforce needs impact the **future of government**.



Aurora's ability to service water and wastewater needs for the planned growth targets are highly dependent on the Water Reclamation Centre currently scheduled for completion in 2028, which has yet to be authorized by the Government of Ontario.



An aging and increasingly diverse population, higher density development, ability to develop and service new facilities, and citizen preferences will require Aurora to continuously innovate **recreation and culture services**.



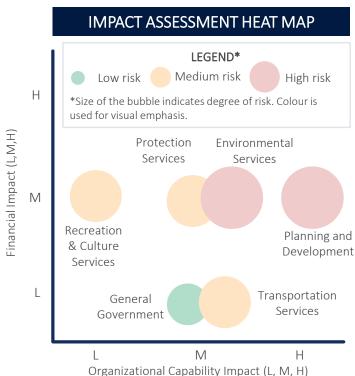
Aurora's fiscal strategy will need to pay particular focus to delays in **development** charge (DC) collections and their impact on future debt requirements and DC rates.



As identified in the **recent Master Transportation Study**, Aurora should focus on managing the existing transportation network while improving connectivity and safety particularly for pedestrians and cyclists.



To accommodate growth, Building Services will need to strengthen organizational capabilities to service new types of development.

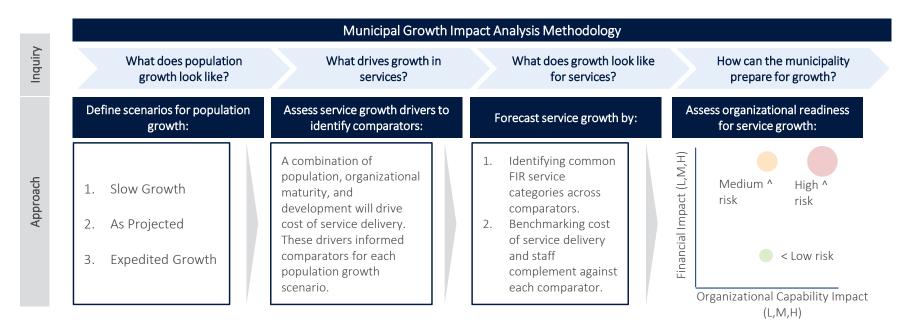


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### c. Growth Impact Analysis Methodology: Overview

The following outlines StrategyCorp's approach to conducting the growth impact analysis. The analysis is intended to provide insights that are most useful for Aurora in planning for future service delivery as opposed to standard growth management work. Growth management is a long-term and resource-intensive undertaking and is already underway through implementation of the new fiscal strategy and the Official Plan renewal.



This analysis will serve as an input to existing work, and more efforts will be required to bring together the various pieces of internal work.

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### c. Growth Impact Analysis Methodology: Scenario Development

York region's ongoing municipal comprehensive review (MCR) provides forecast allocations for Aurora. It anticipates that Aurora's population will grow to 84,900 by 2051. For the purposes of this analysis, 62,000 was used as the base or current state population for Aurora. Therefore, the MCR forecast allocations represent an approximate 37% (or ~22,900) increase in population.

The Town of Aurora released a Growth Management Discussion Paper in April 2021, as part of its Official Plan Review. The document explores how, where, and in what form growth could occur within the Town over the next 30 years. It estimates that the Town can accommodate an additional 22,250 to 25,250 residents, and approximately 11,700 jobs by 2051, thereby achieving the York Region MCR forecasts. Based on the expected population growth, three potential scenarios were developed for how the growth will change Aurora's population density and development pattern, distribution, and demographics.



### At Projected Growth

Assume Aurora will **meet** population and intensification targets outlined in the York Region MCR.



### Slow Growth

Assume growth will be **lower** than forecasted (an assumption of 10% lower was made).



### **Expedited Growth**

Assume growth rates are much higher than forecasted (an assumption of 10% greater was made).

A population growth rate (over 30 years and yearover-year) and population density were calculated for each of the scenarios.

Scenario	Slow Growth (below MCR target)	At Projected Growth (at MCR target)	Expedited Growth (above MCR target)
Pop Growth Rate	27% (62,000 to 78,740)	37% (62,000 to 84,900)	47% (62,000 to 91,1140)
Annual Pop Growth Rate	0.9%	1.2%	1.6%
Pop Density	1,579.53/square km	1703.11/square km	1,828.28/square km





### c. Growth Impact Analysis Methodology: Growth Drivers and Comparator Selection

The cost-of-service delivery will be impacted by the following three growth drivers. These drivers affect service demand, and in some cases, will also affect each other:



Comparable municipalities were selected and evaluated based on key indicators related to these drivers. They are outlined below.

Scenario	Slow Growth (below MCR target)	At Projected Growth (at MCR target)	Expedited Growth (above MCR target)
Aurora Pop Growth Rate	27% (62,000 to 78,740)	37% (62,000 to 84,900)	47% (62,000 to 91,140)
Aurora Annual Pop Growth Rate	0.9%	1.2%	1.6%
Aurora Population Density	1,579.53/square km	1703.11/square km	1,828.28/square km
Aurora Median Family Income		N/A (currently \$120,795)	
Comparator	Town of Caledon	Town of Newmarket	Town of Milton
Comparator Government Type	Lower-tier in a region		
Comparator Pop 1	74,649	90,156	123,200
Comparator Annual Pop Growth	1.47%	1.03%	4.46%
(past 5 yrs.) 1	1.47/0	1.03%	4.40%
Comparator Population Density 1,2	101.1/square km*	2,344.76/square km	339.19/square km
Comparator Median Family Income 2	\$121,673	\$109,004	\$104,730

<sup>\*</sup>While Caledon is much larger in geography than Aurora, only 20% of Caledon's land mass can be developed as the rest of it is protected land. Therefore, the population density on developable land would be more comparable to that of Aurora.

**1** Source: FIR data, 2015-2019 **2** Source: Statistics Canada, Census 2016

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# c. Growth Impact Analysis Methodology: Forecasting and Analysis

The following table outlines how the impact to service delivery was assessed.

Assumptions for Calculating	Impact Analysis		
		Scale of Organizational Capability Impact	Risk Level
Benchmark cost of service delivery and staff complement for each relevant FIR service category against existing municipalities that face comparable circumstances to the scenarios for what Aurora will look like in 2051.	Low: Municipality can likely maintain service levels through expected growth in existing revenue sources.  Medium: Municipality can likely maintain service levels through expected revenue growth, supplemented by other sources of revenue, such as reserves.  High: Municipality cannot likely maintain or improve service levels without significant increases in additional sources of revenues.	Low: Organizational capability exists and can be continuously improved/modernized to maintain effective service levels.  Medium: Organizational capability exists but will require large-scale changes to maintain effective service levels.  High: Organizational capability is missing and will require greater investments to maintain effective service levels.	Low: Growth poses low risk to municipality operations.  Medium: Growth poses medium risk to municipality operations but can be mitigated.  High: Growth poses high-risk to municipality operations and requires leadership oversight.

The analysis also includes qualitative insights to highlight additional considerations for assumptions, such as external factors, level of water/wastewater infrastructure investment needed, risks associated with scenario etc.



### c. Growth Impact Analysis Methodology: Data Sources and Limitations

Below is an overview of the data sources that informed the analysis. Limitations in the data and overall analysis are also outlined.

Data	Limitations	Key Sources
Population growth, density, and demographics	<ul> <li>The York Region Forecast and Lands Need Assessment is the best and most recent data available. It must be used for planning efforts and the forecasts also account for recent trends and future policy shifts. The SDR RFP documents mention 2042, but the York Region forecast allocations extend to 2051. Projections to 2051 are preferable due to available data.</li> <li>The analysis focuses on the potential financial impact of growth on service delivery and is designed to enable future analysis by municipal leadership. This reflects that some dimensions of future service delivery cannot be known and must be assessed and refined in the future. As a result, this analysis identifies reasonable growth drivers given limitations in data and future planning.</li> </ul>	<ul> <li>York Region Proposed 2051 Forecast and Lands Need Assessment</li> <li>2016 Canadian Census (Statistics Canada)</li> <li>MMAH FIR data</li> </ul>
Development and population distribution	• The Town of Aurora's Official Plan is under development and will not be finalized in time for this analysis. This limits the level of analysis available on how high-density intensification versus low density greenfield development impacts service delivery. To mitigate this, SCI has leveraged the Growth Management Discussion Paper published by Aurora in 2021, engage with Aurora leads on the Official Plan and consult inhouse with subject-matter experts.	<ul> <li>Aurora Official         Plan/Growth         Management Discussion         Paper     </li> <li>SME engagement</li> </ul>
Finances	<ul> <li>Aurora's internal financial data is the most recent and accurate information available. However, FIR data is the best resource for comparable data across peers. Since not all municipalities organize services in the same way, MMAH classifies municipal services into nine functions. However, comparators have almost certainly not reported services in consistent categories. The classification guidelines were used to identify the service functions most relevant for Aurora's services. Benchmarking was then done across the FIR service functions. (see next slide)</li> <li>2019 FIR data was used as it is the most recent set across all comparators and isn't impacted by COVID-19.</li> </ul>	

**Other Assumptions:** This model is fixed to Aurora and does not account for pressure on Aurora to increase or limit services based on growth in nearby regions.

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### c. Growth Impact Analysis Methodology: FIR Service Categories

FIR data was used to benchmark Aurora against comparators. Not all municipalities organize services in the same way. For FIR purposes, MMAH classifies municipal services into nine functions. The classification guidelines were used to organize Aurora's services into one of the nine functions. Benchmarking was then done across these FIR service categories.

FIR Service Categories	l (General Go	vernment	Environmental Services	Transportation	Protection Services	Planning and Development	Recreation and Culture Services
Aurora Services	<ul> <li>Corporate         Communications</li> <li>Human Resources</li> <li>Legal Services</li> <li>Legislative         Services/Records         Management</li> <li>IT</li> <li>Corporate         Initiatives</li> <li>PMO</li> </ul>	<ul> <li>Financial Reporting &amp; Revenue</li> <li>Financial Management</li> <li>Procurement Services</li> <li>Fleet</li> <li>Facilities Management</li> <li>By-law</li> <li>Access Aurora</li> </ul>	<ul><li>Water, Wastewater, Stormwater</li><li>Solid Waste</li></ul>	• Roads	• Building	<ul> <li>Development Planning</li> <li>Policy Planning &amp; Economic Development</li> <li>Engineering and Capital Delivery</li> </ul>	<ul> <li>Parks</li> <li>Recreation/ Special Events</li> <li>Business Support</li> <li>Culture</li> </ul>

**Data limitation:** There is a possibility that FIR data submitted by Aurora and comparators may not be entirely aligned to these guidelines because internal budgets are structured differently, there are reporting errors, etc. Therefore, data should be considered directional in nature.

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### c. Growth Impact Analysis: General Government

		Compar	ator		Impa	Impact Assessment (H/M/L)  Organizational  Financial  Capability  Risk			
Growth Metric	Aurora	Caledon	Newmarket	Milton	Financial	Organizational Capability	Risk		
OpEx (000s)	12,609	10,843	5,270	8,175					
% Change in OpEx (%)	-	-14%	-58%	-35%					
FT Municipal Workforce	81	99	117	88	L	M	L		
PT Municipal Workforce	-	1	31	7					
Seasonal Municipal Workforce	-	2	4	-					

#### Assume inclusive of:

- Corporate Communications
- Human Resources
- Legal Services
- Legislative Services/Records Management
- ||
- Corporate Initiatives
- PMO
- Financial Reporting & Revenue
- Financial Management
- Procurement Services
- Fleet
- Facilities Management
- By-law
- Access Aurora

- Currently, Aurora spends more than comparators do on General Government. While this can be attributed to FIR reporting differences (e.g., other municipalities may not include by-law in General Government), the overall takeaway is that Aurora's General Government expenses are unlikely to increase at the same rate as population growth.
- Town growth will not have a significant financial impact on General Government expenses over the long-term and Aurora can likely finance growth through expected increases in existing revenue sources (e.g., tax base, user charges etc.). A moderate increase in FTE is expected, based on comparator analysis.
- However, in the short-term, automation and changing workforce needs are likely to require Aurora to invest
  more in IT (i.e., more digital infrastructure) and HR (i.e., upskilling and reskilling, cross-training, remote work
  accommodations). Efforts like participating in the current N6 future of work research study should continue to be
  prioritized. These will create short-term financial pressures as implementation must occur before benefits are
  realized.
- It will be important for Aurora to continuously modernize and digitize operations to achieve cost-efficiencies. Given the Town is applying for Excellence Canada's Gold level certification, it is in a strong position to build the necessary organizational capabilities to accommodate growth.



# c. Growth Impact Analysis: Environmental Services

		Comparate	or		Impa	Impact Assessment (H/M/L)  cial Organizational Capability Risk  M H	
Growth Metric	Aurora	Caledon	Newmarket	Milton	Financial	_	Risk
OpEx (000s)	33,867	880	48,648	3,515			
% Change in OpEx (%)	-	-97%	44%	-90%			
FT Municipal Workforce*	31	64	60	73	M	M	Н
PT Municipal Workforce*	-	2	11	6			
Seasonal Municipal Workforce*	-	60	41	12			

Assume inclusive of: Water, Wastewater, Stormwater, Solid Waste

\*Reported as "Public Works" workforce in FIR data

- Newmarket's operating expenditures for Environmental Services are more comparable for Aurora on a per capita basis and demonstrate that Aurora can expect this area to grow in correlation with population growth.
- Notably, Aurora has a significantly lower staff count for this service area. This may be attributed to FIR reporting errors or a high dependency on outsourcing services at Aurora. As identified in the opportunity analysis, Aurora can benefit from regularly scheduled reviews of contracted services to ensure that market competitive opportunities are being optimized and continue to provide better value than in-house delivery options. These reviews should consider growth implications and if growth can be better serviced in-house.
- There is a risk that Aurora may not be able to sufficiently provide water and wastewater servicing for the planned growth targets. A key factor in addressing this risk will be the Water Reclamation Centre currently scheduled for completion in 2028. This Centre is expected to provide capacity for 90,000 people in East Gwillimbury and Northwest Newmarket while also freeing up capacity for growth in the rest of Newmarket and Aurora.



### c. Growth Impact Analysis: Recreation & Culture Services

Growth Metric		Comparate	or		Impa	Impact Assessment (H/M/L)  nancial Organizational Capability Risk  M M	
	Aurora	Caledon	Newmarket	Milton	Financial		Risk
OpEx (000s)	24,834	23,823	41,044	41,890			
% Change in OpEx (%)	-	-4%	65%	69%			
FT Municipal Workforce	80	74	76	93	L	M	M
PT Municipal Workforce	-	1	71	583			
Seasonal Municipal Workforce	-	137	554	237			

Assume inclusive of: Parks, Recreation/ Special Events, Business Support, Culture

- While Caledon is an outlier in terms of Recreation & Culture Services spending, Newmarket's and Milton's operating expenditures and workforce profile demonstrate that Aurora can expect growth in this area. Growth is expected to be primarily population-driven, driving increase in demand and revenue (i.e., user fees) and development-driven (i.e., availability of facilities for programming).
- The following factors are expected to shape growth:
  - o From a demographic perspective, Ontario's population projections indicate that 22% to 27% of York region's population is expected to be seniors in 2046, representing a growth of over 80%. In contrast, growth in the number of children is forecasted to be between 20% to 30%. Services catered to the aging population will need to be prioritized in growth planning. Furthermore, increasing provincial focus on cultural diversity and immigration patterns can accelerate the growth of culture services.
  - o From a **development perspective**, most residential population growth is expected to be addressed through intensification. This will influence location of services and is expected to put increasing pressure on existing facilities. Limitations in developing and servicing new facilities can also slow down growth. As a result, the Town will need to consider innovative approaches to delivering services (e.g., virtual programming).
  - o **Citizen preferences** are also expected to change as they seek greater opportunities to engage with their community (e.g., advances in remote working mean more young and middle-aged adults are at home and more likely to enroll in recreational programming).



### c. Growth Impact Analysis: Planning and Development

Growth Metric		Compa	rator	Impa	act Assessment (H/N	I/L)	
	Aurora	Caledon	Newmarket	Milton	Financial	Organizational Capability	Risk
OpEx (000s)	2,283	7,138	3,550	7,861			
% Change in OpEx (%)	-	213%	55%	244%			
FT Municipal Workforce	46	60	9	58	Н	M	Н
PT Municipal Workforce	-	-	2	-			
Seasonal Municipal Workforce	-	2	1	2			

Assume inclusive of: Development Planning, Policy Planning & Economic Development, Engineering and Capital Delivery

- Newmarket's operating expenditures on Planning and Development are more comparable for Aurora on a per capita basis and demonstrate that Aurora can expect this service area to grow in correlation with population and development growth.
- Discrepancies in workforce profiles may be attributed to FIR reporting differences. However, it is more important for Aurora to consider the staff capabilities that will be required to service growth. There is opportunity to better align staff expertise with Aurora's development patterns (e.g., experience in infill/high-density development).
- The York region MCR highlights that the region, including Aurora, has been experiencing increasing delays in collecting development charges (DCs). A slower than forecasted rate of growth requires a fiscal strategy to mitigate the impacts of slower growth, which includes aligning infrastructure projects with actual growth and DC collections. Aurora is exploring this risk area further through its new fiscal strategy. In addition, it is best practice to provide Council with an annual report on the impacts of the delayed collection, including the impact on future debt requirements and future DC rates. This will further inform Council's decisions on the pace of growth. **Note**: this is being included in the budget annually.



### c. Growth Impact Analysis: Transportation Services

Growth Metric		Compa	rator		Impa	Impact Assessment (H/M/L)			
	Aurora	Caledon	Newmarket	Milton	Financial	Organizational Capability	Risk		
OpEx (000s)	11,016	25,468	14,570	45,643					
% Change in OpEx (%)	-	131%	32%	314%					
FT Municipal Workforce						L	M		
PT Municipal Workforce		N/A	*						
Seasonal Municipal Workforce									

Assume inclusive of: Roads

\*Workforce profile for "Roads" not explicitly reported in FIR.

- Evidently, there are variations in how much comparators spend on Transportation Services. Milton's cost of service delivery is likely higher due to their transit services. There may also be FIR reporting differences across the comparators.
- In 2020, the Town of Aurora conducted a Master Transportation Study that did an in-depth analysis of how future growth will impact Transportation Services including Roads. The study recommended that the Town focus on managing the existing network while improving connectivity and safety, particularly for pedestrians and cyclists. Findings and recommendations from this study should be considered when planning future growth and updating the Asset Management Plan.
- The study suggested leveraging DC revenues to fund initiatives like Smart Commute Central York. As identified on the previous slide, Aurora is delayed in DC collection, which currently poses a financial risk to the Town. Further financial and risk analysis is required to understand how Aurora will resource development-driven growth.



### c. Growth Impact Analysis: Protection Services

Growth Metric		Comparato	r		Impa	ct Assessment (H/N	I/L)
	Aurora	Caledon	Newmarket	Milton	Financial	Organizational Capability	Risk
OpEx (000s)	14,441	21,852	21,107	19,755			
% Change in OpEx (%)	-	51%	46%	37%			
FT Municipal Workforce				M	M	M	
PT Municipal Workforce	N/A*						
Seasonal Municipal Workforce							

Assume inclusive of: Building

\*Workforce profile for "Building" not explicitly reported in FIR.

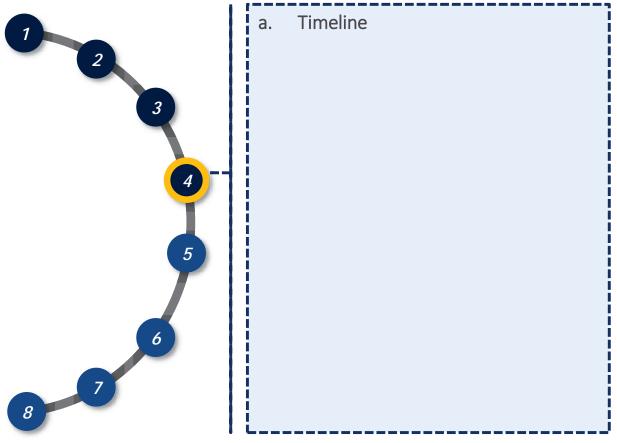
- Comparators spend significantly higher than Aurora on Protection Services. This is most likely due to FIR reporting on Fire Services. The key finding is that the three comparators spend relatively similar amounts on Protection Services, suggesting costs are not highly sensitive to population changes.
- For Building Services, Aurora can expect growth to be more dependent on development. Increase in development will drive service growth and related revenue growth (e.g., licenses & permit fees). Aurora should also conduct further analysis on to what extent reserves will continue to be required to resource Building services.
- Increases in the number of residential, industrial, commercial, and institutional buildings will directly put a strain on building permit and inspection service levels. Additionally, higher-density buildings may present greater cost-efficiencies for staff travel but can require different systems and processes to keep up with new types of building. Therefore, Building Services will need to focus on strengthening organizational capabilities to service new types of development.

#### **Additional Considerations**

The COVID-19 pandemic directly impacted Building staff, as they could not physically conduct building inspections. To mitigate against future risks associated with public health measures, Aurora can adopt more digital solutions for conducting building inspections (e.g., use of cameras).

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4. Implementation Considerations

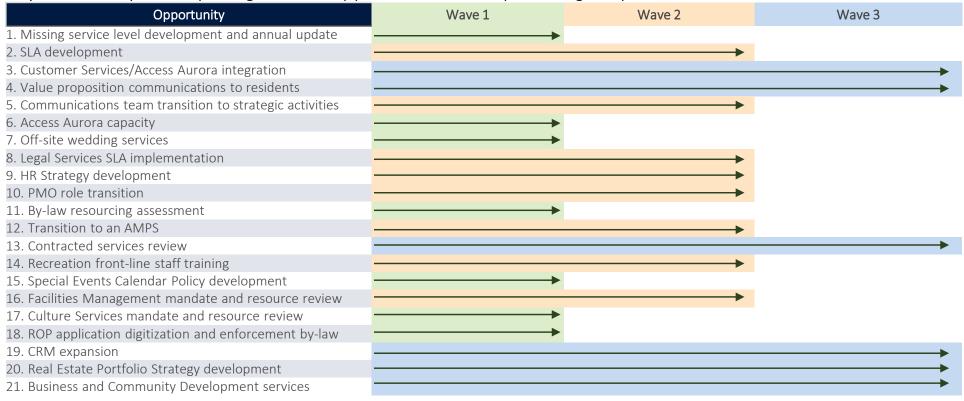




### IMPLEMENTATION CONSIDERATIONS - Timeline

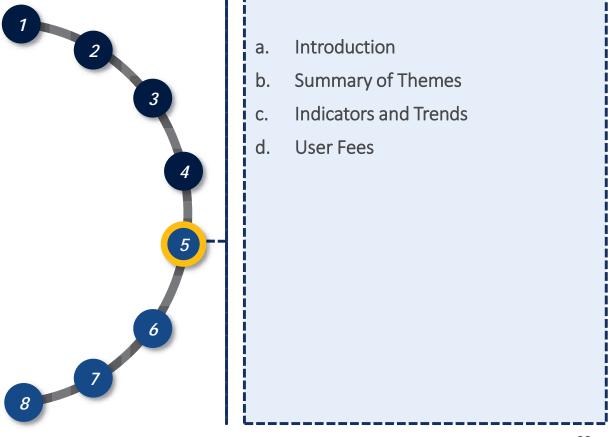
### a. Timeline

Below is a suggested implementation timeline for Aurora. Each opportunity has been prioritized by Wave, and each Wave is expected to span 1 to 2 years. Further operational planning and leadership prioritization will be required to align on specific timelines.



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5. Appendix A:
Town of Aurora
Financial
Assessment





APPENDIX A: AURORA FINANCIAL ASSESSMENT – Introduction

### a. Introduction & Data Limitations

StrategyCorp assessed Aurora's financial health according to several indicators taken from the Ministry of Municipal Affairs and Housing's Financial Information Return (FIR) data using the returns from 2010-2019. The following slides provide StrategyCorp's analysis of the findings. At the outset, it is important to acknowledge some limitations with the data:

- 2019 Data is the most recent data provided in FIR which can be used comparatively between selected municipalities.
- FIR data is reported by the municipalities themselves, and as such, its value for comparative purposes is limited due to variances in reporting consistency. FIR data also inappropriately characterizes some figures, skewing cost figures. StrategyCorp has indicated where this has impacted its analysis.
- FIR data reports total household and total population figures for each year of available data. StrategyCorp has used these figure in lieu of more detailed information on population and households across the smaller communities that comprise Aurora.
- Where possible, StrategyCorp has leveraged various reports, data, and information from primary and secondary sources (e.g., third-party organizations) available at the time this report was developed to inform the findings. StrategyCorp has not directly engaged any peer comparators to solicit information.
- The COVID-19 pandemic has taken a toll on municipalities everywhere. Where possible, StrategyCorp has sought to include and reflect how this has shaped current state analysis and points of comparison between municipalities. The true measure of the economic impact of the pandemic is uncertain.





APPENDIX A: AURORA FINANCIAL ASSESSMENT - Summary of Themes

## b. Themes and Areas of Exploration

An analysis of Aurora's financial reporting points to six key findings:



#### **Healthy Reserves**

Aurora has significant reserves which outperform comparator municipalities. However, this is currently skewed by the hydro sale reserve, which is being spent on the Aurora Town Square and will reduce the Town's reserves.



#### Rising Debt Burden

Aurora's debt burden has increased over the past few years. However, this debt burden remains within sustainable levels. The Town's rising debt will be addressed through a debt management policy developed through the Fiscal Strategy.



#### **Key Performance Measures**

According to MMAH's KPIs, Aurora is in a healthy financial position, meeting 5/6 of the targets. However, the Town has not replaced existing assets quickly as demonstrated by its below-target Asset Sustainability Ratio.



#### Taxation

Aurora's tax rate has grown at a steady rate aligned with inflation. However, Town tax rates have grown more quickly than upper-tier taxes over the same period due to artificially low York Region tax rates in previous years.



#### Taxes Receivable

While property tax receivables have increased significantly over the period, tax rate increases and the ratio of tax to non-tax revenue has remained within acceptable limits.



#### **Capital Expenditures**

Capital expenditures in Aurora have decreased significantly over the last five years. However, the Town has an asset management plan which will guide capital expenditures into the future.

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## c. Preliminary Indicators for Financial Sustainability

- The Town has significant reserves. However, these will decrease significantly following the completion of the Aurora Town Square.
- The Town has seen sharp drop in annual capital expenditures in recent years and has fluctuated since 2015, but recent facility builds will have a significant impact on capital spending performance in 2020/2021. The Town's asset management plan and capital plan will guide management of future capital investments.
- The Town's debt burden has grown substantially since 2015, but this figure remains within the Town's capacity to service the debt.

	2015	2016	2017	2018	2019	Average YoY
Total Municipal Property Taxes Per Household	4,593.41	4,477.87	4,486.31	4,746.14	4,984.57	1.7%
Total Property Taxes Per Household	6,424.15	6,228.86	6,234.51	6,560.06	6,848.96	1.3%
Annual Operating Expenditures	75,538,823.00	80,988,095.00	86,058,726.00	89,746,743.00	99,050,986.00	6.2%
Annual Operating Expenditures per Capita	1,344.11	1,460.69	1,358.57	1,404.60	1,574.74	3.4%
Annual Capital Expenditures	41,745,495.00	38,939,405.00	11,229,867.00	16,848,413.00	7,756,917.00	-16.3%
Annual Capital Expenditures per Household	2,325.01	2,009.15	544.43	803.91	367.63	-16.8%
Total Reserves	62,893,873.00	66,773,213.00	70,215,722.00	64,605,645.00	82,480,734.00	6.2%
Total Reserves per Household	3,502.86	3,445.29	3,404.07	3,082.62	3,909.04	2.3%
Total Municipal Debt Burden	2,577,139.00	5,485,446.00	4,968,177.00	9,694,735.00	8,654,243.00	47.2%
Municipal Debt Burden per Household	143.53	283.03	240.86	462.58	410.15	37.2%
Municipal Debt Burden per Capita	45.86	98.93	78.43	151.73	137.59	40.0%
Residential Assessment Percentage (incl. Multi-Res)	85.65%	86.52%	86.47%	86.70%	83.99%	-0.4%
Non-Residential Percentage Assessment	14.35%	13.48%	13.53%	13.30%	16.01%	2.3%
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### c. Revenues, Operating Expenses, Capital Expenses, and Reserves

- In recent years, Aurora has largely maintained municipal property taxes with adjustments healthily matching the rate of inflation.
- Taxes receivable have grown at a relatively high rate since 2015 at 8.9% YoY. However, this has kept pace with the growth of the Town's tax levy. Because of this, taxes receivable as a proportion of the total tax levy has mostly remained between 3%-4% between 2015-2019. Of note, the sharp increase in 2018 is also because the water tax account was then transferred to the property tax accounts.
- The Town experienced a significant decline in government transfers from 2018-2019. This was due to leftover gas tax funds which were not used for the Library Square project, and is therefore no cause for concern. Additionally, FIR recognizes deferred revenue based on cost of completion on capital asset. Therefore, the actual receipt of funds in 2019 was higher.

	2015	2016	2017	2018	2019	Average YoY
Taxes Receivable	\$6,676,497	\$5,455,285	\$7,757,054	\$10,653,079	\$9,652,844	8.9%
Current Year Taxes Receivable as a % of Current Tax Levy	3.4%	2.6%	3.4%	4.2%	3.9%	3.2%
Accounts Receivable	\$6,638,292	\$7,421,195	\$7,098,384	\$6,735,779	\$7,380,061	2.2%
Government Transfers	\$3,619,801	\$3,348,598	\$3,391,234	\$3,769,788	\$1,756,287	-10.3%
Government Transfers as a % of Total Revenue	3.0%	2.7%	3.7%	4.1%	1.6%	-9.3%
Municipal Property Taxes per Household	\$4,593	\$4,478	\$4,486	\$4,746	\$4,985	1.7%
Annual Operating Expenses per Household	\$4,207	\$4,179	\$4,172	\$4,282	\$4,694	2.3%
Capital Expenditures as a % of Operating Expenditures	55%	48%	13%	19%	8%	-17.2%
Reserves as a % of Municipal Property Taxation	54%	55%	54%	47%	57%	1.1%
Total Reserves and Discretionary Reserves per Capita	\$1,119	\$1,204	\$1,108	\$1,011	\$1,311	3.4%
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## c. MMAH's Key Performance Indicators

- The Town is within the target range for almost all of MMAH's Key Performance Indicators and is in a good financial position to invest in capital projects, service its debts, and raise revenues. The Town also has a large amount of new infrastructure which have yet to be fully consumed.
- The high watermark Operating Surplus Ratio years in 2015/2016 are likely due to fabricated PSAB revenue which came through development charges.
- The Asset Sustainability Ratio is below target, meaning that the Town may not sufficiently maintaining, replacing or renewing existing infrastructure.

	2015	2016	2017	2010	2010	A 75 V.5V
	2015	2016	2017	2018	2019	Average YoY
Operating Surplus Ratio (Target 0% to 15%)	66.2%	60.2%	8.0%	2.9%	11.8%	-16.4%
This is an indicator of the extent to which revenues raised corratio indicates the percentage increase in rates revenue that target: >15%.			-		_	
Current Ratio (Target >=1)	1.09:1	0.86:1	1.05:1	1.57:1	1.24:1	
This is an approximate measure of a municipality's liquidity, o	or its ability to pay short-	erm obligations.				
Rates Coverage Ratio (Target >=40%)	88%	85%	84%	87%	80%	-1.7%
This is a measure of the municipality's ability to cover its cost 90%. Advanced target: >90%.	s through its own "rates"	revenue efforts. Ba	sic target: 40% to 60	%. Intermediate targ	get: 60% to	
Debt Service Coverage (Target >=2)	30	84	26	19	19	-7.4%
This is a measure of a municipality's ability to service its debt	payments. The target is	a ratio greater than	or equal to 2.			
Asset Sustainability Ratio (Target >90%)	358%	281%	76%	113%	51%	-17.1%
This is an approximation of the extent to which a municipality the municipality are reaching the end of their useful lives. Th maintaining, replacing or renewing their existing infrastructu likely create a burden on future ratepayers.	e target ratio is >90% per	year. A municipality	y which is not reachir	ng this target is not s	ufficiently	
Asset Consumption (Target <50%)	28%	28%	30%	31%	33%	3.8%
This measures the age of a municipality's physical assets. It m the assets that have been used up and their cost. (<25% - Rel old infrastructure, >75% - old infrastructure)		•		, ,		

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## c. Debt Sustainability

- Indicators show the Town's debt burden climbing steadily from 2015 per household, as a % of operating revenues, and as a % of reserves and reserve funds.
- However, the Town is also able to adequately manage this debt. Debt charges as a percentage of the Annual Repayment Limit have remained relatively constant over the past 5 years. The YOY change in debt charges as a % of ARL is skewed by high debt charges prior to 2016.

	2015	2016	2017	2018	2019	Average YoY
Annual Repayment Limit *	\$13,908,976	\$15,490,019	\$21,327,878	\$23,127,742	\$25,351,552	16.5%
Debt Charges as a % of ARL	13%	4%	4%	4%	5%	-12.3%
Municipal Debt Burden per Household	\$144	\$283	\$241	\$463	\$410	37.2%
Debt Charges per Household	\$104	\$34	\$38	\$44	\$62	-8.0%
Municipal Debt Burden as a % of Operating Revenues	2.2%	4.5%	5.4%	10.5%	8.0%	53.9%
Municipal Debt Burden as a % of Reserves and Reserve Funds	2.7%	5.5%	4.7%	8.5%	7.1%	33.1%

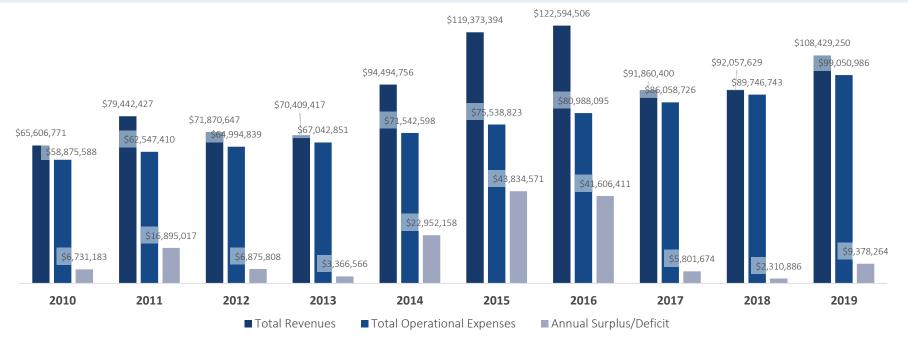
<sup>\* 2017</sup> and 2019 ARLs were unavailable. For these years, we used an estimate for the expected ARL and subsequent analysis.





## c. 10-Year Operating Results

- Aurora has run a surplus which has contributed to reserve funds growth over the last 10 years.
- From 2014 to 2016, it appears that Aurora experienced a large increase in its annual surplus due to a spike in revenue. However, discussions with Finance revealed that this was accounted for and likely due to recognition of deferred Development Charges revenue for major growth investments in capital. The FIR data indeed validated that this spike in revenue is attributed primarily to a sharp increase in *Deferred Revenue Earned Development Charges and Donated Tangible Capital Assets*.



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APPENDIX A: AURORA FINANCIAL ASSESSMENT – User Fees

## d. Taxation, User Fees, and Service Charges

Avg. Rate of Inflation (Last 10 Yrs.): 1.62%

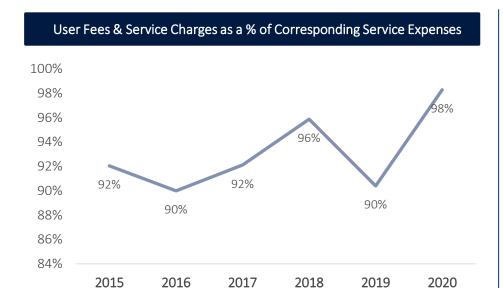
- Municipal property taxes per household in Aurora have grown at a faster rate than upper-tier property taxes per household over the same period.
- Growth in municipal taxes per household have grown at approximately the same rate as inflation over the same period.



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# d. User Fees and Expenses – Water and Sewer



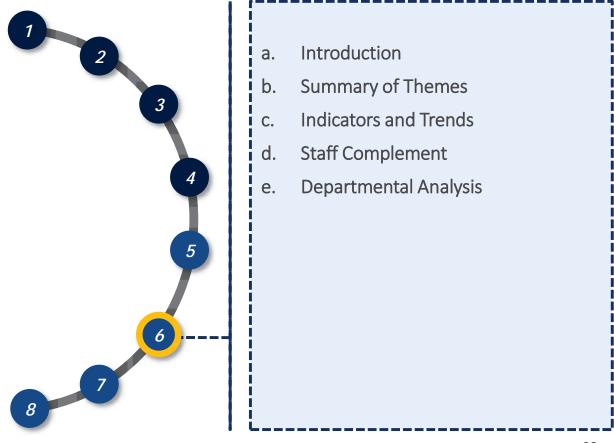
**—**Municipal



• Water, wastewater, and storm water revenues cover their operating costs for those programs. The Town has an up-to-date plan that predicts water demand and prescribes the rate increases necessary to cover predicted supply operating and capital costs.

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6. Appendix B: Peer Benchmarking





#### **APPENDIX B: PEER BENCHMARKING - Introduction**

### a. Introduction

Comparators were selected in consultation with Aurora. Although comparators are not created equal, the selected comparators together comprise a well-rounded group of municipalities representing Aurora's aspirations, population, growth, wealth, and regional context.

#### **Selection Criteria**

StrategyCorp's benchmarking analysis for Aurora is based on five comparator municipalities who were selected against five criteria:

- 1. Services Offered: The peer municipalities should offer similar services to Aurora to be reasonable comparators. Although not all proposed comparators offer precisely the same breadth of services, those selected together comprise all services the Town of Aurora offers.
- 2. **Population:** Aurora is a geographically small urban municipality with a high population density and population growth.
- 3. Income: Aurora has a high level of wealth measured by average family income.
- **Government:** Aurora is a lower tier municipality in a regional government. It is useful to select municipalities that also operate using a two-tier municipal structure to permit a reasonable comparison of services.
- **5. Managing Growth:** Aurora's interests in preserving natural and cultural heritage as it accommodates growth is also an interesting consideration when picking comparators.

Comparator Snapshot											
	Aurora	Newmarket	Oakville	Caledon	Halton Hills	Ajax					
Government Type	Lower-Tier	Lower-Tier	Lower-Tier	Lower-Tier	Lower-Tier	Lower-Tier					
Persons/km <sup>2</sup>	1112.3/km <sup>2</sup>	2190.5/km <sup>2</sup>	1395.6/km <sup>2</sup>	96.6/km <sup>2</sup>	221.4/km <sup>2</sup>	1786.4/km <sup>2</sup>					
Population	55,445	84,224	193,832	66,502	41,123	119,677					
Annual pop. Growth	0.84%	1.06%	1.24%	2.23%	.72%	1.84%					
Median family income	\$120,795	\$109,004	\$133,291	\$121,673	\$121,364	\$105,678					
			Similarities								
"N6" partner	-	<b>~</b>									
Population size	-			<b>~</b>	~						
Population growth	-	~			~						
Population density	-		<b>~</b>			~					
Median family income	-	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>	<b>~</b>					

Note: above data is sourced from the 2016 Canadian national census.

















APPENDIX B: PEER BENCHMARKING - Summary of Themes

## b. Themes and Key Findings

#### An analysis of Aurora alongside its peer comparators resulted in eight key findings:



#### Revenue and Household Development

While every community's revenue composition was relatively similar, Aurora is less reliant on property taxation than its peers (45.1%). The Municipality also had the highest proportion of residential development permits at 94%.



#### Lower than Average Debt and Debt Repayment Charges

Despite a noted increase in debt in previous analysis, Aurora maintains the lowest debt and debt repayment charges, according to several metrics, in the comparator set.



#### Average Water and Sewer Fees

Aurora charges an average rate for water and sewer charges per household. Although only Newmarket is responsible for billing water rates among comparators, Aurora is performing on-par compared to other municipalities in York Region and beyond.



#### **High Reserves**

Aurora has high reserves compared to other municipalities. However, this is due primarily to Aurora's hydro sale funds. A portion of this fund is being spent on the Aurora Town Square and will reduce the Town's reserves.



#### MMAH Key Performance Indicators

Aurora's comparators also meet most or all MMAH's KPI targets. Over half of comparators outperform Aurora on Operating Surplus Ratio and Asset Sustainability Ratio, which could be areas to consider for further improving Aurora's financial health.



#### A Comparatively Small Staff Complement

Aurora employs among the fewest staff in the comparator set relative to local population, in addition to the highest part-time staff relative to total staff among comparators.



#### Large Proportion of Spending on Contracted Services

The Town spends the highest amount on contracted services among comparators, at 49.6%. This includes outsourcing Fire Services to Newmarket and Water and Wastewater Services to York (~56% of contracted spending).



#### Average Tax Amount On Par with Comparators

Residents in the Town of Aurora pay a municipal tax amount per household (\$4,985) that is aligned with that of comparators (\$4,753). Notably, Aurora's average Current Value Assessment (CVA) is one of the highest in Ontario.

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## c. MMAH Key Performance Indicators – 2019 Snapshot

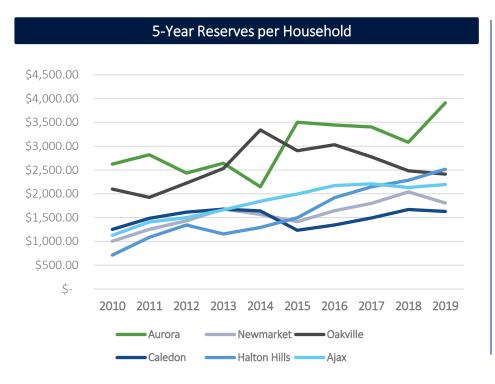
- As observed earlier in this report, on its own, Aurora meets MMAH's standards for its Key Performance Indicators across all categories except for its asset sustainability ratio. On this measure, it is similar to Newmarket and Halton Hills, which also boast a below-average asset sustainability ratio and therefore similar spending to renew existing assets. Overall, these metrics suggest generally good financial health.
- Although Aurora is within target for its Operating Surplus Ratio, it is behind half of its peers who meet the advanced target for this KPI. This means that other municipalities including Oakville, Caledon, and Ajax are bringing in a much higher proportion of operating revenues to support capital funding and other expenditures. However, FIR reporting discrepancies reduce the comparability of the Operating Surplus Ratio significantly.

2019	Aurora	Newmarket	Oakville	Caledon	Halton Hills	Ajax
Operating Surplus Ratio (Target 0% to 15%, Advanced target >15%)	11.8%	5.9%	37.1%	63.7%	-4.2%	40.7%
Current Ratio (Target >=1)	1.24:1	2.22:1	1.46:1	3.73:1	6.64:1	4.45:1
Rates Coverage Ratio (Target >=40%)	80.3%	87.7%	77.1%	88.2%	76.7%	73.5%
Debt Service Coverage (Target >=2)	19	2	11	17	3	32
Asset Sustainability Ratio (Target >90%)	51.4%	69.3%	233.7%	357.8%	66.6%	313.5%





### c. Reserves and Performance



		Debt and R	eserves –	FY 2019		
	Aurora	Newmarket	Oakville	Caledon	Halton Hills	Ajax
Households	21,100	30,102	72,893	24,213	22,049	39,200
Reserves	\$82.5M	\$54.4M	\$175.8M	\$39.4M	\$55.5M	\$86.1M
Reserves Per Household	\$3,909	\$1,807	\$2,412	\$1,629	\$2,516	\$2,196
Total Debt Charges	\$1.32M	\$13.6M	\$12.1M	\$4.1M	\$4.6M	\$1.7M
Debt Charges as a % of Annual Repayment Limit	6%	78%	20%	22%	36%	7%
Municipal Debt Burden as a % of Reserve and Reserve Funds	7%	47%	35%	12%	32%	12%

• Between 2015 and 2019, the Town has maintained healthy reserves well above its peers when compared to overall debt burden, households, and annual repayment limit. Relative to its peers, Aurora maintained the largest reserves per household in 2019. However, this may be skewed by Aurora's hydro sale funds, which resulted in high reserves. Many of these funds have been redirected to investments into the Town Square. This will impact reserves and debt performance reporting in 2020/2021, at which point Aurora's reserves per household may be more comparable to peers.

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## c. Tangible Capital Assets and Municipal Debt Burden

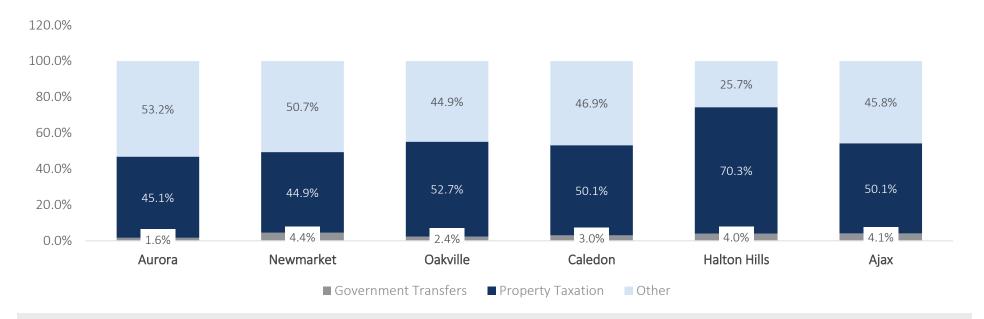
	Aurora	Newmarket	Oakville	Caledon	Halton Hills	Ajax
Total Infrastructure	233,828,799	323,403,334	840,720,190	204,384,316	188,091,381	265,742,229
Total Tangible Capital Assets	427,149,357	502,963,013	1,695,642,621	374,447,454	317,605,649	583,655,639
Total Tangible Capital Assets and Construction in Progress	471,696,547	518,383,541	1,753,800,557	403,313,916	324,840,343	589,107,430
Total Debt	\$8,654,243	\$45,081,715	\$109,562,409	\$16,915,210	\$23,660,464	\$12,609,777
Debt per \$ of Tangible Capital Assets	\$0.0203	\$0.0896	\$0.0646	\$0.0452	\$0.0745	\$0.0216

- Aurora is not an outlier with respect to its spending on tangible capital assets and construction.
- The level of debt the Municipality maintains relative to this spending is the lowest of its peer cohort.

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## c. Operating Revenue Breakdown by Source



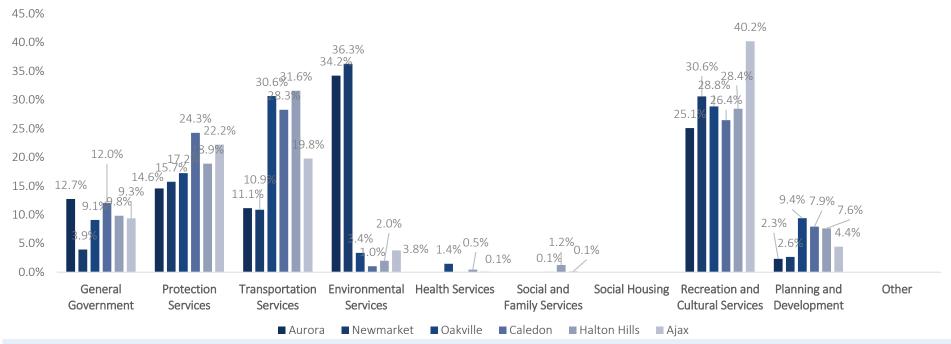
*Other* includes: Revenue from other municipalities; Revenue from other municipalities for Tangible Capital Assets; User fees and service charges; Deferred revenue earned (Development charges); Deferred revenue earned (Recreation land (The Planning Act)); Donated Tangible Capital Assets Other Revenue

- The Town of Aurora is not an outlier in its reliance on other revenue, although it leads its comparators at 53.2% of operating revenues.
- In 2019, Aurora had one of the lowest reliance on property taxation as a source of operating revenue among comparators at 45.1%.

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### c. Operating Expenditures by Function

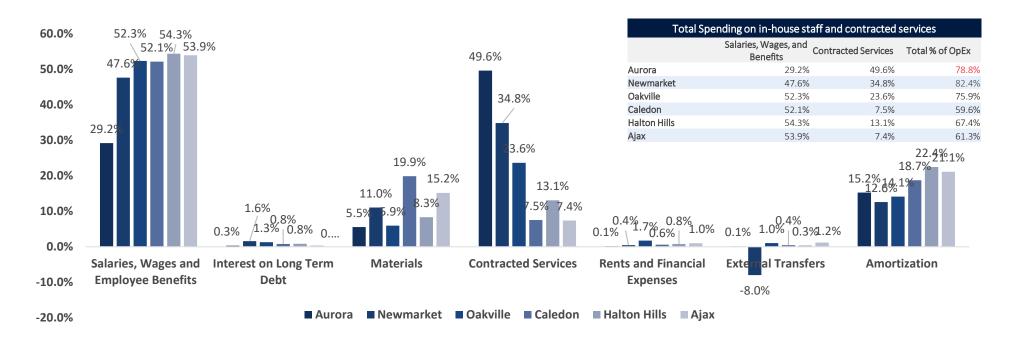


- Aurora leads comparators in spending on General Government at 12.7%. This may be because others are using corporate allocations and therefore general government costs are not allocated to services, which is not the case in Aurora. As a result, FIR reporting may be skewing comparability. The Town also spends the least on Recreation and Cultural Services, and Planning and Development at 25.1% and 2.3% respectively.
- Aurora is one of the higher spenders on environmental services along with Newmarket, which is driven by water/wastewater and storm expenditures not present in comparator municipalities.

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## c. Operating Expenditures by Object



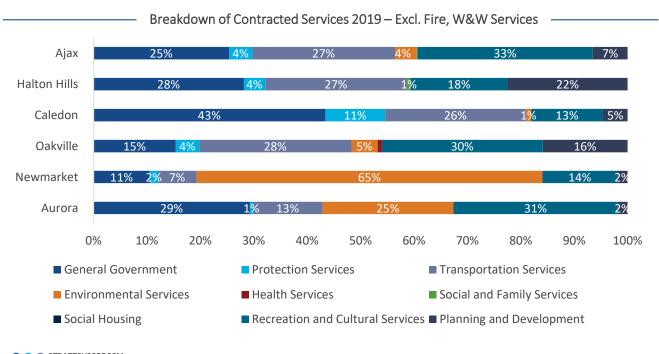
- 78.8% of Aurora's operating expenditures are spent on salaries, wages, and benefits, and contracted services, which leads most comparators.
- Notably, Fire (outsourced to Newmarket), and Water and Wastewater (outsourced to York region) services comprise ~56% of contracted services. Fire Services for Aurora are also what drive Newmarket's higher comparative salaries, wages, and benefits.
- See next slide for more analysis on contracted services spending exclusive of Fire, Water, and Wastewater services.

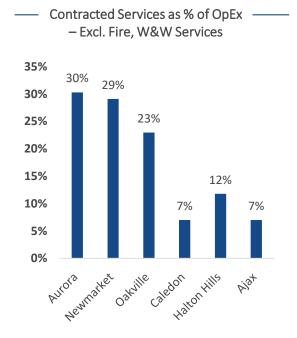
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## c. Operating Expenditures – Contracted Services Analysis

- Further analysis was conducted to assess contracted services expenditures among Aurora and comparators. This analysis looks at operating expenditures on contracted services exclusive of Fire, Water, and Wastewater services.
- When removing those services, Aurora still spends the highest among comparators on contracted services (30%), followed by Newmarket (29%).

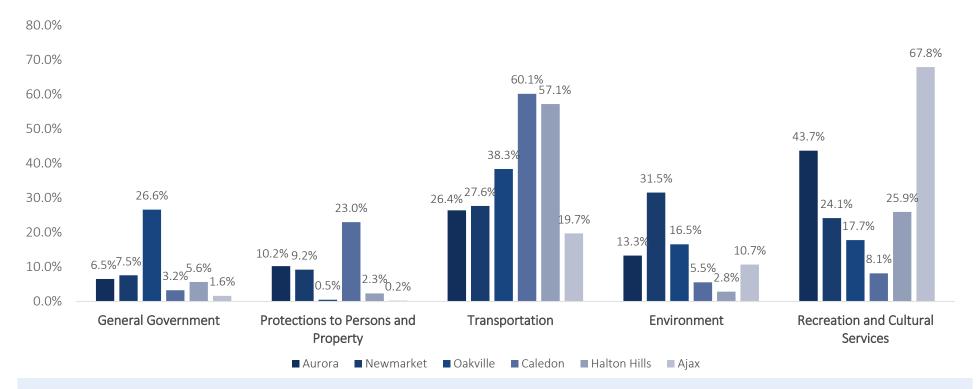




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## c. Capital Expense Breakdown by Function



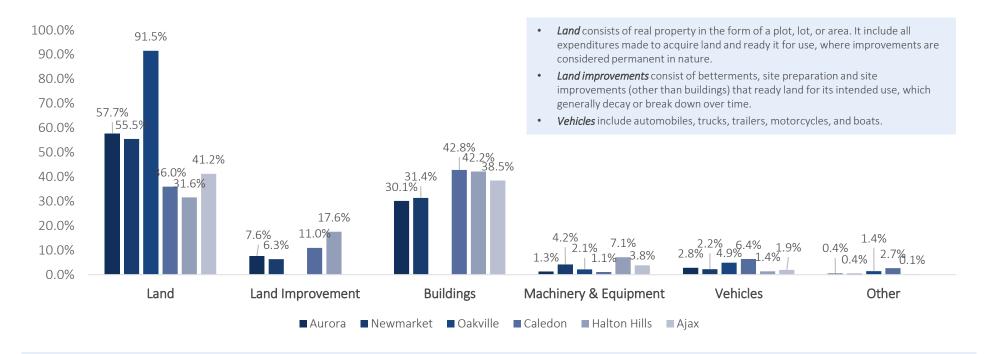
• Aurora is only an outlier on capital spending for Recreation and Cultural Services, which accounted for 43.7% of capital expenses in 2019. Otherwise, there is nothing of note or concern related to capital expenses.

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## 6

APPENDIX B: PEER BENCHMARKING - Indicators and Trends

## c. Capital Asset Breakdown

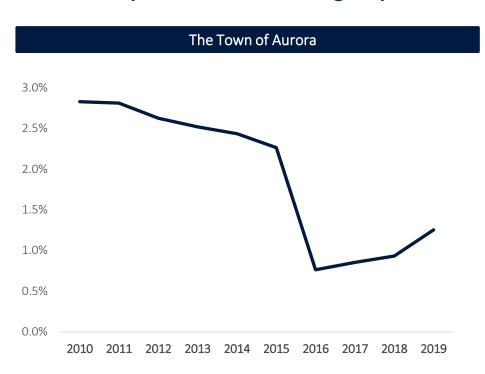


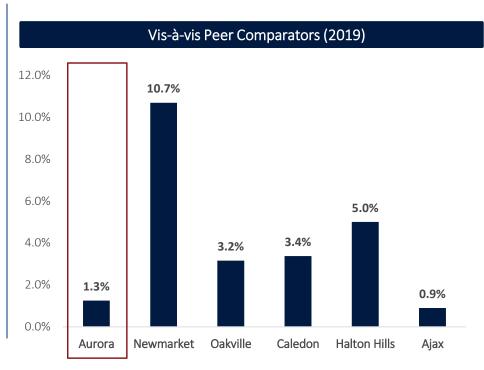
• Aurora maintains a high proportion of land capital assets and a relatively low proportion of machinery and equipment. Otherwise, there is nothing of note or concern related to capital assets.

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## c. Municipal Net Debt Charges per Household as a % of Property Tax



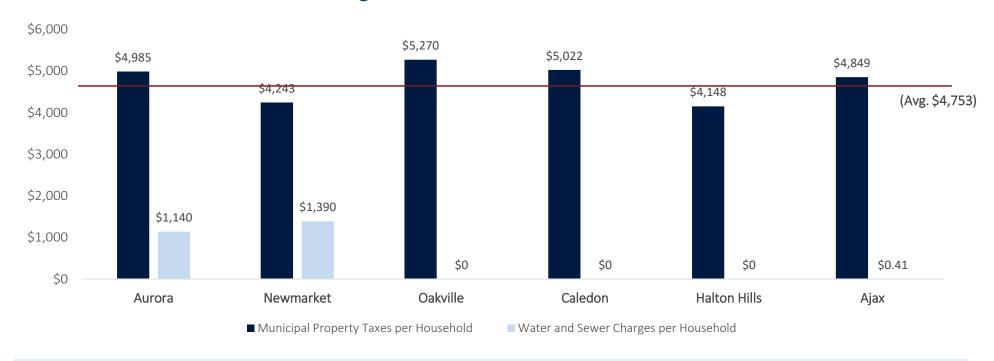


- Falling from the high water mark of the 2010-2015 period, Aurora currently has one of the lowest proportion of tax revenue used to fund debt obligations among comparators at 1.3% of property tax revenues. However, this figure is on an upward trend and has nearly doubled since 2016.
- Notably, not all debt is serviced by taxes. Development charges comprise a major source for debt repayment in order to align to growth.

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## c. Taxation and Service Charges



- Aurora maintains a slightly above-average level of municipal property taxes per household relative to selected peer comparators. Aurora also has a high average Current Value Assessment, which drives its comparable tax rate.
- Note that Aurora and Newmarket charge relatively similar water and sewer rates per household, but this information was not available due to lack of data from Oakville, Caledon, Halton Hills, and Ajax. However, these rates are aligned with smaller municipalities like Loyalist and Carleton Place, and are below the rates of other York Region municipalities like Markham, Vaughan, and Richmond Hill.

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## c. Provincial Tax Rate Comparison Chart

• In 2020 among 35 municipalities, Aurora had the **7**<sup>th</sup> **lowest tax rate** across the Province of Ontario.\* Aurora also has one of the highest average Current Value Assessments in Ontario, which drives its low tax rate when compared provincially.

Ranking by Rate (%, Lowest to Highest)	Municipality	Property Tax Rate (%)	Property Tax on Home Assessed at \$250,000	Property Tax on Home Assessed at \$500,000	Property Tax on Home Assessed at \$1,000,000
1	Toronto	0.599704%	\$1,499	\$2,999	\$5,997
2	Markham	0.628191%	\$1,570	\$3,141	\$6,282
3	Richmond Hill	0.653108%	\$1,633	\$3,266	\$6,531
4	Vaughan	0.665259%	\$1,663	\$3,326	\$6,653
5	Milton	0.668702%	\$1,672	\$3,344	\$6,687
6	Oakville	0.70997%	\$1,775	\$3,550	\$7,100
7	Aurora	0.752897%	\$1,882	\$3,764	\$7,529
8	Burlington	0.760563%	\$1,901	\$3,803	\$7,606
9	Halton Hills	0.778645%	\$1,947	\$3,893	\$7,786
10	Newmarket	0.783889%	\$1,960	\$3,919	\$7,839
11	Mississauga	0.785962%	\$1,965	\$3,930	\$7,860
12	Caledon	0.796677%	\$1,992	\$3,983	\$7,967
13	Brampton	0.953306%	\$2,383	\$4,767	\$9,533
14	Ottawa	0.959505%	\$2,399	\$4,798	\$9,595
15	Pickering	1.064088%	\$2,660	\$5,320	\$10,641
16	Ajax	1.069755%	\$2,674	\$5,349	\$10,698
17	Waterloo	1.078456%	\$2,696	\$5,392	\$10,785
18	Kitchener	1.099498%	\$2,749	\$5,497	\$10,995
19	Whitby	1.105208%	\$2,763	\$5,526	\$11,052
20	Guelph	1.122842%	\$2,807	\$5,614	\$11,228

<sup>\*</sup> Full Chart: Jannine Rane, ZOOCASA (2020), <a href="https://www.zoocasa.com/blog/ontario-property-tax-rates/">https://www.zoocasa.com/blog/ontario-property-tax-rates/</a>

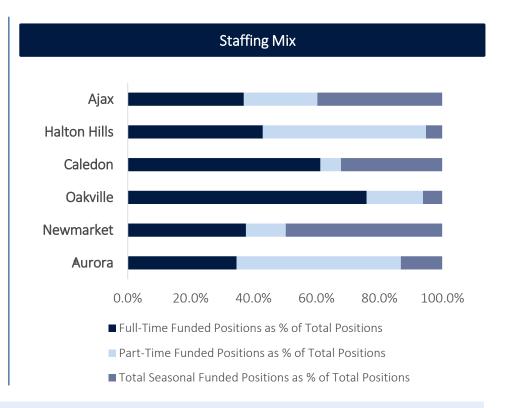




#### APPENDIX B: PEER BENCHMARKING - Staff Complement

## d. Staffing and Human Capital (1 of 2)

	Population and Staffing Totals												
	Aurora	Newmarket	Oakville	Caledon	Halton Hills	Ajax							
Population	62,900	90,156	214,160	74,649	61,161	131,100							
Staff/1000 Population	3.78	6.75	7.15	5.68	11.77	4.71							
Total Full-Time Funded Positions	238	456	1,240	134	333	378							
Total Part-Time Funded Positions	318*	153	292	134	402	239							
Total Seasonal Funded Positions	80*	603	100	4	40	406							
Total Municipal Workforce	609*	1,212	1,632	180	775	1,023							



• Aurora maintains the lowest staff to population ratio among peer comparators, and relies on part-time positions most among comparators. However, some staffing data sourced from FIR information is from 2015, and should therefore be compared against more current in-house data.

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<sup>\*</sup> Most recent available data is from 2015



#### APPENDIX B: PEER BENCHMARKING - Staff Complement

## d. Staffing and Human Capital (2 of 2)

Staffing Totals Across Departments and Organizational Functions (FY 2019)\*

													· ` · · ·					
		Aurora	1	١	lewmar	ket		Oakville			Caledo	n	l	Halton H	lills		Ajax	
	FT	PT*	SE*	FT	PT	SE	FT	PT	SE	FT	PT	SE	FT	PT	SE	FT	PT	SE
Admin	81	4		117	31	4	33			99	1	2	66	3		81	20	
Fire				150		2	228			34			58	55		113	1	
Health Services																		
Public Works	31	32	3	60	11	41	89	3	52	64	2	60	100	42	40	76	29	94
Other Social																		
Services																		
Parks and	80	282	77	76	71	554	245	100	33	74	1	137	62	249		67	188	310
Recreation	80	202	//	70	/ 1	334	243	100	33	74	Т	137	02	243		07	100	310
Libraries	20	16		20	36		52	103		27	33		18	48		20	54	
Planning	46			9	2	1	37			60	0	2	17			41	1	2
Other				24	2	1	342	41		25	4			5				
Total	238	334	80	456	153	603	1,240	292	100	383	41	201	333	402	40	398	293	406

<sup>\*</sup> Most recent available data is from 2015

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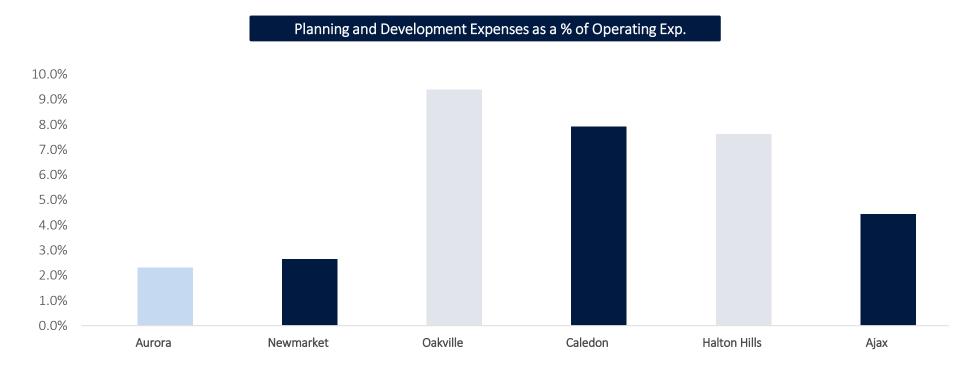
<sup>•</sup> Aurora maintains the lowest staff to population ratio among comparators, and also has the highest proportion of part-time staff compared to full-time staff.

<sup>•</sup> Aurora's comparative reliance on part-time staff is most pronounced in Parks and Recreation, aligning only with Halton Hills.

<sup>•</sup> It is important to note that Aurora contracts out its Fire services to Newmarket and therefore, Newmarket's staff for Fire services also includes staff dedicated to Aurora.



## e. Planning and Building Services Department (1 of 2)



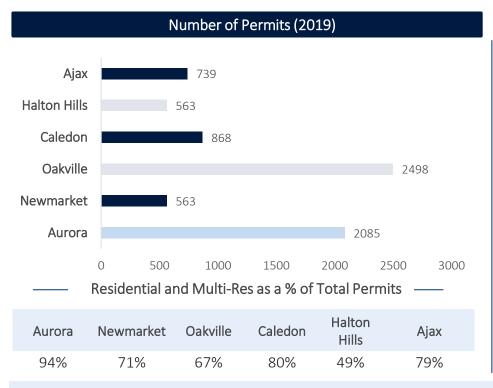
• Aurora spends a comparatively small fraction of its operating expenditures on planning and development. However, peers may group services under Planning and Development differently than how Aurora groups them, which can skew the data.

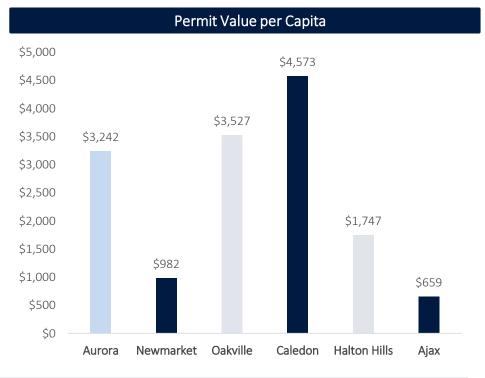
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APPENDIX B: PEER BENCHMARKING - Departmental Analysis

## e. Planning and Building Services Department (2 of 2)





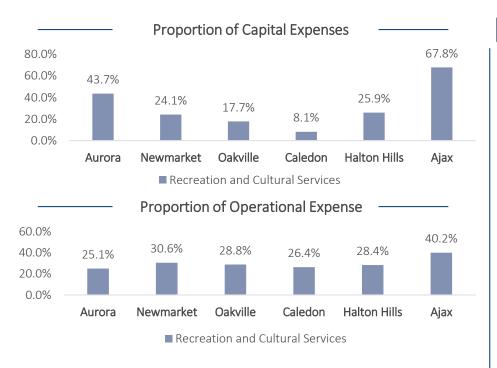
• While Aurora is a leader in its annual permit totals, these applications are overwhelmingly residential at **94%**. This suggests that the Town is more reliant on households to propel its local economy relative to commercial and industrial development, which should prompt some thinking on diversifying the Town's asset base. Aurora has a high comparative permit value per capita, aligned with Newmarket.

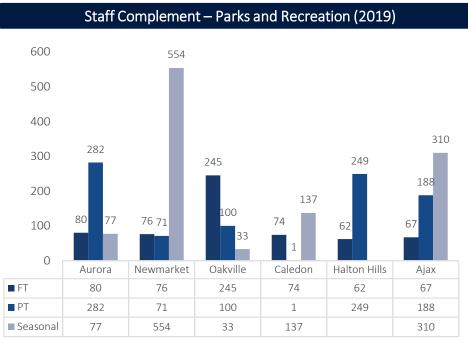
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### 6

#### APPENDIX B: PEER BENCHMARKING - Departmental Analysis

### e. Parks and Recreation

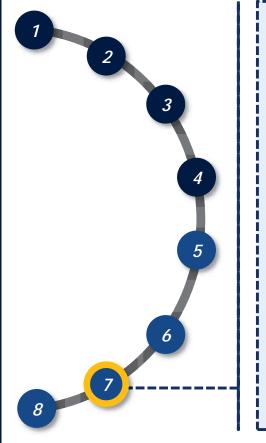




- Aurora spends the second highest proportion of capital expenditures on recreation and culture and the lowest amount of operational expenditures on recreation and culture among comparators. This can explain why the Recreation Development Charge reserve has been negatively impacted as spending has exceeded growth.
- However, the Town does employ far more part-time staff than comparators, aligning only with Halton Hill's staff complement.

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7. Appendix C:
Detailed Resident
Engagement
Findings



- a. Summary of Themes
- b. Quantitative Analysis



**APPENDIX C: DETAILED RESIDENT ENGAGEMENT FINDINGS – Summary of Themes** 

## a. Summary of Resident Satisfaction Survey Findings

The Resident Satisfaction Survey is one of many inputs and received 97 responses. The findings are not intended to be statistically significant but rather read as a "pulse check" of the organization.



Overall satisfaction with key resident-facing services
Respondents had high praise for the Town's services including recreation, parks, library, Access Aurora, Machell's Alley, special events, building, and communication.



#### Concerns about rising taxes

Residents indicated that taxes were high, particularly for seniors, and some respondents noted that they expect a higher level of service for the taxes that they pay.



#### Services are under-utilized

Eight services had a <10% use rate, and 13 out of 20 of the services offered were used by less than half of respondents. The average use rate across all services was 30.9%.



#### By-law services were the top mentioned service

Respondents commented that by-law services should be improved. Specific points included the enforcement of noise, property standards, debris, fireworks, and animal/pet by-laws.



#### Need for better roads and snow removal services

Residents expressed a need for more timely road repairs and resurfacing and enhanced snowplow scheduling, to account for topography and the age of residents.



#### Appetite for improvement

Despite indicating overall satisfaction with service delivery, most respondents indicated that it was important to them that the Town improves almost all service offerings.

#### Suggested New Services

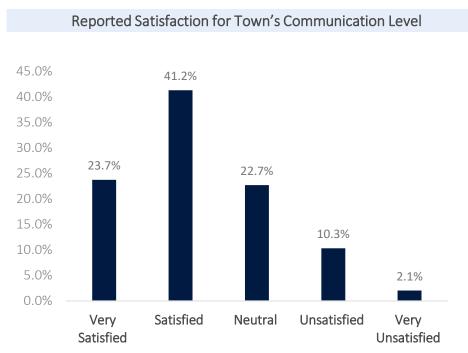
- Weekly garbage collection
- Gardening and landscaping workshops
- Paved bike paths around the Arboretum
- More cycling infrastructure
- Use water and tax bills as a communication tool Install rubberized flooring at playgrounds
- Conduct Resident Satisfaction Survey regularly
   Snow removal service for elderly and disabled
- Outdoor "gyms" at parks

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### b. Resident Satisfaction Levels



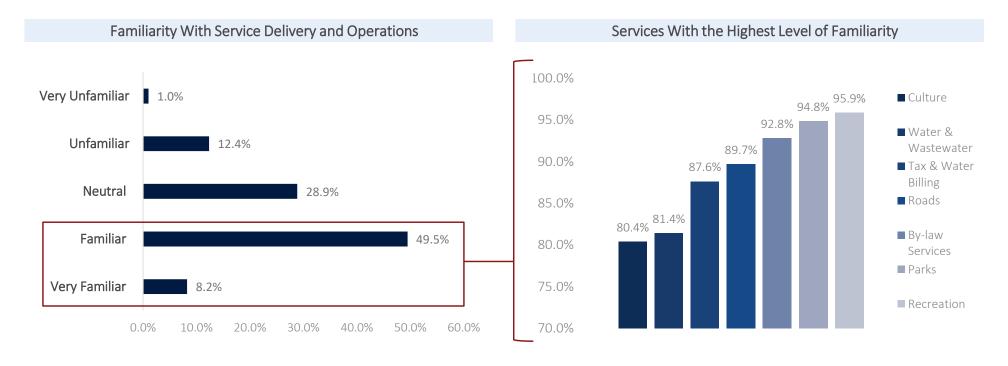


• Survey respondents indicated overall satisfaction with the Town's services and communication levels.

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## b. Resident Familiarity With Service Offerings

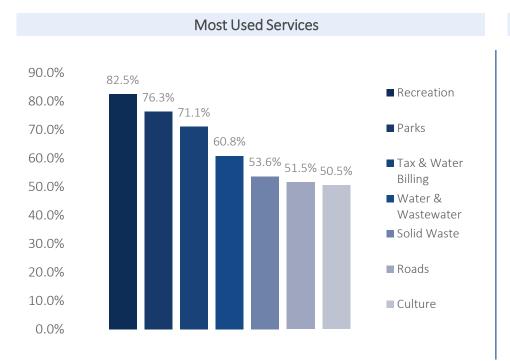


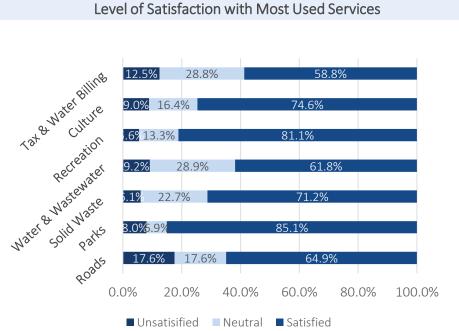
• Respondents are generally familiar with the service offerings of the Town. Levels of awareness vary greatly from service to service, with some services, such as recreation, parks, and by-law having a >90% awareness rate while others, like business support, have a 34% awareness rate

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### b. Customer Experience



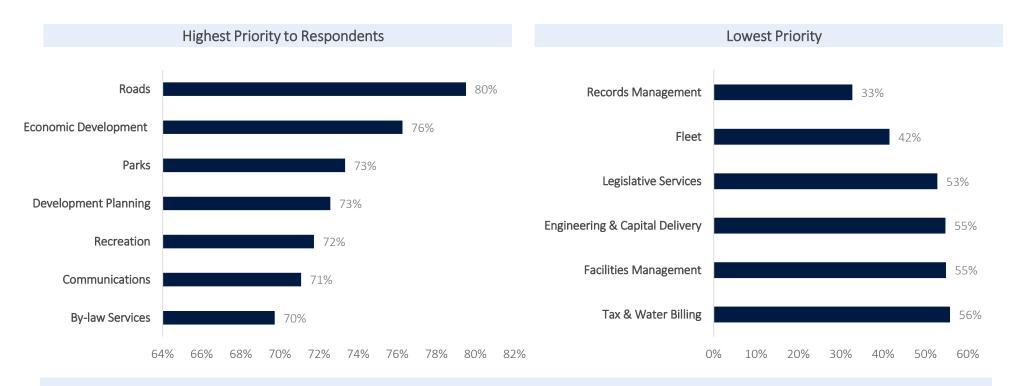


• The most used services correspond to those with the highest rates of awareness. Respondents were generally satisfied with quality of the most used services, with parks having the highest rate of satisfaction within this group.

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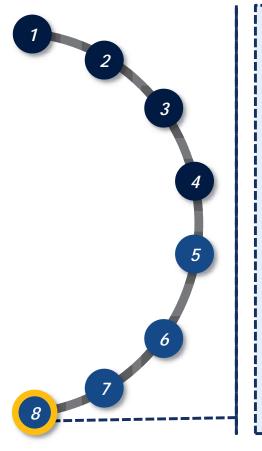
### b. Areas of Improvement



• Respondents indicated the most important areas of improvement, to them, were roads and economic development. Despite indicating satisfaction with parks, recreation, communication, and by-law services, these services were still flagged as high priority areas of improvement.

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8. Appendix D: Financial Analysis Assumptions



This section includes an overview of assumptions and base values used in the financial analysis.



**APPENDIX D: FINANCIAL ANALYSIS ASSUMPTIONS – Base Values** 

## Financial Calculations: Approach (1 of 2)

The following outlines the approach taken to calculate potential revenues, investments, and cost savings for each opportunity area.

			Cost Savings						
Opportunity	Potential Revenues	Investment	Direct Savings	People & Talent (8-18%)	Digitization (10-25%)	Standardizing Processes (5-10%)			

- To estimate how much revenue
   Aurora can potentially gain from
   pursuing a new opportunity (i.e., a
   new service), revenues from
   comparable municipalities were
   researched. This formed the base
   value.
- A conservative estimate (i.e., 50%)
   of that base value was then applied
   to Aurora.

Potential Revenue for Aurora = Comparable municipality revenue x 50%

- Two types of investment costs were calculated: Productivity Investment and Direct Costs
- **Productivity Investment** calculations used the salaries and benefits value for the employee primarily involved in implementing the opportunity. Estimates were made on approximately what percent of their time over a year would be spent on this opportunity.
  - Most investment costs use CMT salaries as base values. This does not necessarily mean only CMT is responsible for implementation. It is assumed that work will be delegated up or down and therefore, CMT salaries represent a reasonable median cost.
  - Salaries and benefits have been calculated using median salaries in the Town-provided salary grid and increasing the cost by 30% to account for benefits.

#### Productivity Investment = Salary and benefits value x Percent of time spent/yr

• **Direct Costs** calculations were informed by research on market prices or what comparator municipalities are spending. A conservative estimate (i.e., 80%) of that base value was then applied to Aurora.

Fixed Costs = Market value or comparator municipality spending x 80%

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## Financial Calculations: Approach (2 of 2)

The following outlines the approach taken to calculating potential revenues, investments, and cost savings for each opportunity area.

			Cost Savings			
Opportunity	Potential Revenues	Investment	Direct Savings	People & Talent (8-18%)	Digitization (10-25%)	Standardizing Processes (5-10%)

- Two types of cost savings were calculated: Productivity Cost Savings and Direct Costs Savings
- Productivity Cost Savings calculations used the salaries and benefits value for the employee whose time would be saved by pursuing the opportunity. A conservate salary base was used (e.g., using only 30% of total organizational salaries and benefits values or only applying the benchmark to the minimum number of positions that would be impacted). Estimates were made on approximately what percent of their time over a year would be spent on this opportunity.
  - Estimates were informed by either a) directly applying one of the industry benchmarks (as outlined above or in the opportunity profile) or b) consulting staff on approximately how much of their time could be saved. In the case of a) the lower end of the benchmark was used.

Productivity Cost Savings = Conservative salary and benefits value x Percent of time spent/yr (leading industry benchmark or staff reported value)

• **Direct Cost Savings** calculations were informed by reviewing Aurora budgets and identifying direct costs that would be saved. A conservative estimate or a leading practice benchmark was then applied to that base value.

Direct Cost Savings = Aurora spending x Conservative estimate/Leading practice benchmark

The following slides indicate the base value used for each applicable calculation.

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## Financial Calculations: Base Values (1 of 4)

			Cost Savings				
Opportunity	Potential Revenues	Investment	Direct Savings	People & Talent (8-18%)	Digitization (10-25%)	Standardizing Processes (5-10%)	
#1	N/A	2-5% of all CMT salaries & benefits	N/A	N/A	N/A	30% of total salaries & benefits	
#2	N/A	Development: 5-10% of all CMT salaries & benefits  Annual Review: Included in Opportunity #1	N/A	N/A	N/A	Included in Opportunity #1	
#3	N/A	Existing CEP	N/A	N/A	N/A	Access Aurora and Community Services Front-line Staff salaries & benefits	
#4	N/A	5-10% of Communications Coordinator salaries & benefits  Existing CEP	N/A	N/A	N/A	N/A	
#5	N/A	N/A	N/A	N/A	N/A	N/A	
#6	N/A	5-10% of 6 Departmental Administrative Assistant salaries & benefits	N/A	N/A	N/A	5-10% of 6 Customer Service Representative salaries & benefits	



## Financial Calculations: Base Values (2 of 4)

			Cost Savings				
Opportunity	Potential Revenues	Investment	Direct Savings	People & Talent (8-18%)	Digitization (10-25%)	Standardizing Processes (5-10%)	
#7	At 50% of Newmarket's projected 2019 revenues for wedding ceremonies	80% of Newmarket's costs for wedding ceremonies	N/A	N/A	N/A	N/A	
#8	N/A	Included in level of investment related to Opportunity #2	N/A	N/A	N/A	Included in productivity savings of Opportunity #1	
#9	N/A	10% of Manager, Human Resources salaries & benefits 2% of total salaries & benefits	N/A	30% of total salaries & benefits	N/A	N/A	
#10	N/A	5% of PMO time over one year	N/A	N/A	N/A	5-10% of Project Manager, PMO time	
#11	N/A	N/A. Included in CityView upgrade	N/A	N/A	20% of Admin and Supervisor time on ROP activities.	N/A	
#12	80% recovery of expired parking fines in 2020	10% of By-law manager's time	N/A	N/A	N/A	N/A	

## Financial Calculations: Base Values (3 of 4)

				Cost Savings				
Opportunity	Potential Revenues	Investment	Direct Savings	People & Talent (8-18%)	Digitization (10-25%)	Standardizing Processes (5-10%)		
#13	N/A	2-5% of all CMT salaries & benefits	OpEx on Contracted Services (FIR, 2019) minus contracted services spending on Fire, Water, and Wastewater		N/A	N/A		
#14	N/A	Included in Opportunity #9	N/A	Included in Opportunity #9	N/A	N/A		
#15	N/A	5-10% of Manager, Recreation salaries & benefits	N/A	N/A	N/A	Special Events Staff salaries & benefits		
#16	N/A	5-10% of Manager, Facilities Management salaries & benefits	N/A	N/A	N/A	N/A		
#17	N/A	Community Programmer salary & benefits	N/A	N/A	N/A	N/A		

## Financial Calculations: Base Values (4 of 4)

			Cost Savings			
Opportunity	Potential Revenues	Investment	Direct Savings	People & Talent (8-18%)	Digitization (10-25%)	Standardizing Processes (5-10%)
#18	N/A		N/A	N/A		N/A
#19	N/A	Existing Technology Strategic Plan	N/A	N/A	EcDev Team salaries & benefits	N/A
#20	N/A	5-10% of Manager, EcDev & Policy Planning salaries & benefits	N/A	N/A	N/A	EcDev Team salaries & benefits
#21	N/A	5-10% of Manager, EcDev & Policy Planning and Manager, Recreation salaries & benefits	N/A	N/A	N/A	N/A





### **Toronto**

145 King Street East, 2nd Floor Toronto, ON M5C 2Y7 416-864-7112

#### Ottawa

100 rue Queen Street, Suite 850 Ottawa, ON K1P 1J9 613-231-2630

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### Attachment 2



## **Final Report Presentation**

Town of Aurora Service Delivery Review

October 2021



## Agenda

### Section

- 1 Project Overview
- 2 Summary of Key Findings
- 3 Overview of Current Service Performance and Projected Service Demands
- 4 Overview of Improvement Opportunities
- 5 Implementation and Next Steps
- 6 Q&A



## **Objectives**

The Town of Aurora engaged StrategyCorp to conduct a Service Delivery Review ("SDR" or "Engagement"). This project is focused on improving services that residents use in their day-to-day lives, while also driving ongoing efficiencies, innovation, and cost savings in delivering those services.



### **OBJECTIVES**

Members of the Council and the Town's senior leadership team defined the objectives of a successful review as:

- Providing clarity on the services that Aurora provides and articulating their value;
- Validating that Aurora is providing the right services and whether it should provide new ones;
- Identifying where service levels and KPIs need to be set and documented and how they currently compare to peers;
- Gaining the resident perspective on the services provided;
- Informing further discussions on organizational capacity and how departments should collaborate to achieve service levels;
- Understanding how growth and COVID-19 will impact service levels and future resource needs; and
- Informing disaster recovery and business continuity planning.



## Methodology

In conducting this SDR, StrategyCorp undertook an approach comprised of the following main phases.

#### **APRIL TO OCTOBER 2021**

Research and Current State Assessment

Identified strengths, gaps, and opportunities related to the Town's services. Sources included:

- ✓ Internal data and documents.
- ✓ Council (5), ELT (7), and CMT (21) interviews.
- ✓ Corporate Service Inventory (documented service descriptions, levels, and gaps).
- ✓ 2019 FIR data was used to ensure analytical consistency and comparability.

Growth Impact Analysis

- ✓ Reviewed Town growth planning documents.
- ✓ Engaged subject matter experts.
- ✓ Defined a set of future growth scenarios and service growth drivers.
- ✓ Developed high-level service needs forecast and a readiness assessment using population growth and comparator municipality benchmarking.

Resident Engagement

- ✓ Launched a public engagement survey to take a pulse check of the Town's experience with resident-facing services.
- ✓ Received 97 responses and good insight into the trends of resident experiences with Town services.

Opportunity Development

- ✓ 21 service-driven opportunities and 18 continuous improvement opportunities were identified based on work completed in Phases 1 and 2, comparator benchmarking, and leading practices.
- ✓ Opportunity analysis and development used most recent 2021 Town budget data to ensure accurate analysis.

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## Key Takeaways



#### **HEALTHY FINANCIAL POSITION**

Overall, the Town is in a **healthy position** from a financial and organizational capacity perspective. Aurora's **taxation levels are also on par** with that of comparators.



#### **TOWN GROWTH**

The ability to service future growth emerged as a key theme. **Population and development-driven services** will face greater difficulty in meeting planned growth targets from York's MCR.



#### SERVICE PERFORMANCE

19/25 of Town's services are performing at/above standard. However, many service areas need to establish or update to more defined service levels, as well as develop internal service level agreements.



### ກໍທໍກໍາ STAFF CULTURE AND DEVELOPMENT

Participants referenced a **positive culture** and **dedicated staff teams** at Aurora. There is opportunity for Aurora to invest in its workforce of the future through a long-term **HR strategy**.



#### **SERVICE MODERNIZATION**

A significant number of continuous improvement and modernization initiatives are underway. Moving forward, it is important for Aurora to leverage **change management** to support the people side of change.



#### DIGITAL TRANSFORMATION

Along with HR, the future of work is also accelerating digital transformation in municipalities. Aurora has both the opportunity to participate in regional collaboration efforts and modernize its own operations.

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**OVERVIEW OF CURRENT SERVICE PERFORMANCE AND PROJECTED SERVICE DEMANDS** 

### **Current Service Performance**

The following provides an overview of Town service level performance, as identified in the service delivery review and through resident input.

#### **TOWN SERVICE PERFORMANCE**



Services performing at/above standard



Services with partially to fully defined service levels



Services with partially to fully defined KPIs

#### **RESIDENT PERSPECTIVES**

Close to 100 residents responded to the resident satisfaction survey. Overall, they had high praise for the Town's services including recreation, parks, library, Access Aurora, Machell's Alley, special events, building, and communication.



Reported that they are either satisfied or very satisfied with the overall Town service level.



Reported that they are either familiar or very familiar with the Town's service delivery and operations.

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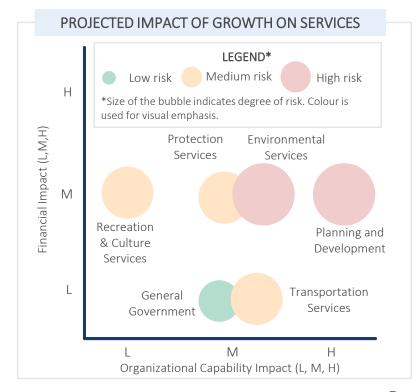
OVERVIEW OF CURRENT SERVICE PERFORMANCE AND PROJECTED SERVICE DEMANDS

## **Projected Service Demands**

Aurora anticipates that the Town's population will grow to 84,900 by 2051. The service delivery review projected the impact this growth will have on services. A summary of the growth impact analysis is also captured below.

#### **KEY FINDINGS**

- Growth will require Aurora to **continuously modernize** and **digitize operations** to achieve cost-efficiencies.
- Aurora's ability to service water and wastewater needs for the planned growth targets are highly dependent on the Water Reclamation Centre currently scheduled for completion in 2028, which has yet to be authorized by the Government of Ontario.
- An aging and increasingly diverse population, higher density development, ability to develop and service new facilities, and citizen preferences will require Aurora to continuously innovate recreation and culture services.
- Aurora's fiscal strategy will need to pay particular focus to delays in development charge (DC) collections and their impact on future debt requirements and DC rates.



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## **Overview of Improvement Opportunities**

21 Service-Driven

- 4 Enterprise Wide: Opportunities that apply across the organization and can benefit from an enterprise-wide solution.
- **Department Specific:** Opportunities that apply to specific Town Departments and Divisions.

These opportunities have been developed further into opportunity profiles, which detail the rationale for change, service impact analysis, financial implications, and implementation considerations, among other areas.

17 Continuous Improvement

- 7 Leading Municipal Practice: Opportunities that Aurora may consider as part of broader efforts to modernize and continuously improve.
- Innovative Practices: Opportunities for innovation that, in a post-COVID-19 environment, will address changing resident needs and preferences.

These are opportunities to accommodate growth, retain changes to services and ways-of-working that have been identified as improvements, and explore digital transformation more vigorously.

It is important to note that prior to this SDR process, several planning, digitization, and improvement initiatives were already underway; in many cases, they set the foundation for opportunities identified within this review.

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#### **OVERVIEW OF IMPROVEMENT OPPORTUNITIES**

## Overview of Service-Driven Improvement Opportunities: Enterprise-Wide

#### Context

- Many service areas lack defined service levels, could benefit from documenting a more detailed version, or need to update them to align with the Town's growth.
- There are currently many interdependencies or areas of overlap between departments to deliver on their respective service levels.
- Staff identified several service similarities between Access Aurora and the customer service team within the Business Support Division (in the Community Services department). Opportunities to streamline these services were discussed.
- Participants discussed the need to better communicate the value of the Town's services in a language that residents can understand.

### Opportunity

- 1. Establish service levels where gaps exist and adopt an annual service level review process.
- 2. Through the customer experience plan (CEP), establish internal service level agreements (SLAs) between departments to achieve enterprise-wide service levels.
- 3. Through the CEP, validate whether to keep customer service for Community Services separate from Access Aurora.
- 4. Through the CEP, better define the Town's value proposition to residents and improve access to services.

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## Overview of Service-Driven Improvement Opportunities: Office of the CAO

#### Context

• As a priority under the unit's updated strategic plan and recent move to a portfolio model, and the drive to more 'business-like' relationships, administrative activities should be shifted to select individuals within other departments to allow the Corporate Communications team to better address the strategic, higher-impact activities. Specifically, more time should be allocated to proactive media relations support.

### Opportunity

5. Shift Corporate Communication's focus away from administrative tasks towards more strategic ones.



## Overview of Service-Driven Improvement Opportunities: Corporate Services (1 of 2)

#### Context

- There has been a tendency for remote staff to rely on Access Aurora more during COVID-19. Completing additional duties directly impacts Access Aurora's capacity to complete other customer service responsibilities and has impacted staff morale.
- Aurora currently issues marriage licenses but has an opportunity to deliver more comprehensive wedding services, particularly off-site. This is a revenue generation opportunity.
- Several opportunities were identified to improve workflow between legal services and Town Divisions. There is an opportunity to review, educate, and reinforce the SLAs governing collaboration between Legal Services and other Town Divisions.
- There is opportunity to develop an HR Strategic Plan to best position the Town for future capability and talent needs. This can inform a long-term talent management strategy.

### Opportunity

- 6. Ensure there is recognition and capacity for the internal customer service initiatives that Access Aurora takes on and reinforce SLAs between Access Aurora and other departments.
- 7. Deliver off-site wedding services.
- 8. Bring clarity and consistent implementation to the SLAs between Legal Services and other Town Divisions.
- 9. Define a HR strategy linked to the Town's strategic plan.

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## Overview of Service-Driven Improvement Opportunities: Corporate Services (2 of 2)

#### Context

- Demand on the Town's PMO function is increasing. As the organization matures and takes on more transformational projects, there is an opportunity to raise awareness of the value and services provided by the PMO to better leverage its tools and expertise.
- By-law services has seen a 30% increase in call/complaint volumes since the onset of COVID-19. This has resulted in a slight dip in service speed but has also highlighted the lack of visibility and awareness around call volumes and service levels.
- AMPS can create further efficiencies for the by-law team by addressing backlogs, better utilize judicial resources by removing officers from courts, improve access to the justice system and customer experience, and generate increased revenues.

### Opportunity

- 10. Elevate the role of the PMO to focus on more enterprise-wide transformation projects.
- 11. Given clear increases in service level expectations and overall demand for by-law, either align resourcing to meet demand, or decrease service levels.
- 12. In partnership with the region, transition to an Administrative Monetary Penalty System (AMPS).



### Overview of Service-Driven Improvement Opportunities: Finance

#### Context

- There is value in reviewing the level of contracted services as an ongoing best practice.
- There is an opportunity to undertake a thorough analysis of service alternatives to ensure that the current contracted services approach is providing best value.
- There is also an opportunity to enhance contract management skills among managers to prevent overspending.

### Opportunity

13. Review contracted services to ensure value-for-money and opportunities to improve service level.





## Overview of Service-Driven Improvement Opportunities: Community Services

#### Context

- Different working hours between Managers/Supervisors and front-line staff creates a need to empower and train front-line staff to better manage urgent resident requests.
- Sometimes the Special Events team is required to host more ad hoc events than originally budgeted, which causes capacity challenges for staff and impacts the ability to deliver quality service.
- The Town has three new facilities under development, requiring more support from Facilities Management. The Division currently relies heavily on part-time staff, and part-time staff turn over more quickly by nature, requiring more training. This also impacts the quality of service.
- A number of Culture subservices have been identified as performing belowstandard, which is attributed to a lack of capacity to develop, oversee, and implement master plans.

### Opportunity

- 14. Better empower and train front-line staff to manage customer requests.
- 15. Develop a Council-approved policy for Special Events Calendar planning.
- 16. Review mandate and resourcing of Facilities Management to ensure alignment with Town growth and Council expectations.
- 17. Review mandate and resourcing of Culture to ensure implementation of master plans.

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## Overview of Service-Driven Improvement Opportunities: Operations

### Context

- The current ROP application process is paper and email-based, making it more difficult than necessary for contractors and homeowners to submit applications and track the status.
- In addition, ROPs are not enforceable via a by-law.

### Opportunity

18. Digitize Road Occupancy Permit (ROP) application and develop by-law to enforce ROPs.



## Overview of Service-Driven Improvement Opportunities: Planning and Development

#### Context

- Currently usage of the CRM system is limited to certain departments within Aurora. Expanded functionality and use of Aurora's CRM system can allow for more effective tracking of communications with external stakeholders and streamline the internal communications and workflow.
- Council has prioritized development in the downtown area, but the Economic Development and Planning Division can benefit from a more fulsome real estate strategy and direction from Council.
- Both the Economic Development & Policy Planning Division and Recreation
  Division identified opportunities to support local businesses and
  community organizations with value-added business and workforce
  development services. These can further enhance economic and
  community development.

### Opportunity

- 19. Expand functionality and utilization of CRM system for Economic Development and Policy Planning.
- 20. Develop a Council-driven real-estate portfolio strategy.
- 21. In coordination with Community Services, explore the delivery of new business and community development services.

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## Summary of Potential Financial Benefits and Investments (1 of 3)

The following slides provide a summary of the potential benefits that the Town could achieve by implementing the proposed initiatives. Key Notes:

- <u>Most of these are productivity savings, not direct savings</u> (i.e., what percent of a staff or group of staff member's time is saved from achieving this opportunity?)
- Savings will be realized once successful implementation has occurred over the identified timeline (~4-5 years)
- <u>Time and resource investments will be required</u> to implement opportunities and achieve these benefits
- Productivity savings result from achieving the following potential benefits:
  - People and talent savings (e.g., Performance evaluation, feedback, training, and developmental coaching improves engagement and performance outcomes, driving efficiencies in how work is completed)
  - Digitization savings (e.g., tech implementation and workflow automation reduces manual errors, increases speed at which tasks are completed, and leads to better quality work products)
- Standardizing process savings (e.g., setting standards and KPIs reduces guess work and duplication, guarantees consistent quality for residents, and improves resource allocation by better utilizing existing staff and reducing future needs for additional staff)
- Procurement savings (e.g., More carefully screening the supplier market, aggressively negotiating conditions and utilizing robust contractor management tools to attain cost transparency can derive better value for money)



## Summary of Potential Financial Benefits and Investments (2 of 3)

\$252,000

Total Initial Investment \$852,400

Total Annual OpEx \$1,843,500

Total Annual Savings \$991,100

Net Annual Savings

#### **SUMMARY: ENTERPRISE-WIDE**

Opportunity	Initial Investment	Annual Operating Expenses	Total Annual Savings	Net Annual Savings
1. Missing service level development and annual update	-	\$70,100	\$515,000	\$444,900
2. SLA development	\$175,200	Included in Opp. #1	Included in Opp. #1	Included in Opp. #1
3. Customer Services/Access Aurora integration	Existing CEP	-	\$45,300	\$45,300
4. Value proposition communications to residents	Existing CEP	\$4,700	-	(\$4,700)

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## Summary of Potential Financial Benefits and Investments (3 of 3)

SUMMARY: DEPARTMENTAL				
Opportunity	Initial Investment	Annual Operating Expenses	Total Annual Savings	Net Annual Savings
5. Communications team transition to strategic activities	-	-	-	-
6. Access Aurora capacity	-	-	\$47,500	\$47,500
7. Off-site wedding services	-	\$20,800	\$62,700	\$41,900
8. Legal Services SLA implementation	-	Included in Opp. #2	Included in Opp. #1	-
9. HR Strategy development	\$17,900	\$686,700	\$824,000	\$137,300
10. PMO role transition	\$8,100	-	\$8,000	\$8,000
11. By-law resourcing assessment		Approved in 10 yr capital budget	-	-
12. Transition to an AMPS	\$14,300	-	\$11,000	\$11,000
13. Contracted services review	-	\$70,100	\$217,000	\$146,900
14. Recreation front-line staff training	Included in Opp. #10	Included in Opp. #10	Included in Opp. #10	Included in Opp. #10
15. Special Events Calendar Policy development	\$7,100	-	\$23,000	\$23,000
16. Facilities Management mandate and resource review	\$8,000	-	-	-
17. Culture Services mandate and resource review	-	-	-	-
18. ROP application digitization and enforcement by-law	-	-	\$7,500	\$7,500
19. CRM expansion	Existing Technology Strategic Plan	-	\$55,000	\$55,000
20. Real Estate Portfolio Strategy development	\$6,200	-	\$27,500	\$27,500
21. Business and Community Development services	\$15,200	-	-	-

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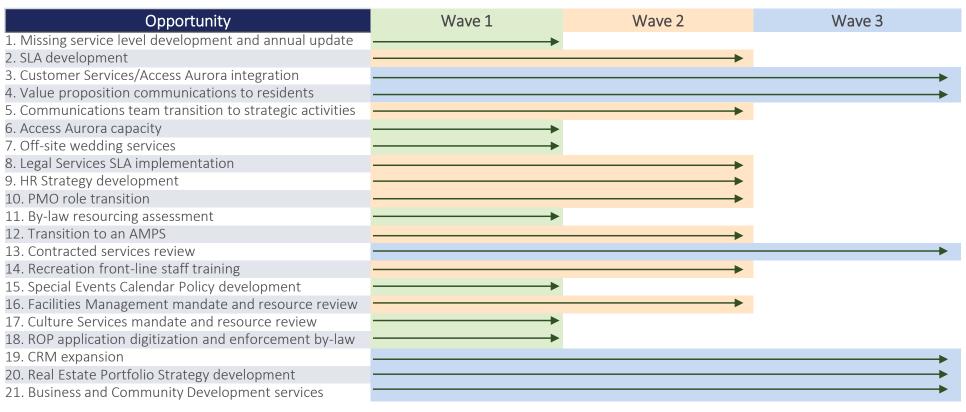
## **Overview of Continuous Improvement Opportunities**

LEADING MUNICIPAL PRACTICES	INNOVATIVE PRACTICES
<ol> <li>Drive greater alignment between the corporate strategic plan and Division-level priorities.</li> <li>Build more collaborative partnerships between crossfunctional support staff and service delivery staff.</li> <li>Create an annual governance training plan for Council.</li> <li>Increase focus on diversity and inclusion within service delivery to better reflect the Town's changing demographics.</li> <li>Appropriately resource enterprise-wide initiatives, while defining and communicating clear roles and responsibilities.</li> <li>Improve the intranet and increase its use to facilitate greater information sharing across departments.</li> <li>Formalize and sustain practices put in place during the pandemic that proved to be effective.</li> </ol>	Resident and Business Needs and Preferences  1. Accessible Public Wi-Fi  2. "Open Streets" initiatives  3. Climate Adaptation Planning  4. Participatory Budgeting  Improved Services and New Ways-of-Working  5. Accommodating Hybrid Work  6. "Third Spaces" initiatives  Digital Transformation and Investments  7. Digital Services and Payments  8. Open Data  9. Digital Engagement  10. "Smart Cities" Investments



## **Implementation Timeline**

Below is a suggested implementation timeline for Aurora. Each Wave is expected to span 1 to 2 years.



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## Next Steps

Each opportunity analysis includes implementation considerations, including recommended timing and prioritization. Further operational planning will be required to prioritize opportunities, integrate these initiatives into the Town's budgeting and workplan processes, and mitigate against possible risks to timelines including the COVID-19 pandemic and its impact on Town finances and the 2022 municipal elections.

### **NEXT STEPS**

- 1. Align upon prioritization of recommended opportunities.
- 2. Conduct further operational planning as required by internal budgeting and work planning processes.
- 3. Implement opportunities in a phased approach and report to Council on progress.



### **Toronto**

145 King Street East, 2nd Floor Toronto, ON M5C 2Y7 416-864-7112

#### Ottawa

100 rue Queen Street, Suite 850 Ottawa, ON K1P 1J9 613-231-2630

strategy corp.com



100 John West Way Aurora, Ontario L4G 6J1 (905) 727-3123 aurora.ca

# Town of Aurora **General Committee Report**No. PDS21-133

Subject: Green Development Standards Update

Prepared by: Matthew Volpintesta, Senior Policy Planner

**Department:** Planning and Development Services

Date: November 2, 2021

#### Recommendation

1. That Report No. PDS21-133 be received for information.

### **Executive Summary**

The Town of Aurora is undertaking the development of a Green Development Standards (GDS) program to promote environmentally conscious development and commit to a greener and more sustainable future. GDS represent an important policy tool used by municipalities to support Official Plan goals, sustainability and climate change objectives, and several other co-beneficial directives. The following report presents an update of the work completed to date, highlights the initial feedback from stakeholders, sets out next steps and the expected final deliverables and outcomes of the GDS.

- The GDS supports the Town of Aurora Official Plan policy goals of sustainability and climate change objectives, informed by a comprehensive review and extensive stakeholder consultation.
- The GDS is based on five theme areas, with measurable targets and parameters required to be achieved for each theme.
- The GDS will be implemented in phases. Next steps include testing the green development standards against active development applications, final refinement, and staff training ahead of implementation.

### **Background**

The GDS supports the Town of Aurora Official Plan goals of sustainability and climate change objectives, informed by a comprehensive review and extensive stakeholder consultation

The Town of Aurora (the Town) retained Prime Strategy & Planning to undertake a comprehensive review of green development standards (GDS) and to develop green development standards applicable to the Town of Aurora context.

The GDS will be a community-based approach that will apply across all forms of new development and will also apply to municipal projects and buildings as the Town has committed to lead by with sustainable design. The Town of Aurora GDS will support Section 5.2 of the Official Plan on sustainable development. The GDS sets expectations for high-performing buildings, community connectivity, and promotes access to low or zero carbon transportation options. Having a comprehensive GDS that approaches development at a community-wide scale encourages a compact built form that reduces demands on infrastructure while creating healthy, complete, and sustainable communities.

To provide technical expertise and guidance throughout the GDS development, the Town established a project steering committee inclusive of representation from the following departments: Planning and Development, Engineering, Operations, Parks, and Building. External stakeholders include local Conservation Authorities, York Region, applicable utility companies, and the development and building materials industry. Additionally, staff recognize the importance of Advisory Committees to provide input through the GDS development. The GDS project team are currently seeking input from the Environmental Advisory Committee, Accessibility Advisory Committee, and Business Improvement Association, and the Aurora Economic Development Corporation.

As part of the initial stage of the GDS development, a comprehensive review of GDS standards was undertaken which will be documented in a Discussion Paper.

### **Analysis**

The GDS is based on five theme areas, with measurable targets and parameters required to be achieved for each theme.

The GDS is currently structured around 5 themes; Energy, Water, Ecology, Complete Communities, and, Building Materials. Themes are informed by priority focus areas for the Town to support a net-zero pathway. Typically, a GDS includes voluntary and/or

mandatory measures developed and implemented by municipalities to mandate a baseline level of sustainable development.

To assess performance, each theme category or focus area has a list of Tiers, some of which are mandatory criteria and easiest to achieve, and higher-level tiers which are voluntary and may be tied to incentives (phase 2 of implementation). A proponent must achieve mandatory tier one requirements and then has an option of fulfilling a minimum number of additional requirements intended to be more intensified in overall objective.

The GDS uses a framework provided from Clean Air Partnership based on tiered checklists. Net zero programs including Passive House, Canada Green Building Council Net Zero and Ontario Home Builders Association Net Zero have been considered as certification options in Phase 2 which could come in exchange for a monetary incentive or expedited approval, still to be determined.

A descriptive breakdown of criteria and rationale for each theme, including potential assessment metrics, reviewing parties and timing, are currently being reviewed with stakeholders and tested by staff.

The GDS will be implemented in two phases. Next steps include testing the green development standards against active development applications, followed by final version refinement, and staff training ahead of implementation.

The initial stages of the project included presenting a comprehensive municipal best practice review and delivery of a thorough discussion paper looking at scope of the GDS and potential tools for analysis and achievement. Through continuous updating and following consultation with the Town's Executive Leadership Team, including presenting the version 1 draft GDS to both the steering committee and stakeholder groups, specific mandatory and non-mandatory criteria have been proposed in two phases. Included with this criterion, are suggested timing for review, and associated staff responsibilities.

Phase 1 represents a set of mandatory requirements, which include optional expectations providing some flexibility. Some of these requirements are already being reviewed but fall under the umbrella or scope of the GDS and therefore will assist in the ease of implementation The project team is currently assessing potential external incentives to support implementation which would not have a direct fiscal impact to the Town.

Phase 2 includes elevated performance which will include further improved building and site expectations and certification for net zero through third party programs. Incremental costing analysis will be required for Phase 2. It is expected that the Town

will define incentives through a possible expedited development approvals program, CIP or other options as part of the planned cost-benefit analysis.

### **Project Timeline & Deliverables**

- Comprehensive best practice review and draft discussion paper (April August 2021) Completed
- Draft version 1 guidelines and stakeholder and committee consultation (July November 2021) In progress
- GDS test assessment using active development applications (November 2021) In Progress
- Final refined guidelines and implementation materials (1st quarter 2022)
   Expected
- Presentation of GDS to Council (1st quarter 2022) Expected

Staff are currently consolidating feedback from stakeholder consultations held through September to November. Based on steering committee review and stakeholder consultation, the GDS performance requirements will be refined and updated. The present format of the GDS represents a performance-based path for net zero and includes integration of the Town's energy plan expectations as well as other operational objectives.

Town staff and the consultant team are planning a test implementation of the program on two active development sites, including one Town initiated project. Once consultation with the advisory committees and test assessment is completed, the final first iteration of the GDS will be prepared for presentation to Council.

Extensive staff training including a procedural handbook will be provided ahead of implementation. Implementation of the GDS is proposed for the 1<sup>st</sup> quarter of 2022 pending Council endorsement. Staff training and roll-out would be expected throughout the 1<sup>st</sup> quarter of 2022. Staff expect the GDS to be reviewed on an annual basis and updated where required or when legislation permits.

A version of this report will be presented to the Accessibility Advisory Committee, Environmental Advisory Committee, the BIA, and the Aurora Economic Development Committee for consultation in the coming weeks prior to finalizing the GDS and presenting it to Council for endorsement in 2022.

#### **Advisory Committee Review**

None

### **Legal Considerations**

None

### Financial Implications

There are no direct financial implications arising as a result of this report.

#### Communications Considerations

The Town has conducted stakeholder engagement up to this point of the project; as the project evolves, staff will continue to engage where appropriate, and inform stakeholders and residents of the outcomes of the project. The Town will use the municipal website, as well as social media accounts, and direct communication with engaged stakeholders, to provide information and updates.

### Link to Strategic Plan

Ensuring a sustainable growth and development through a Green Development Standard supports the Strategic Plan goal of *Strengthening the fabric of our community* by collaborating with the development industry to provide healthy sustainable communities. Further, the goals of *Promoting service accountability, excellence and innovation and Invest in sustainable infrastructure,* are achieved by exceeding standards of current development and ensuring new developments are investments in construction, future proofing our neighbourhoods for sustainable infrastructure.

### Alternative(s) to the Recommendation

1. That Council provide direction.

#### **Conclusions**

The development of a Green Development Standards program for the Town of Aurora is a necessary step in achieving the objectives of both the Strategic Plan and Official Plan, and to propel the Town to the next level of green community building. The GDS is currently being refined based on extensive feedback and program testing and will be

evolved before eventual implementation expected in 2022. Staff will update and present the final GDS to a future General Committee meeting prior to implementation.

### **Attachments**

None

### **Previous Reports**

None

### **Pre-submission Review**

Agenda Management Team review on October 14, 2021

### **Approvals**

Approved by David Waters, MCIP, RPP, PLE, Director, Planning & Development Services

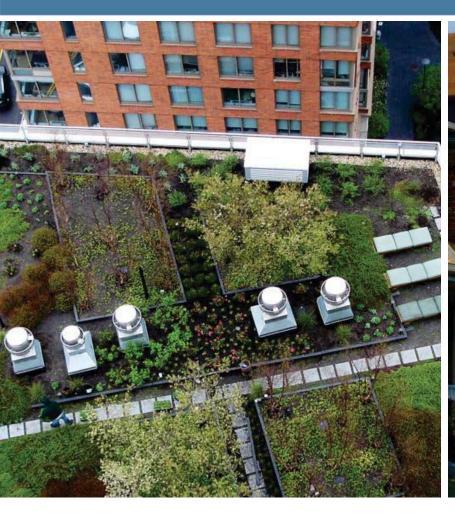
Approved by Doug Nadorozny, Chief Administrative Officer

## **General Committee Presentation**

**PRIME** STRATEGY & PLANNING

Town of Aurora Green Development & Design Standards



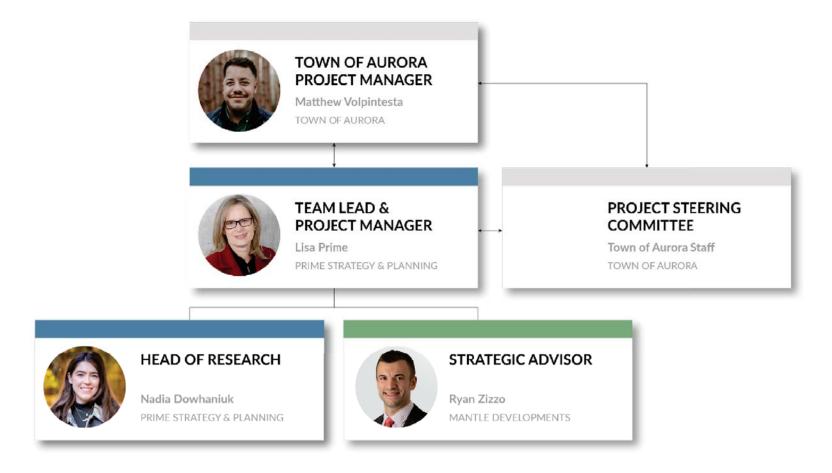




# Introduction

Project Team



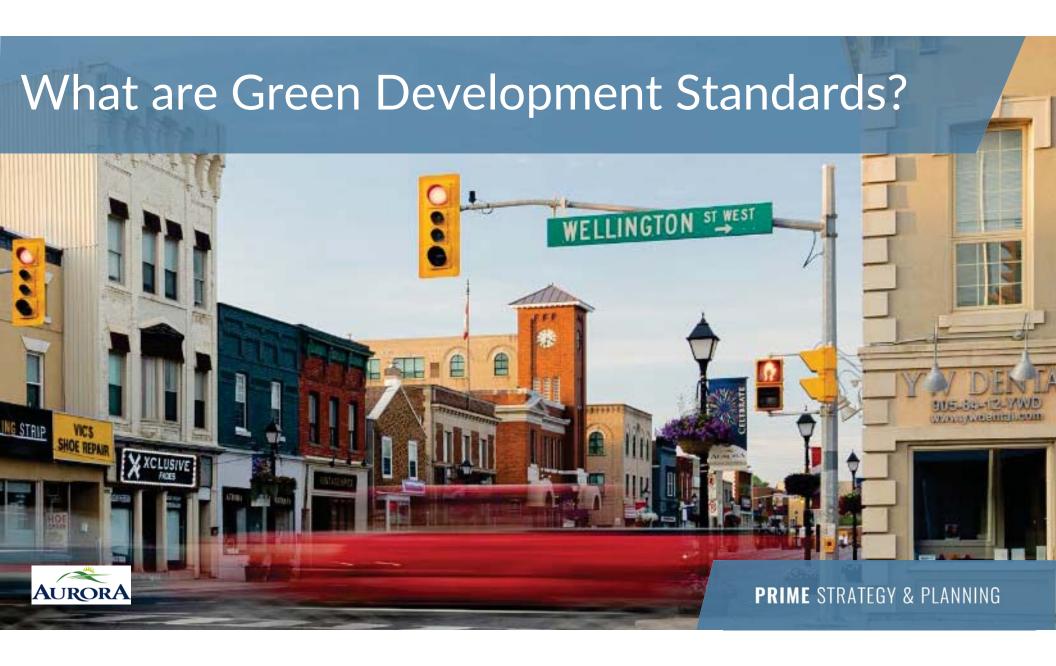


# Agenda



- 1. What are GDS?
- 2. Why is the Town implementing GDS?
- 3. Project Timeline
- 4. Summary of Consultation
- 5. Draft GDS
- 6. Draft Implementation Expectations
- 7. Staff Training Objectives
- 8. Next Steps





# What are GDS?

A simple definition from the Clean Air Partnership (CAP)



- Voluntary and/or mandatory measures created by municipalities to mandate sustainable development.
- Comprehensive principles to guide development that focuses on the community as a whole.
- Integrated into the planning approvals process, where development applications are asked to meet certain criteria.
- Policy tool to support Official Plan policy goals, sustainability objectives, etc.





# Why implement GDS?





Opportunity to meet growth and climate change objectives



The Town must manage population and employment growth in a sustainable way.



The Town is committed to reducing emissions and increasing climate resiliency.



GDS can help to address several municipal policies and climate objectives.



Green Development Standards are **embedded in the Town's Official Plan** (Section 5.2).



Several Ontario municipalities have implemented and/or are updating GDS.

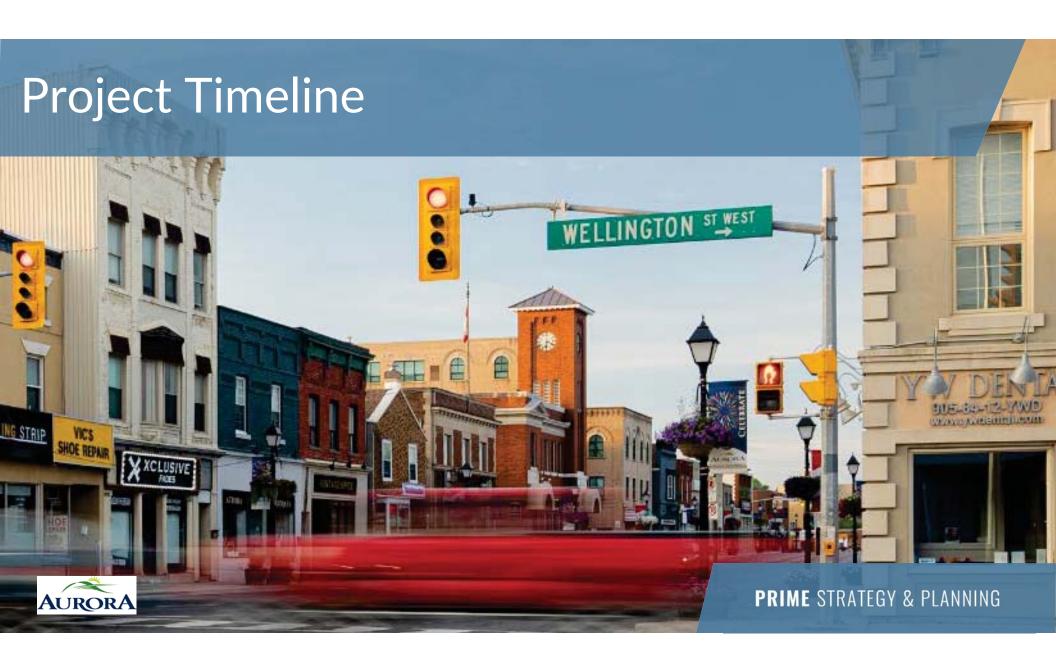
# **GDS Co-Benefits**

**PRIME** STRATEGY & PLANNING



Opportunity to achieve several co-benefits of community-wide development

## **ECONOMIC ENVIRONMENT SOCIAL** Reduced energy **Increased property values** consumption Reduced infrastructure costs Reduced vehicle dependency Increased green space & Longer lasting building stock Access to greenspace biodiversity **Increased climate** Affordable & mixed-use Job creation resiliency



# **Project Timeline**

Schedule for developing & implementing the GDS

#### **PRIME** STRATEGY & PLANNING

staff training sessions; present GDS to EAC.





Begin Phase 1 Implementation

# **Discussion Paper**

High level summary of content to support draft GDS

**PRIME** STRATEGY & PLANNING



# **1** Introduction

• Description of the project.

## **Background & Context**

- · What GDS are and why GDS are being implemented
- Policy context for GDS (federal, provincial, local).
- · Preliminary consultation.

### **Best Practice Review**

- Scan of municipal GDS programs and lessons for the Town.
- Best practice for areas of interest and supporting examples:
  - Heritage and regenerative design, bird-friendly design, LIDs, construction waste management, municipal leadership, embodied carbon, district energy.
- Third-party certification and supporting examples (e.g., LEED, Passive House, ZCBS, WELL).

# 4 Incentive Options

 Municipal tools (e.g., CIPs, green bonds, etc.), York Region's incentive programs, and external incentive programs (e.g., Enbridge's Savings by Design).

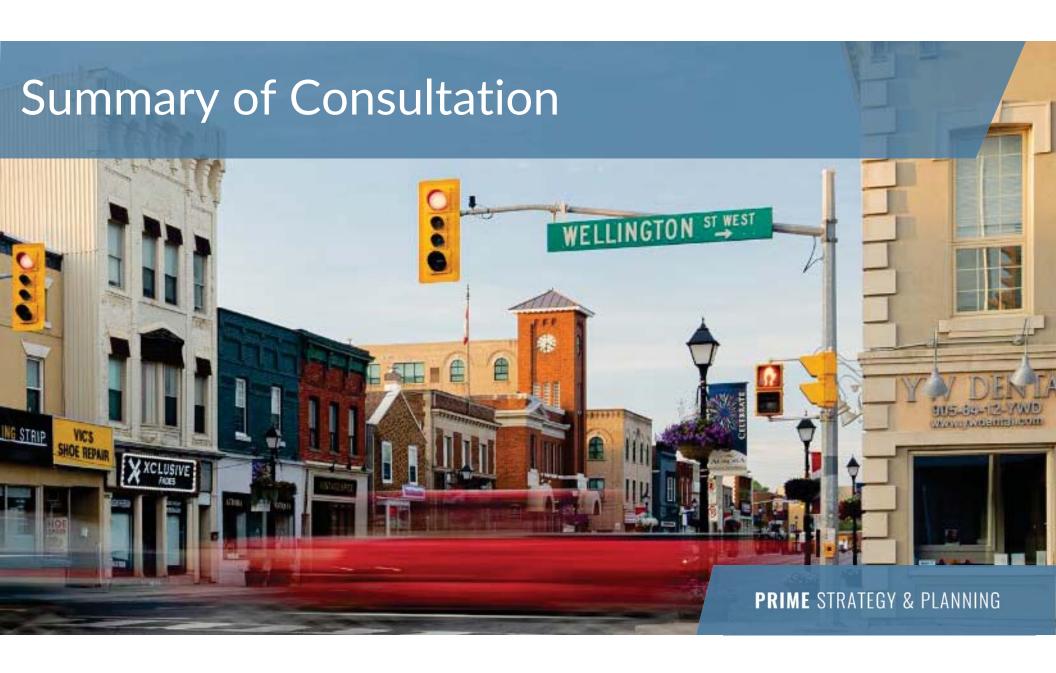
# 5 Implementation of the GDS

- Compliance and reporting mechanisms.
- Internal implementation process considerations.

# 6 Recommendations

- Compilation of directions for the GDS presented throughout the Discussion Paper.
- "Quick Wins" identified.

# 7 Next Steps



# **Summary of Consultation**

Input received relative to draft GDS requirements



- Alignment with LSRCA Ensure alignment between the GDS and LSRCA expectations for development.
   Reiterate LSRCA requirements where possible to reinforce expectations (e.g., post development groundwater recharge rates, design features to reduce salt use, etc.)
- Alignment with York Region Update mandatory requirements for 'WATER' to align with York Region's findings relative to water conservation.
- **Impact on infrastructure** Consider the impact of expectations for electric vehicle infrastructure and charging stations on local infrastructure. Ensure infrastructure is prepared to accommodate.
- Carbon sequestration Consider opportunities for carbons sequestration in all themes and ensure description of requirements reinforce opportunities for carbon sequestration. This extends to native plantings.
- Permeable surfaces for mid to high-rise Consider allowing green roofs to function as an acceptable alternative to permeable surfaces for mid to high-rise buildings.

# **Summary of Consultation**

Input received relative to implementation process



- Incentives Several questions about incentives to support implementation of Tiers 3 and 4 from the development industry and some municipal partners. Recommended incentives include DC rebates, fast track approvals, etc.
- Access to embodied carbon building materials Development industry partners stated that the Town can support use of certain building materials by supporting access to these materials and permitting their use.
- Pilot implementation of GDS Several stakeholders recommended applying the draft GDS to current development applications and/or projects to 'test' the applicability.
- Options for Tier 2 Ensure there are several options in Tier 2 applicable across all developments. Consider bringing some requirements from Tier 3 into Tier 2 to increase options.



# **Draft GDS Themes**



- **ENERGY**
- WATER
- ECOLOGY
- COMPLETE COMMUNITIES
- 5 WASTE & MATERIALS

# **Draft GDS Phases & Tiers**







Implementation ~Dec. 2021

TIER 1

MANDATORY

TIER 2

MANDATORY

### Phase 2

Implementation TBD





# Phase 1

Implementation ~Dec. 2021

# TIER 1

**MANDATORY** 

# TIER 2

**MANDATORY** 



- **ENERGY** 
  - 2 WATER
- 3 ECOLOGY
- 4 COMPLETE COMMUNITIES
- 5 WASTE & MATERIALS



### **THEME: ENERGY**

#### **INTENT**

To achieve greater energy efficiency in all new buildings and to decrease GHG emissions in support of the Town's objective to achieve net-zero emissions by 2050.

#### **RATIONALE**

- Enhanced energy efficiency is becoming an industry standard.
- Increasing expectations from all levels of government to meet GHG reduction targets.
- Mandatory requirements for energy performance supports GHG emission reductions and long-term expectations for net-zero.

#### PHASE 1

TIER 1	MANDATORY	Applicant must <u>achieve all criteria</u>
TIER 2	MANDATORY	Applicant must achieve specified number of criteria
PHASE 2		
TIER 3	VOLUNTARY	Potential <u>incentives</u>
TIER 4	VOLUNTARY	Potential <u>incentives</u>

Low-rise residential



### THEME: ENERGY

### TIER 1 MANDATORY Applicant must achieve all criteria

#### **Energy 1.1** • Appropriate connections for electric vehicle (EV) infrastructure is provided accordingly:

- For each dwelling unit with a residential parking space, a minimum one (1) vehicle space per unit is provided with an energized outlet capable of providing Level 2
   EV charging or higher to the parking space.
- Each residential parking space, excluding visitor parking, shall include an adjacent energized outlet capable of providing Level 2 charging or higher to the parking space, either dedicated to the parking space or using an Energy Management System.
- A minimum 20% parking spaces are provided with electric vehicle supply
  equipment (EVSE) and the remainder are of spaces are designed energized outlets
  capable of providing Level 2 EV charging or higher to the parking space.

### APPLIES TO

 Multi-unit apartments/ townhomes with shared, common onsite residential

parking spaces

 All development (including school board) excluding residential



# **THEME: ENERGY**

TIER 1	MANDATORY Applicant must achieve all criteria	APPLIES TO
Energy 1.2	<ul> <li>Ensure buildings are designed to accommodate connections to solar PV or solar thermal technologies.</li> </ul>	All development
Energy 1.3	<ul> <li>Develop an energy model for the building project using a third-party building energy simulation software.</li> </ul>	All development
Energy 1.4	Conduct a feasibility study to explore option to connect to existing and/or develop on- site energy generation systems	<ul> <li>Mid to high-rise residential, all non-residential, and municipal development in specific Town- areas (e.g., Major Transit Station Area)</li> </ul>



# THEME: ENERGY

TIER 2	MANDATORY Applicant must achieve 2 out of 6 criteria	APPLIES TO
Energy 2.1	<ul> <li>Appropriate EVSE is provided accordingly:</li> <li>A minimum of one (1) vehicle space per unit is provided with the requirements identified in Tier 1 Energy 1.1 in addition to appropriate EVSE, such as an electric vehicle charging station.</li> </ul>	Low-rise residential
	<ul> <li>Each residential parking space, excluding visitor parking, shall include an adjacent energized outlet capable of providing Level 2 charging or higher to the parking space, either dedicated to the parking space or using an Energy Management System.</li> </ul>	<ul> <li>Multi-unit apartments/ townhomes with shared, common onsite residential parking spaces</li> </ul>
	<ul> <li>A minimum 50% parking spaces are provided with electric vehicle supply equipment (EVSE) and the remainder are of spaces are designed with energized outlets capable of providing Level 2 EV charging or higher to the parking space</li> </ul>	<ul> <li>All non-residential development (including school board)</li> </ul>
Energy 2.2	Buildings are designed and built to include solar technologies.	All development



# THEME: ENERGY

TIER 2	MANDATORY Applicant must achieve 2 out of 6 criteria	APPLIES TO
Energy 2.3	<ul> <li>Provide the necessary infrastructure for connection to district energy, where available.</li> <li>Note: If applicant can pursue Energy 2.3, requirements for Tier 2 are considered satisfied.</li> </ul>	<ul> <li>Mid to high-rise residential, all non-residential, and municipal development in specific Town- areas (e.g., Major Transit Station Area).</li> </ul>
Energy 2.4	<ul> <li>Energy use reduction for Part 3 and Part 9 buildings are met according to the following requirements:</li> <li>Part 9 buildings – Buildings are designed to meet or exceed a minimum performance of at least 10% better than that of the Ontario Building Code's 2017 Supplementary Standard SB-12.</li> <li>Part 3 buildings – Demonstrate minimum energy performance of at least 15% better than that of the Ontario Building Code's 2017 Supplementary Standard SB-10 Divisions 1 and 3.</li> </ul>	All development
Energy 2.5	• Demonstrate a minimum reduction in carbon dioxide equivalency (e.g., 10%).	All development



- 1 ENERGY
- WATER
- 3 ECOLOGY
- 4 COMPLETE COMMUNITIES
- 5 WASTE & MATERIALS



### **THEME: WATER**

#### **INTENT**

To use water efficiently, protecting local water sources including water quality and health, and reducing flooding and drought.

#### **RATIONALE**

- Reducing potable water use and improving water efficiency can reduce energy and infrastructure required for treatment, distribution, and collection of water resources.
- Water efficiency can offer savings to occupants.

### PHASE 1

TIER 1	MANDATORY	Applicant must <u>achieve all criteria</u>
TIER 2	MANDATORY	Applicant must achieve <u>specified number of criteria</u>
PHASE 2		



# **THEME: WATER**

TIER 1	MANDATORY Applicant must achieve all criteria	APPLIES TO
Water 1.1	<ul> <li>Demonstrate post-development peak flow rates are equal to or do not exceed pre- development peak flow rates for the two, one hundred year storm events and a minimum volume reduction of 5mm is achieved through LID features.</li> </ul>	All development
Water 1.2	• Ensure post-development groundwater recharge rates meet pre-development rates, as defined through the LSRCA Source Protection Plan.	All development
Water 1.3	<ul> <li>Remove at least 85% total suspended solid on an annual loading basis from run-off leaving the site.</li> </ul>	All development
Water 1.4	<ul> <li>25% of new hard surfaces (e.g., parking areas and walkways, not including buildings) are constructed using permeable materials. For some applicants (e.g., those developing from lot line to lot line), this requirement may be met through Ecology 1.7.</li> </ul>	All development
Water 1.5	<ul> <li>All water consuming fixtures are WaterSense® labeled or meet maximum flow requirements.</li> </ul>	All development



# **THEME: WATER**

TIER 2	MANDATORY Applicant must achieve 2 out of 5 criteria	APPLIES TO
Water 2.1	<ul> <li>BMPs replicating natural site hydrology processes, retain (e.g., infiltrate, evapotranspirate, or collect and reuse) on-site the runoff from the developed site; reducing the local rainfall event runoff by an additional 10%, using low-impact development (LID) and green infrastructure (GI) practices.</li> </ul>	All development
Water 2.2	<ul> <li>Remove at least 90% total suspended solid on an annual loading basis from run-off leaving the site.</li> </ul>	All development
Water 2.3	<ul> <li>50% of new hard surfaces (e.g., parking areas and walkways, not including buildings) are constructed using permeable materials. For some applicants (e.g., those developing from lot line to lot line), this requirement may be met through Ecology 1.7.</li> </ul>	All development
Water 2.4	<ul> <li>Install rainwater harvesting and re-circulation/reuse systems for outdoor irrigation and outdoor water use, reducing potable water use for irrigation by 60%.</li> </ul>	All development
Water 2.5	<ul> <li>Development incorporates design features to require less salt application without increasing liability. Design features are in accordance with the LSRCA's Parking Lot Design Guidelines to Promote Salt Reduction.</li> </ul>	All non-residential development



- 1 ENERGY
- 2 WATER
- **ECOLOGY**
- 4 COMPLETE COMMUNITIES
- 5 WASTE & MATERIALS



### **THEME: ECOLOGY**

#### **INTENT**

To improve natural heritage system function with respect to wildlife habitat and/or ecological functions, including ecosystem services and to incorporate carbon sequestration into community design.

#### **RATIONALE**

- Protecting and restoring ecological functions can benefit human and natural environment.
- Natural environment can help to mitigate against and build resilience and adaptation to impacts of climate change.

### PHASE 1

TIER 1	MANDATORY	Applicant must <u>achieve all criteria</u>
TIER 2	MANDATORY	Applicant must achieve specified number of criteria
PHASE 2		
TIER 3	VOLUNTARY	Potential <u>incentives</u>
TIER 4	VOLUNTARY	Potential <u>incentives</u>



# **THEME: ECOLOGY**

TIER 1	MANDATORY Applicant must achieve all criteria	APPLIES TO
Ecology 1.1	• Bird-friendly design guidelines for low-rise residential, and mid to high-rise residential, all non-residential, and municipal buildings.	All development
Ecology 1.2	<ul> <li>Use native, drought-tolerant plants for a minimum 50% of the landscaped area, including trees, shrubs, and herbaceous plants.</li> </ul>	All development
Ecology 1.3	Introduce no invasive species within the site or along street frontages.	All development
Ecology 1.4	<ul> <li>Protect or relocate healthy, mature trees that exist within the project boundary. Where trees are removed, new trees are provided to mitigate the lost canopy.</li> </ul>	All development
Ecology 1.5	All exterior light fixtures are Dark Sky compliant.	All development
Ecology 1.6	<ul> <li>Create tree planting areas within the site and in the adjacent public boulevard that meet the soil volume and the other requirements necessary to provide tree canopy.</li> </ul>	All development
Ecology 1.7	<ul> <li>Roof areas are provided with one or a combination of the following covering 30% of available roof space: Green Roof, Solar PV, or Cool Roof.</li> </ul>	All development



# **THEME: ECOLOGY**

TIER 2	MANDATORY Applicant must achieve 2 out of 5 criteria	APPLIES TO
Ecology 2.1	<ul> <li>Use native, drought-tolerant plants a minimum 75% of the landscaped area, including trees, shrubs, and herbaceous plants.</li> </ul>	All development
Ecology 2.2	<ul> <li>Where surface parking is provided, plant large growing shade trees that are spaced appropriately having regard to site conditions and have access to a of 30 m<sup>3</sup> soil per tree.</li> </ul>	All development
Ecology 2.3	<ul> <li>All street trees are accompanied by the installation of enhanced street tree planting technology, such as permanent irrigation or watering systems that utilize non-potable water sources only, soil cells, etc.</li> </ul>	All development
Ecology 2.4	<ul> <li>Develop an Operational Plan &amp; Maintenance Manual that includes: description of maintenance procedures including techniques for reducing salt use in landscaped and naturalized areas, and tree monitoring plan designed to maximize the survival rates of planted trees.</li> </ul>	All development
Ecology 2.5	Calculate the embodied carbon and the carbon sequestration within landscape designs.	All development



- 1 ENERGY
- 2 WATER
- 3 ECOLOGY
- 4 COMPLETE COMMUNITIES
- 5 WASTE & MATERIALS



### **THEME: COMPLETE COMMUNITIES**

#### **INTENT**

To encourage site connectivity with existing, planned, and future public spaces and active transportation networks and to harmonize the GDS with other elements of planning complete communities.

#### **RATIONALE**

- Opportunity to reduce GHG emissions from transportation by supporting community design that prioritizes low-carbon and/or active transportation.
- Improving health and wellness for residents by developing sites and neighbourhoods with compact, walkable form and integrated greenspace.

PHASE 1				
TIER 1	MANDATORY	Applicant must <u>achieve all criteria</u>		
TIER 2	MANDATORY	Applicant must achieve specified number of criteria		
PHASE 2				
TIER 3	VOLUNTARY	Potential <u>incentives</u>		

## **THEME: COMPLETE COMMUNITIES**



TIER 1	MANDATORY Applicant must achieve all criteria	APPLIES TO
CC 1.1	Develop a Transportation Demand Management (TDM) plan.	All development
CC 1.2	<ul> <li>Provide access to a variety of park and open space options that align with Aurora's Official Plan, which comply with Public Works Operations and maintenance requirements.</li> </ul>	All development
CC 1.3	<ul> <li>Accessibility measures and design features are provided in accordance with the Accessibility for Ontarians with Disabilities Act (AODA).</li> </ul>	All development
CC 1.4	<ul> <li>Complete a cultural heritage impact assessment that describes cultural heritage resources and potential impacts of development. Recommend strategies to mitigate negative impacts, where the alteration, development, or redevelopment of property is proposed on, or adjacent to the cultural heritage resources.</li> </ul>	All development



# **THEME: COMPLETE COMMUNITIES**

TIER 2	MANDATORY Applicant must achieve 3 out of 9 criteria	APPLIES TO
CC 2.1	<ul> <li>Provide missing walkway connections between the site and existing public walkways.</li> <li>All new and existing streets are designed with continuous sidewalks or equivalent provisions in accordance with Aurora's Engineering Standards and Design Criteria.</li> </ul>	All development
CC 2.2	Provide carpool or shared-use vehicle parking spaces.	All development
CC 2.3	• Provide bicycle parking spaces in accordance with provisions in the Zoning By-law.	All development
CC 2.4	Provide adequate space for residents to perform repairs and maintenance of bicycles.	All development
CC 2.5	<ul> <li>Provide public and/or private amenity spaces, where appropriate for multi-residential development and non-residential development, particularly development within Intensification Areas. Ensure amenity spaces include covered outdoor waiting areas for pedestrian comfort and protection from inclement weather.</li> </ul>	<ul> <li>All mid to high-rise     residential, all non-     residential, and municipal     development in specific     Town- areas (e.g., Major     Transit Station Area).</li> </ul>



# **THEME: COMPLETE COMMUNITIES**

TIER 2	MANDATORY Applicant must achieve 3 out of 9 criteria	APPLIES TO
CC 2.6	<ul> <li>At least 70% of dwelling units and non-residential entrances are within 350 metres walking distance to the nearest transit stop, where feasible.</li> </ul>	All development
CC 2.7	<ul> <li>Monthly public transit passes are provided to residents and businesses at no cost for a minimum of one (1) year including:</li> <li>One (1) pass per household or residential unit; and</li> <li>Passes for 10% of employees per business or non-residential units.</li> </ul>	All development
CC 2.8	<ul> <li>Permanent and accessible urban agriculture space of at least 1m2 per dwelling unit is allocated within an 800 m walking distance of all dwelling units through one or more of the following: Community garden, Edible landscaping, with labeled plants and signage containing harvesting guidelines, Small farm or orchard, Private garden, rooftop garden</li> </ul>	All development
CC 2.9	<ul> <li>A secondary dwelling unit is provided in accordance with Aurora's Zoning By-law no.</li> <li>6000-17.</li> </ul>	Low-rise residential



- 1 ENERGY
- 2 WATER
- 3 ECOLOGY
  - 4 COMPLETE COMMUNITIES
- 5 WASTE & MATERIALS



### **THEME: WASTE & MATERIALS**

#### **INTENT**

To encourage waste diversion from landfill through reuse strategies, local purchasing, source reduction, and the tracking and documentation of these activities.

#### **RATIONALE**

- Responsible management of waste is an essential aspect of sustainable building.
- Embodied carbon is a significant contributor of carbon emissions (emissions from pre-operation activity).

#### PHASE 1

TIER 1	MANDATORY	Applicant must <u>achieve all criteria</u>
TIER 2	MANDATORY	Applicant must achieve specified number of criteria
PHASE 2		
TIER 3	VOLUNTARY	Potential <u>incentives</u>
TIER 4	VOLUNTARY	Potential <u>incentives</u>



TIER 1	MANDATORY Applicant must achieve all criteria	APPLIES TO
Waste & Materials 1.1	<ul> <li>Develop and apply a waste stream management narrative and plan focusing on waste diversion. Provide documentation that affirms that management of Construction and Demolition Waste is in compliance with Provincial Regulation O. Reg. 103/94: Industrial, Commercial and Institutional Source Separation Programs.</li> </ul>	All development
Waste & Materials 1.2	<ul> <li>Provide separated space in all kitchen suites for segregated collection of garbage, recycling and organic waste.</li> </ul>	All development



TIER 2	MANDATORY Applicant must achieve 2 out of 7 criteria	APPLIES TO
Waste & Materials 2.1	<ul> <li>A minimum 25% of recycled/reclaimed materials are used for buildings and/or infrastructure including roadways, parking lots, sidewalks, unit paving, etc.</li> </ul>	All development
Waste & Materials 2.2	<ul> <li>Divert at least 75% of total construction and demolition material. Diverted material must include at least four material streams.</li> </ul>	All development
Waste & Materials 2.3	<ul> <li>Building is designed and built incorporating Portland-limestone cement and/or tall wood.</li> </ul>	All development
Waste & Materials 2.4	<ul> <li>Provide a dedicated collection area or room for household hazardous waste and/or electronic waste.</li> </ul>	<ul> <li>Mid to high-rise residential and all non-residential development.</li> </ul>
Waste & Materials 2.5	<ul> <li>Conduct a materials emissions assessment of the upfront embodied carbon of structural and envelope components.</li> </ul>	All development



TIER 2	MANDATORY Applicant must achieve 2 out of 7 criteria	APPLIES TO
Waste & Materials 2.6	<ul> <li>Provide dedicated areas accessible to waste haulers and building occupants for the collection and storage of recyclable and compostable materials for the entire building.</li> <li>Collection and storage areas may be separate locations.</li> </ul>	<ul> <li>Mid to high-rise residential and all non-residential development.</li> </ul>
Waste & Materials 2.7	<ul> <li>Include at least 5 of the 7 requirements listed below in the project product specifications:         <ul> <li>Concrete Mix: minimum 25% supplementary Cementous material</li> <li>Rebar/ Structural Steel/ Metal Decks: Minimum 50% recycled content</li> </ul> </li> <li>Flooring: meet FloorScore or USGBC equivalent program</li> <li>Paints/ Coatings/ Adhesives/ Sealents: Meet SCAQMD rule 1113 and 1168 Low VOC content thresholds</li> <li>Plywood: no added formaldehd (NAF) or ultra-low-emiting formaldehyde (ULEF)</li> <li>Red List Materials: Do not use any materials from the International Living Future Institute's Red List</li> </ul>	• All development



# Phase 2

Implementation TBD

# TIER 3

**VOLUNTARY** 

# TIER 4

**VOLUNTARY** 

# **THEME: ENERGY**



TIER 3	VOLUNTARY	APPLIES TO
Energy 3.1	<ul> <li>Design and construct the building to include high performance components addressing air tightness, glazing, HRV and heat pumps.</li> </ul>	All development
TIER 4	VOLUNTARY	APPLIES TO
Energy 4.1	<ul> <li>Design, construct, and certify the building in accordance with net zero standard (third-party compliance).</li> </ul>	All development
Energy 4.2	• District energy or other communal energy system or combined heat and power system is constructed for heating and/or cooling.	All development



# **THEME: WATER**

TIER 3	VOLUNTARY	APPLIES TO
Water 3.1	<ul> <li>BMPs replicating natural site hydrology processes, retain (e.g., infiltrate, evapotranspirate, or collect and reuse) on-site the runoff from the developed site; reducing the local rainfall event runoff by an additional 15%, using low-impact development (LID) and green infrastructure (GI) practices.</li> </ul>	All development
Water 3.2	• Install rainwater harvesting and re-circulation/reuse systems for outdoor irrigation and outdoor water use, reducing potable water use for irrigation by at least 80%.	All development
Water 3.3	<ul> <li>At least 75% of new hard surfaces (e.g., parking areas and walkways, not including buildings) are constructed using permeable materials.</li> </ul>	All development



# **THEME: ECOLOGY**

TIER 3	VOLUNTARY	APPLIES TO
Ecology 3.1	• Provide a minimum 50% available roof space as biodiverse green/vegetated roof.	All development
Ecology 3.2	Plant the landscaped area using a minimum 100% native or biodiverse plantings.	All development
Ecology 3.3	• Larger growing shade trees, relative to the requirements for large growing shade trees in Tier 2, are planted along street frontages.	All development
TIER 4	VOLUNTARY	APPLIES TO
Ecology 4.1	<ul> <li>Enroll the project in the Climate Positive Design Challenge and use the Pathfinder tool to calculate the years to carbon positive design. Incorporate low-carbon sustainable material alternatives to the proposed landscape design.</li> </ul>	All development



# **THEME: COMPLETE COMMUNITIES**

TIER 3	VOLUNTARY	APPLIES TO
CC 3.1	Implementation and installation of all TDM requirements.	All development
CC 3.2	<ul> <li>Include as part of the private development a community hub where people come together to receive services or meet one another, for a range of health and social services, cultural, recreational, and/or community needs.</li> </ul>	<ul> <li>Mid to high-rise residential, all non-residential development</li> </ul>
CC 3.3	<ul> <li>Provide a refuge area with heating, cooling, lighting, potable water, and power available and 72 hours of back-up power to the refuge area and essential building systems.</li> </ul>	<ul> <li>Mid to high-rise residential, all non-residential development</li> </ul>



TIER 3	VOLUNTARY	APPLIES TO
Waste & Materials 3.1	<ul> <li>A minimum 50% of recycled/reclaimed materials are used for buildings and/or infrastructure including roadways, parking lots, sidewalks, unit paving, etc.</li> </ul>	All development
Waste & Materials 3.2	<ul> <li>Divert at least 95% of the total construction and demolition material. Diverted material must include at least four material streams.</li> </ul>	All development
Waste & Materials 3.3	<ul> <li>Use Portland-limestone cement and/or tall wood and maximize the amount of recycled content in concrete and steel. Calculate and report the embodied carbon in the building structure and envelope.</li> </ul>	All development



TIER 4	VOLUNTARY	APPLIES TO
Waste & Materials 4.1	<ul> <li>In addition to Tier 3 requirements for Portland-limestone cement and tall wood, include some level of bio-based materials in building structure.</li> </ul>	All development
Waste & Materials 4.2	<ul> <li>Include all 7 requirements listed below in the project product specifications:</li> <li>Concrete Mix: minimum 25% supplementary Cementous material</li> <li>Rebar/ Structural Steel/ Metal Decks: Minimum 50% recycled content</li> <li>Flooring: meet FloorScore or USGBC equivalent program</li> <li>Paints/ Coatings/ Adhesives/ Sealents: Meet SCAQMD rule 1113 and 1168 Low VOC content thresholds</li> <li>Plywood: no added formaldehd (NAF) or ultra-low-emiting formaldehyde (ULEF)</li> <li>Red List Materials: Do not use any materials from the International Living Future Institute's Red List</li> </ul>	All development



# **Draft Implementation**

Continuous monitoring, review, and updating of the GDS





- Phase 1 will be implemented ~ January 2022 onward (Council approved).
- The Town will further study incentives to support implementation of Phase 2.
- The Town will track, monitor, and review the GDS. We will provide recommended action items for continuous monitoring in our final report, including:
  - GDS metrics achieved in reports to Council for individual applicable development proposal.
  - Refining the GDS as needed to address legislative and provincial policy changes, local building expectations, etc.
  - Developing additional educational and/or training resources.
  - Providing additional guidance, support, and training to City staff and external stakeholders.

# **Draft Implementation**

Supporting resources for applicants and staff



- We have begun preparation of a summary GDS handbook to support staff and applicants with implementation.
- This handbook includes:
  - Background information to support the GDS.
  - **GDS implementation tables** identifying GDS requirement and application, how to demonstrate compliance, and review by the Town.
  - Review matrix identifying when each GDS requirement will be reviewed by Town staff.
  - Monitoring, review, and update recommendations for the GDS.

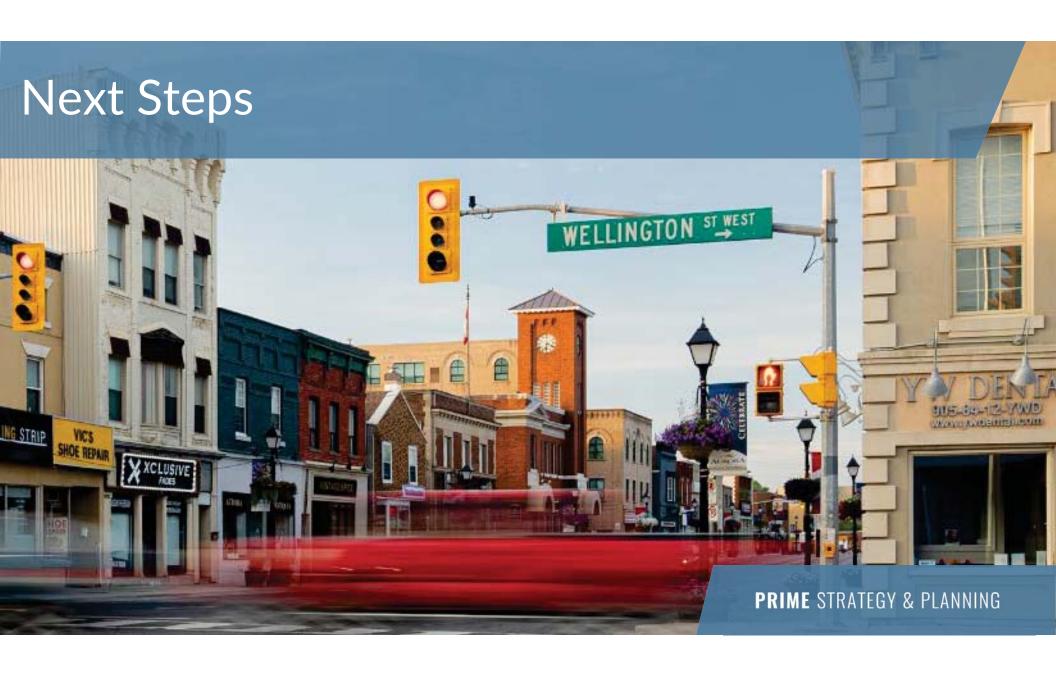


# **Staff Training Objectives**

Staff training to facilitate implementation



- The purpose of staff training is to:
  - Explain to staff how to use, interpret and implement the GDS.
  - Advise of resources and technical staff training required to implement GDS.
- Staff training sessions will be facilitated in November/ December 2021. Sessions may be organized based on department.



# In Progress & Next Steps

Where we're headed





#### • October 2021

- Practice Training Exercise with staff to test application of the GDS against development applications submitted to the Town.
- Advance GDS handbook.
- Prepare materials for Staff Training session(s).
- Submit materials for Council report(s).

#### November – December 2021

- Present to General Committee, Accessibility Advisory Committee, and Environmental Advisory Committee.
- Facilitate two (2) Staff Training sessions to support implementation of GDS Phase 1.
- Present to Council.

### January 2022 onwards

• Implement GDS Phase 1 and continued investigation by the Town to support implementation of Phase 2.

# Contact

Lisa Prime
Principal & Founder
PRIME Strategy & Planning
lisa@primestrategyplanning.com

Nadia Dowhaniuk
Head of Research
PRIME Strategy & Planning
research@primestrategyplanning.com

Matthew Volpintesta

Senior Policy Planner, Land Use & Real Estate **Town of Aurora** 

MVolpintesta@aurora.ca







100 John West Way Aurora, Ontario L4G 6J1 (905) 727-3123 aurora.ca

# Town of Aurora **General Committee Report**No. CMS21-035

Subject: Sport Tourism Strategy Update 1

Prepared by: Erin Hamilton, Sport & Community Development Specialist

**Department:** Community Services

Date: November 2, 2021

#### Recommendation

1. That Report No. CMS21-035 be received; and

- That a Sport Tourism Strategy be developed to engage the local business and hotel industry, create a visitor experience package to support existing events and explore potential new events to bring into the community with the current assets and resources available to the Town; and
- That staff further investigate opportunities to enhance current facilities that would expand the event hosting potential and opportunities to bring new events into the community; and
- 4. That staff report back to Council in Winter 2022.

#### **Executive Summary**

The development of a Sport Tourism Strategy is a priority in both the Sport Plan and Economic Development Strategic Plan. This report provides information from the research and community engagement undertaken as well as resulting recommendation for the future direction of sport tourism in Aurora. Considerations include:

- Local Sport Organizations are currently hosting a series of sport events annually within the community without the lens of sport tourism when planning
- The capacity for event hosting a variety of sports is limited due to the current assets available

- The impact of sport tourism on the community assists in achieving the recommendations and priorities of multiple strategic plans within the Town of Aurora
- The vision, goals and capacity of community stakeholders is critical to the success of implementing a Sport Tourism Strategy
- Additional resources would be required to successfully implement and sustain a Sport Tourism Strategy

#### **Background**

#### **Sport Tourism Strategy**

The Sport Plan and Economic Development Strategic Plan identify the development of a Sport Tourism Strategy as a priority. In March 2021, Council participated in a Sport Tourism workshop facilitated by Sport Tourism Canada. An information report was submitted to Council on June 15, 2021, providing a summary of the information collected through the workshop in March. Based on the information outlined in the summary report, staff have been conducting research, engaging with stakeholders and reviewing options for the future direction of the sport tourism in the community.

#### **Analysis**

Local Sport Organizations are currently hosting a series of sporting events annually within the community without the lens of sport tourism when planning

A number of Local Sport Organizations are currently hosting events that would fall within the definition of sport tourism (refer to Appendix A). These events are delivered independently with the use of Local Sport Organization volunteers and resources. The majority of these events take place in municipal facilities. The events are not delivered from the lens of sport tourism in terms of engaging local businesses, marketing and communication efforts and community wide recruitment and training of volunteers. Historically, attendees have used hotels in neighbouring municipalities due to a lack of options in Aurora.

With the majority of Local Sport Organizations being volunteer driven, there is a lack of capacity to implement additional initiatives that would allow the community to benefit from the impacts of hosting sporting events. As part of the consultation process with Local Sport Organizations (Refer to Appendix B), they were asked for input on the role

the Town could play to contribute to support sport tourism in the community. The local sport organizations had many common recommendations to work collaboratively on future events hosted in Aurora.

Through a formalized Sport Tourism Strategy, the Town can lead efforts in the following areas to enhance the customer experience and create a collaborative approach to delivering events:

- Partnership with local hotels to provide a reduced rate for overnight stays. If the
  attendees stay in Aurora, they are more likely to spend money at local businesses
  for food, sporting goods and take in community events and attractions.
- Notification to the local restaurants who can prepare to welcome an influx of visitors to the communities and offer discounts to attendees which will increase their experience and encourage them to return to future events.
- Collaborative marketing and communication efforts can increase awareness among the community which would result in an increase in spectators, enhanced awareness of opportunities to participate in sport and profiling hometown athletes.
- Providing attendees with an Aurora experience and awareness of the many events and experiences the community has to offer. Furthermore, the opening of Aurora Town Square will be a key attraction to draw visitors into the downtown core.

# The capacity for event hosting a variety of events is limited due to the current assets available

Due to the location of Aurora within the GTA, the majority of event participants would need to travel from over 80 kilometers one way to consider staying overnight. As a result, provincial, national and international events would need to be the focus of a sport tourism strategy. The current assets available in Aurora (refer to Appendix C) limits the level of events that can be hosted in the following sports / facilities:

- Aquatics swimming, diving and artistic swimming (25 metre pool too small and insufficient spectator seating)
- Gymnasium volleyball, basketball (gymnasium is not sufficient in size and quantity, insufficient spectator seating capacity)
- Fields rugby (insufficient quantity of fields in close proximity), lacrosse (no field with lacrosse lines and sufficient fields in close proximity), football (insufficient supporting amenities)

 Arenas – figure skating (arena size and insufficient spectator seating capacity), hockey (ACC, suitable up to Junior level)

Some facilities require significant capital investments to bring events into the community. This includes a larger, enhanced aquatics facility, triple gymnasium with specific supporting specifications and larger rink with more seating capacity. Other sports require smaller capital investments to support event hosting in the community. Examples of this include lines on a lacrosse field, additional amenities for outdoor facilities such as washroom and changeroom facilities on site.

Staff would seek out opportunities to bid on additional sporting events that could be hosted within the current assets of the Town. This would include efforts in the area of some field and arena sports (i.e. soccer, baseball and softball). In addition, opportunities for events that could use our extensive trail system (i.e. – cross country running). Identified opportunities to bid on events would require a formal approach including the engagement of specific community stakeholders and partners that would play a role in hosting. A formal approach could include steps such as the formation of a committee, seeking letters of support or partnership agreements.

# The impact of sport tourism on the community assists in achieving recommendations and priorities in multiple strategic plans within the Town of Aurora

Sport Tourism Canada identifies the "triple bottom line" approach which evaluates the economic, social/cultural and sustainability outcomes gained when hosting an event. Identifying how the outcomes of events align with the vision and priorities of the Town can assist in determining why sport tourism and why host specific events.

In review of the Sport Plan, Economic Development Strategic Plan and Town of Aurora Strategic Plan, a focus on sport tourism can contribute to achieving the over all recommendations and priorities within each. Appendix D provides an overview of potential opportunities for sport tourism to contribute to the municipal plans. In order to align a Sport Tourism Strategy with municipal plans, a review of internal policies and procedures would take place.

The Economic Impact of sport tourism includes 'heads in beds' and an opportunity to look at vacancies at local hotels to secure events that can bring business into the community. As well, focus on building awareness of small businesses in the community through promotions and engagement in sporting events.

The social / cultural impact of sport tourism includes the development of youth through volunteerism, an opportunity to collaborate with cultural performers to enhance the

experience of participants and secure female only events to educate, support and promote females in sport.

A formal Sport Tourism Strategy can support the transfer of knowledge between events, training volunteers that can support multiple events, to host sports that are not currently offered in the community and potentially lead to the long-term offering of a program that will meet the needs of an underserved group.

# The vision, goals and capacity of community stakeholders is critical to the success of implementing a Sport Tourism Strategy

Economic Development and Community Services town staff identified key community stakeholders in sport tourism and identified an avenue to seek input on their vision, perspectives, and role. To establish a foundation in sport tourism, the following stakeholder categories were consulted:

- Local Sport Organizations
- Neighbouring municipalities
- Non-municipal facility providers
- Neighbourhood Network
- Tourism and Business Support Organizations

The following key themes were identified during consultations with key stakeholders:

Stakeholder Group	Key Themes
Local Sport Organizations (full report in Appendix B)	<ul> <li>Exposure of sport opportunities, competing in home town, profiling local athletes, community pride</li> <li>Lack of competition caliber facilities in the community, lose athletes that can never compete in Aurora</li> <li>Volunteers primarily drawn from local sport community, opportunity for collective approach</li> <li>Opportunity for community collaboration, business engagement, celebrate what Aurora has to offer</li> <li>Town can be the link to the community and businesses, enhance the visitor experience, create policy to identify roles, expertise to support bidding</li> <li>Local sport organizations can lead field of play event execution, creating and securing events into the community</li> </ul>

Neighbouring municipalities	<ul> <li>Do not have or have outdated sport tourism strategies</li> <li>Interested in furthering discussions to identify opportunities to collaborate in sport tourism initiatives</li> </ul>
Non-municipal facility providers	<ul> <li>St. Andrew's College</li> <li>Support use of facilities when not in use by College and user groups. Primarily outdoor fields would be available during summers and weekends</li> <li>Willing to negotiate permit rates for sport tourism events.</li> <li>Would further discussions about students volunteering for sport tourism events</li> <li>Would further discussions about supporting the organization of sport tourism events if hosted at the College</li> <li>Would like to collaborate with the Town on sport tourism events they bring to the College</li> </ul>
	<ul> <li>Would support sport tourism if the current user groups agree to cancelling permits during specified time. The school boards would not make that decision for user groups and would require the Town to engage in those discussion with user groups. (NOTE: school board permits are at full capacity between September and June)</li> <li>Encourage the municipality to consider future gymnasium infrastructure that would meet the training and competition needs of the sport user groups</li> <li>Current gymnasium assets through the school boards have minimal capacity to host provincial or above competitions. If events were to be hosted, there will be no spectator seating to support the visitors that come with the participants</li> <li>Any fees for permits would be as outlined in the school board permit policy for municipalities and local non-profit organizations</li> <li>Permits are not currently issued during Winter Break, March Break and summer holidays after 6:00 p.m. Any requests for permits during this time would require a special request</li> </ul>

	Would engage further with colleagues at the board to engage students as volunteers for sport tourism related events in the community
Neighbourhood Network	<ul> <li>Would collaborate and partner with the Town and sport community on a Sport Tourism Strategy</li> <li>Would promote sport tourism related volunteer opportunities through regular monthly school visits</li> <li>Actively profile sport through website</li> <li>Sport is one of the top three choices for majority of high school students when seeking volunteer opportunities</li> </ul>
Tourism and Business Organizations	<ul> <li>Due to the timelines of hotels opening in relation to the pandemic, insufficient information is available to understand the ideal times to bring new events into the community and capacity to accommodate existing events. Further discussion will take place in the next phase of the strategy development</li> <li>Further discussion and potential collaboration will be explored with various groups including the Aurora Economic Development Corporation, the Aurora Business Improvement Association, the Aurora Chamber of Commerce and Central Counties Tourism</li> </ul>

# Additional resources would be required to successfully implement and sustain a Sport Tourism Strategy

To be successful in the implementation of a Sport Tourism Strategy additional funding and human resource support would be required. Human resources support would focus on partnership development with the business community including restaurants and hotels, communication efforts to build awareness among Town staff, Council and the general community of the sport events taking place on an annual basis and a coordinate approach to volunteer recruitment and training. Furthermore, the position to support and lead efforts to bid on events to bring into the community and support the development of a transfer of knowledge program where a coordinated effort to share resources can take place.

Future financial resources would be used for:

- Event bidding
- Economic impact assessments of events hosted in the community
- Sport Tourism Canada membership and annual conference

- Volunteer training to support sporting events in the community
- Marketing and communication materials to build awareness of sport events in the community
- Visitor experience initiatives that would contribute to making Aurora a sought after destination

#### **Advisory Committee Review**

A Sport Plan update was provided to the Community Advisory Committee on February 18, 2021 including information about the status of a Sport Tourism Strategy.

A brief Sport Tourism Strategy update was provided at the September 27, 2021 Aurora Economic Development Corporation meeting. A more detailed presentation is scheduled for the October 26, 2021.

#### **Legal Considerations**

None.

#### **Financial Implications**

There are no direct financial implications arising from this report. Should Council approve the creation of a Sport Tourism Strategy for the Town of Aurora, this strategy will include a comprehensive financial plan outlining the financial implications of its delivery, as well as any impacts to the Town's existing levels of services.

#### **Communications Considerations**

Should Council approve the creation of a Sport Tourism Strategy for the Town of Aurora, the strategy would include a comprehensive communications plan to ensure that appropriate engagement, and subsequent marketing and promotion, occurred. The Town would use "engage" and "inform" as the levels of engagement associated with this process.

#### Link to Strategic Plan

The development of a Sport Tourism Strategy supports the following Strategic Plan goals and objectives:

Supporting an exceptional quality of life for all in its accomplishment in satisfying requirements in the following key objectives within these goal statements:

- · Celebrating and promoting our culture
- Encouraging an active and healthy lifestyle
- Promoting service accountability, excellence and innovation

*Enabling a diverse, creative, and resilient community* in its accomplishment in satisfying requirements in the following key objectives within these goal statements:

- Promote economic opportunities that facilitate the growth of Aurora as a desirable place to do business
- Supporting small business and encouraging a more sustainable business environment

#### Alternative(s) to the Recommendation

- The community continue to host sport events with no formal Sport Tourism Strategy developed.
- 2. A formal strategy is developed to support the current sporting events in the community on volunteers, business engagement and marketing and communication efforts.
- 3. A formal strategy is developed to invest in capital infrastructure that would allow the Town of Aurora to bid and host larger national and international events.

#### **Conclusions**

The development of a Sport Tourism Strategy will address the priorities contained within the Sport Plan and Economic Development Strategic Plan. Significant consultation has taken place to understand the vision of community stakeholders and how to move forward in a collaborative approach. A formal Sport Tourism Strategy will enhance the visitor experience, encourage repeat visits and ongoing participation in local sporting events. Sport tourism can be a catalyst to showing the rest of Ontario what Aurora has to offer in terms of restaurants, special events and the new Aurora Town Square.

10 of 10

Report No. CMS21-035

#### **Attachments**

Appendix A – Sport Event Resume

Appendix B - Local Sport Organization Workshop Summary Report

Appendix C – Assets to Host Sport Tourism Events

Appendix D - Triple Bottom Line Impact Review

### **Previous Reports**

CMS21-023, Sport Tourism Summary Report, June 15, 2021

#### **Pre-submission Review**

Agenda Management Team review on October 14, 2021

#### **Approvals**

Approved by Robin McDougall, Director, Community Services

Approved by Doug Nadorozny, Chief Administrative Officer

#### **Appendix A Sport Event Resume**

List of events traditionally hosted in the community.

Event Name	Level (I/N/R/P)	Time of Year	
Ontario Cup - Soccer	Р	August (4 days)	
League 1 / Reserve League - Soccer	Р	April to November	
Ontario Player Development League – Youth League Soccer	Р	May to November	
Bantam Hockey Tournament	Р	January (3 days)	
Regional Swim Meets	R	Not set time (throughout competition season) (1 day)	
Panther Pride House League Tournament - Hockey	Р	November (3 days)	
International Silver Stick Tournament – Hockey	I	February (4 days)	
Provincial Badminton Tournament	Р	December (can change annually) (3 days)	
CurlON Events	R&P	Between October and April – varies each year (1 – 2 days)	

I - International

N - National

P - Provincial

R - Regional





Appendix B
Local Sport Organization
Sport Tourism Workshop
SUMMARY REPORT

August & September, 2021

# **Session Dates and Agenda**

- Sessions held on August 16 and September 8, 2021
- Opening Remarks Town of Aurora
- Introductions
- Setting the Stage
- Working Session
  - Vision for Sport Hosting
  - Challenges/Opportunities
  - Roles
  - Q&A and Wrap Up



Sport Tourism Background and Context

# **SETTING THE STAGE**



# **Sport Tourism**

"Any activity in which people are attracted to a particular location as a sport event participant, an event spectator, or to attend sport attractions or business meetings."





# **Sport Tourism Definitions**

Term	Definition	Term	Definition
Average Spend	Total direct revenue divided by the total number of customers from a sport event	Local Sport Organizations	The volunteer-led organizations that oversee and deliver programming and competitions for a specific sport
Bid Assessment	The process used to evaluate a potential event prior to the bid process	Multi-Sport Organizations	Local, provincial, or national organizations that award hosting rights for multi-sport events such as Ontario, Canadian, or international Games
Dislocation	The impact of reduced access to facilities or amenities by residents or user groups as a result of hosting an event	National Sport Organizations	National governing bodies for a given sport in Canada
Displacement	The impact to booked business as a result of hosting an event	Provincial Sport Organizations	Provincial Sport/Multi-Sport Organizations (PSO/MSOs) are not-for profit organizations formally recognized by the Ministry of Heritage, Sport, Tourism, and Culture Industries as the governing body of a particular amateur sport in Ontario
Decision Support	The process of gathering information and intelligence in a consistent manner to develop a business case leading to evidence-based decisions on events	Rights Holders	An organization or private company who has an existing event and makes decisions on how and to whom the hosting "rights" are awarded
Event Attraction	The process of promoting and selling Aurora as a host for events within a specific sport or segment to prospective customers	Sport Host Destination	A city or town that has identified sport hosting/sport tourism as a tool to build business, sport, and community
Event Legacy	Long-term positive outcomes from an event including cultural, financial, or physical (such as equipment or infrastructure)	Transfer of Knowledge	A process by which knowledge, ideas, and experience move from one bid or host group to another in the community for shared benefit

# **Sport Tourism in Canada**

- \$6.8 Billion Annual Industry in Canada (2018)
- Grassroots Economic Development Initiative
- Build Business, Build Sport and Build Community
- Recovery Initiative from COVID-19





# **Sport Tourism in Ontario**

In Ontario, sport tourism generates significant economic activity and is a catalyst for visitor attraction. In 2018, Ontario realized the highest number of sport-related visits by province, with 6.6 million total visitors. Most of these visitors – 5.8 million – were domestic or Canadian in origin. There were 466,000 visitors to Ontario from the United States and 341,000 from overseas. The Ontario share of visitation among Canadian provinces and territories is 41% of all sport visitors to the country.

The spending profile of the sport tourism visitor in Canada is significant, with an average spend per Canadian visitor of \$145.09 for same day and \$546.56 for overnight visitors. The average spend per sport tourism visit in Canada is \$301.56. The average spend for a U.S.-based visitor is \$775.26; overseas visitors spend an average of \$2,033.01. The value of sport tourism in terms of spending in Ontario in 2018 was \$2.7 billion.

Sport Tourism Canada: Value of Sport Tourism in Canada (Paradigm Consulting using data from Statistics Canada 2018 *National Travel Survey, Visitor Travel Survey* and *International Transactions in Services*)



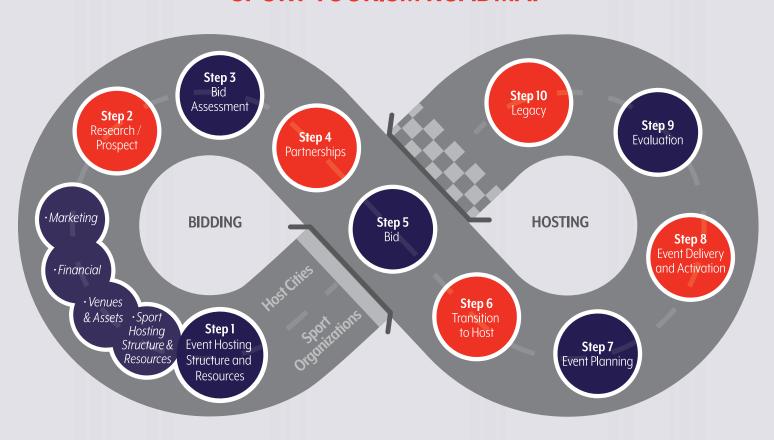
# **Sport Tourism Roadmap ©**

Sport Tourism Canada has developed the Sport Tourism Assessment Template to assist communities of all sizes, budgets and at all stages of their evolution as a sport tourism host market, to assess its current position and identify areas for strategic and tactical development in both event bidding and hosting.

Before communities embark on a sport tourism, sport hosting or event strategy, conducting a current state assessment helps to identify the scope for a strategy project and can help focus examination and study in the most relevant areas.

In order to define the landscape for sport tourism in Canada, STC has developed a tool that provides a consistent and repeatable model for host communities. The STC Sport Tourism Roadmap © is a ten-step cycle that clarifies the bidding and hosting process and helps outline the required elements for a successful sport tourism program.

### **SPORT TOURISM ROADMAP®**







# **Sport Tourism Triple Bottom Line**







**SOCIAL IMPACT** 



SUSTAINABILITY IMPACT



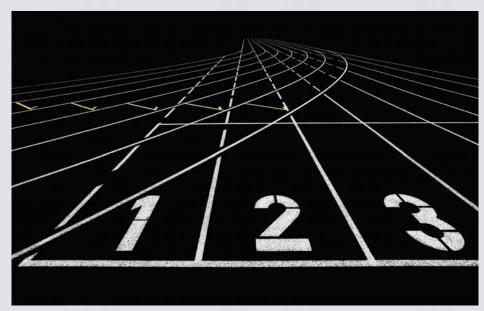
# **Event Impacts**

BOTTOM LINE	IMPACT AREA	IMPACTS	
	Event Indicators	Number of Events	
		Gross Domestic Product	
	Economic Growth	Tax Revenues	
		Jobs	
Economic Outcomes		Supply Chain	
	Tourism	Room Nights	
		# of visitors (>80 km)	
	Brand	Media Value	
	Dialiu	Return on Investment	
	Volunteers	Number of Volunteers/Hours	
	Community Pride	Attendance	
Social/Cultural Outcomes	Community Fride	Resident Engagement/Sentiment	
Social/Cultural Outcomes	Cultural Inclusion	Local Performers/Animators	
		Diversity (Cultural Communities)	
		Under-Represented Groups	
	Local Leadership	Governance, Management	
	Local Leadership	Transfer of Knowledge	
Sustainability Outcomes (Meeting the needs of the present with positive impacts on the future)	Venues	Existing Venues	
		Temporary Venues	
		Financial	
	Legacy	Culture	
		Sport	
		Climate Change	
	Environmental	Air, Water, Waste	
		Biodiversity	



# **Sport Tourism and Sport Facilities**

- Recreation Facility
   Master Plan
- Financial Sustainability
- Equipment Legacy
- Displacement





# **Sport Tourism Stakeholders**



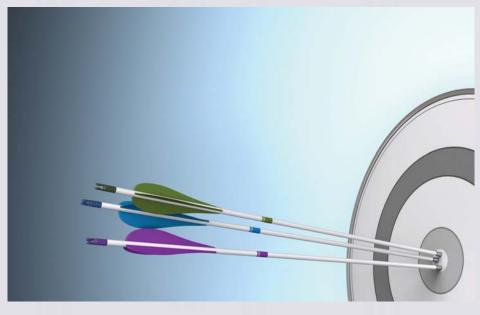


Shaping the Next Steps for Sport Tourism in Aurora

## **DISCUSSION AND ZOOM CHAT**



# **Vision for Sport Hosting**





- Why are sport events important to your organization?
- What is the right balance of sport hosting and dislocation of other athletes, teams and groups from sport facilities?
- Are there enough volunteer resources in your sport to support bidding and hosting successful events?



# **Vision Input**

### August 16

- Raise profile of sport and clubs
- Enable getting athletes involved as volunteers
- Major fundraisers for clubs and programs (reduce costs to members)
- Hosting showcases sport to new members and retention to provide athletes a chance to compete at home
- Collaboration with business community (raise profile of event)
- Build facilities right to enable future hosting
- Don't be afraid to take on a mortgage to build facility capacity
- Needs:
  - Indoor gyms
  - More amenities for fields
  - Aquatic facility

- Exposure of sport
- Help community understand what is available
- Opportunities across sports
- Generate revenue and drive down costs (accessibility of sport)
- Connect business to business
- Create and innovate through events (use of facilities)
- Residents come out to watch
- Sense of community (more active)
- Women can watch first as passive spectator to get on the participation continuum
- Pride of community



# **Balance Input**

### August 16

- Storm Volleyball have to host in Newmarket
- Share the pain among multiple user groups so everyone has their turn
- Pool facility major gap
- Manage within the competitive seasons for each sport
- There is never enough ice during prime time
- Internal policies and procedures would be required to ensure gender equity for facility access in sport tourism initiatives

- Work with neighbouring communities
- Sense of ownership
- Benefits to community greater good
- Leverage technical expertise



# **Volunteer Input**

- Challenges of COVID-19
- Volunteers drawn primarily from within the sport/organization
- Collective training opportunity



# Challenges/Opportunities



- What are the challenges for sport tourism in Aurora?
- What are the opportunities for sport tourism to grow business, sport or the community in Aurora?



20 Minutes



# **Challenges Input**

### August 16

- Gym space potential to build "up"
- Pools
- Lack of sport tourism mandate and policy
- Think big and building business
- Ice access
- Time for volunteer
- Retain high performance athletes (lack of facilities)
- Review of internal policies and procedures to ensure alignment with bid timelines and process

- Facilities to host
- Opportunity to have a home game
- Connect local sport with Neighbourhood Network



# **Opportunities Input**

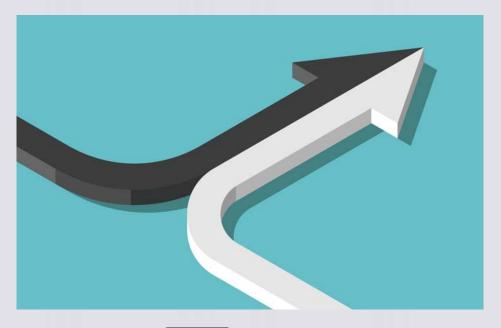
### August 16

- Benchmark communities like St. Thomas (baseball)
- Business readiness to receive visitors
- Partnerships (like RIM Park in Waterloo) for community and sport
- Keep athletes in Aurora
- Open for business
- Local sport organizations getting involved in planning process

- Local sport organizations meet and work with each other and non-sport organizations and non-traditional sports
- Celebrate community
- Private sector involvement building space



# Roles



- What should the role of the Town of Aurora be related to bidding and hosting of sport events?
- What role is your organization prepared to take on related to sport event bidding and hosting?



20 Minutes



# Role (Town of Aurora) Input

### August 16

- Let the rest of the community know
- Develop athlete package
- Create opportunities for food and shopping sectors
- Provide a point person to coordinate
- Facility development to support sport hosting
- Develop policy and mandate that includes role clarity for all

- Coordination staff and resources
- Organizational support
- Capacity building and managing
- Technical and organizational support
- Bring local sport organizations together and other interested parties
- Manage the Aurora hosting resume
- Build on collective strengths
- Visitor experience
- Financial support (reduce cost to visitors)



# Role (Local Sport Organization) Input

### August 16

- Club leads bids
- Volunteer recruitment
- Support other local sport organizations and events
- Include existing annual events and new bid events

- Anything needed
- Exposure of the sport and Town of Aurora
- Marketing to promote bids and events within the sport and network
- Include both homegrown and developed events
- Multi-sport events (Ontario Games) to build capacity quicker
- Engage small/medium size businesses by getting them key event details



# Other Comments (edited for space)

### August 16

- Never enough pool space
- Competition between boys/girls re: field time;
   Partnership and flexibility between different teams/organizations is important
- Engage the parents and the older skaters to get their volunteer hours for high school
- If we were to host an event we would have to reach out to the community for help
- Facilities a problem (bigger/more)
- Cambridge is hosting over 80 teams this weekend...could have been us
- Having the town support sport tourism is key
- Knowledge of all activities in the Town should be notified
- Lost athletes and events to other towns

- Provincial competition for if we had a facility and Provincials are not high performance
- Insufficient supply of fields that meet competition requirements (i.e. - field lines) for some sports to consider sport tourism
- Provide booklet of local businesses to visiting teams (with Chamber of Commerce)
- Female staff during girls sport events
- Project management templates that would assist organizations to get organized
- Provide information on experiences (Ribfest) to get teams to stay in Aurora
- For Sport Organizations get connected to Central Counties Tourism - free to get on their "industry insider" information for tourism www.centralcounties.ca

# Other Comments (edited for space)

- How do sport organizations recruit and train volunteers? Is this something the Town of Aurora could coordinate?
- Facilities lack of and size is a major issue
- Getting liquor license was an issue for spectator/visitor experience
- Town could financially support the bidding process
- There is a lot to consider and think about





### **Appendix C - Facilities Assets**

Major sporting facilities and venues that have capacity to host sport tourism events in the community.

St. Andrew's College	Туре	Seating Capacity	Sports
Facility Name	☐ Arena	□ 0 − 1,000	✓ Soccer
	□ Pool	□ 1,001-3,000	✓ Baseball
<u>Private</u>	□ Fields	□ 3,001- 5,000	
Ownership	□ Gym	□ 5,001-10,000	
	□ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	
Stronach Aurora Recreation Complex	Туре	Seating Capacity	Sports
Facility Name	□ Arena	□ 0 − 1,000	✓ Hockey
	□ Pool	□ 1,001-3,000	✓ Box Lacrosse
Municipal	☐ Fields	□ 3,001- 5,000	
Ownership	□ Gym	□ 5,001-10,000	
	☐ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	
St. Maximilian Kolbe Turf Field	Туре	Seating Capacity	Sports
Facility Name	☐ Arena	□ 0 − 1,000	эрогіз
racinty Name	□ Pool	☐ 1,001-3,000	
Municipal	☐ Fields		
<u>Municipal</u>		□ 3,001- 5,000	
Ownership	☐ Gym	□ 5,001-10,000	
	☐ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	

Aurora Community Centre	Туре	Seating Capacity	Sports
Facility Name	☐ Arena	□ 0 − 1,000	√ Hockey
	□ Pool	<b>1,001-3,000</b>	✓ Box Lacrosse
Municipal	☐ Fields	√ 3,001- 5,000	
Ownership	□ Gym	<b>5,001-10,000</b>	
	□ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	
Lambert Willson Park	Туре	Seating Capacity	Sports
Facility Name	☐ Arena	□ 0 − 1,000	✓ Baseball
	□ Pool	<b>1,001-3,000</b>	✓ Softball
<u>Municipal</u>	✓ Fields	□ 3,001- 5,000	
Ownership	□ Gym	<b>5,001-10,000</b>	
	☐ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	
	I	I	I
Stewart Burnett	Туре	Seating Capacity	Sports
Facility Name	☐ Arena	□ 0 − 1,000	✓ Baseball
	□ Pool	<b>1,001-3,000</b>	
<u>Municipal</u>	✓ Fields	□ 3,001- 5,000	
Ownership	□ Gym	□ 5,001-10,000	
	□ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	

Sheppard's Bush	Туре	Seating Capacity	Sports
Facility Name	□ Arena	□ 0 − 1,000	✓ Soccer
	□ Pool	□ 1,001-3,000	
<u>Municipal</u>	✓ Fields	□ 3,001- 5,000	
Ownership	□ Gym	□ 5,001-10,000	
	☐ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	
SARC Turf Field	Туре	Seating Capacity	Sports
Facility Name	☐ Arena	□ 0 − 1,000	✓ Soccer
	□ Pool	√ 1,001-3,000	
<u>Municipal</u>	✓ Fields	□ 3,001- 5,000	
Ownership	□ Gym	□ 5,001-10,000	
	☐ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	☐ Special	☐ Special	
KC Badminton Club - Aurora	Туре	Seating Capacity	Sports
Facility Name	□ Arena	✓ 0 − 1,000	✓ Badminton
	□ Pool	□ 1,001-3,000	
<u>Private</u>	☐ Fields	□ 3,001- 5,000	
Ownership	□ Gym	□ 5,001-10,000	
	☐ Outdoors	□ 10,000 +	
	☐ Stadium	☐ Stadium	
	√ Special	☐ Special	

#### **Appendix D - Sport Tourism Triple Bottom Line**

Establishing event impacts will help to guide decision-making on what types of events to focus on and help to ensure that investments of time and resources is connected to strategy. This will result in event impact being more planned and predictable and increase the accountability post-event.

To ensure clear and consistent performance measurement of major events, a "triple bottom line" approach can achieve the intended outcomes. The relevant "bottom lines" for major events include:

<b>Bottom Line</b>	Impact Area / Impacts	Alignment with Municipal Strategy
Economic	Event Indicators:  • Number of Events	<ul> <li>ED - Event calendar shared with local businesses that may benefit from visitors; flyer of 'what to do between the games'; business engagement</li> </ul>
	Economic Growth:      Gross Domestic     Product     Tax Revenues     Jobs     Supply Chain	<ul> <li>ED - Increase in local spend; increase in employment/jobs; increase in staffing due to local event and engagement participation by businesses</li> <li>ED - Increase in collaboration and supply chain connections for local businesses</li> <li>TOA Strategic Objective – Identify the role that the Town can play to support small home-based business in Aurora</li> </ul>
	Tourism:  • Room Nights • # of visitors (>80 km)  Brand:	<ul> <li>ED - Hotels benefit from multi-day/multi-sport events that encourage overnight stays;</li> <li>ED - Opportunity to build partnerships for tourism-related packages</li> <li>ED - Build awareness of local business</li> </ul>
	<ul><li>Media Value</li><li>Return on Investment</li></ul>	community and tourism-event support
Social / Cultural Outcomes	Volunteers:  • Number of Volunteers / Hours	<ul> <li>ED - Opportunity to build relations with businesses and staff for increased volunteer pools;</li> <li>ED - Opportunity to increase awareness of volunteer opportunities through the business network</li> <li>TOA Strategic Objective - Continue to develop programs and policies that nurture and contribute to the development of youth</li> </ul>
	Community Pride:  • Attendance • Resident Engagement / Sentiment	<ul> <li>ED - Local business support by residents;</li> <li>ED - 'Fan Favs' of local businesses that encourage and support visitors to the area;</li> <li>ED - Ongoing collaboration for tourism packages</li> </ul>
	Cultural Inclusion:  • Local Performers / Animators	SP - Recommendation to introduce traditional Canadian sports to cultural diverse groups and increase sport offerings to provide culturally diverse sport opportunities

	<ul> <li>Diversity (Cultural Communities)</li> <li>Under-Represented Groups</li> </ul>	<ul> <li>SP - Work identifies lack of opportunities for persons with physical disabilities, hosting of ParaSport events can enhance exposure and leave a legacy</li> <li>SP - Address gaps in women and girls in sport</li> <li>ED - Opportunity to support local artistentrepreneurs;</li> <li>ED - Opportunity to introduce a variety of cultural groups/performers to local businesses for ongoing relations and opportunities</li> </ul>
Sustainability Outcomes (Meeting the needs of the present with the positive impacts on	Local Leadership:  • Governance,  Management of  Transfer of  Knowledge	<ul> <li>SP - priority to support local sport organizations through resources, training and expertise in governance</li> <li>TOA Strategic Objectives – Continue to explore opportunities to further strengthen partnerships with neighbouring municipalities</li> </ul>
the future)	Venues:     • Existing Venues     • Temporary Venues	ED - Opportunity to find/enhance/develop unique venues through businesses/partnerships
	Legacy:	<ul> <li>SP - Hosting sports that are not currently provided in the community could lead to new opportunities to support participation among changing demographics</li> <li>SP - Hosting non-traditional sporting events to education and exposure throughout the community</li> <li>TOA Strategic Plan - Expand opportunities and partnerships that contribute to the celebration of culture in the community</li> </ul>
	Environmental:	TOA Strategic Plan – Continue to invest in green initiatives and infrastructures to promote environmentalism locally

ED = Economic Development Plan

SP = Sport Plan

TOA Strategic Plan = Town of Aurora Strategic Plan 2011 - 2031



100 John West Way Aurora, Ontario L4G 6J1 (905) 727-3123 aurora.ca

#### Town of Aurora

### **General Committee Report**

No. PDS21-137

Subject: Promenade Streetscape Needs Assessment

Prepared by: Lisa Hausz, Manager, Economic Development & Policy

**Department:** Planning and Development Services

Date: November 2, 2021

#### Recommendation

1. That Report No. PDS21-137 be received for information.

#### **Executive Summary**

The Town of Aurora is undertaking a Streetscape Needs Assessment in order to validate the original proposed public realm improvements while taking into consideration new policies, technologies and needs. The purpose of this report is to inform Council of the background, the project team conducting the update, and the steps to engage stakeholders through public consultation.

- A Streetscape Needs Assessment is now being undertaken to validate the original proposed public ream improvements while taking into consideration new policies, technologies and needs.
- The Town has retained The Planning Partnership (TPP) to facilitate the Streetscape Needs Assessment project and to engage stakeholders.
- Stakeholders will be consulted and engaged through a variety of means.

### **Background**

As outlined in the Aurora Promenade Streetscape Plan 2013, several action items were identified to improve the public realm in the Promenade Area. The majority of the proposed streetscape improvements are proposed for the segments of Yonge Street and Wellington Street that are located within the Promenade Secondary Plan.

The Aurora Promenade Streetscape Design & Implementation Plan was presented to Council at the January 2013 Public Planning Meeting.

During the January 2013 meeting, Council resolved the following:

THAT report PL13-003 regarding the Aurora Promenade Streetscape Design and Implementation Plan be received; and,

THAT staff report back with a multi-year capital project for some of the priority projects that staff will further refine and bring forward to Council for further discussion.

Following the January 2013 Public Planning meeting, staff evaluated implementation options and phasing with an emphasis on maximizing the potential impact of improvements and minimizing costs and disruptions. Based on this evaluation, the several recommendations (as articulated in the Plan) were identified for implementation. Some of the recommendations were implemented, or altered to accommodate current conditions, while other recommendations were never implemented and require further investigation as to their feasibility. Examples of the 2013 public realm improvements included:

- Updating all concrete sidewalks with decorative concrete paving that extend from the curb zone to building face.
- Implementing hanging baskets on light poles.
- Installing street furniture throughout the pedestrian street zone that is both respectful of the heritage character and the new town square.
- Developing historic downtown promotional banners for area, events and seasons.
- Plant street trees with 6 metre spacing (maximum) where there is adequate setback for the pedestrian zone to borrow sidewalk width from the frontage zone. Trees should be planted in appropriate tree pits, with optimum soil conditions, protective grates, and tree guards.
- Relocating traffic signs from rebar poles onto street poles where possible.
- Landscaping mid-block connections similar to the existing mid-block connection at the town square-

In February 2014, staff presented a report recommending that the Town focus the planned improvements within the "Main Streets" area. This approach ensured that a critical mass of improvements could be completed within a relatively short timeframe in a focused geographic area. In October 2019, Council partially lifted a conditional hold on a previously approved capital project to fund some of the removable public realm streetscape elements of the 2013 plan including container landscaping, new street

furniture and promotional banners that can be relocated in the event that construction occurs.

#### **Analysis**

A Streetscape Needs Assessment is now being undertaken to validate the original proposed public realm improvements while taking into consideration new policies, technologies and needs

Several factors informed the need to evaluate and recommend the increased scope of the Streetscape Design and Implementation Plan including: condition of infrastructure to accommodate future signage and lighting needs; current developments underway in the area; connectivity and broadband availability; parking requirements; accessibility needs; and the involvement of the local businesses and residents in the area.

Therefore, staff are undertaking a Streetscape Needs Assessment for the study area identified on Attachment 1 that will inform a robust design and construction plan that will consider the following elements:

- Street light pole replacements along Yonge Street
- Entry feature/signage/lighting infrastructure requirements
- Sidewalk improvements
- Crosswalk improvements/enhancements
- Accessibility elements along Yonge Street
- Parking improvements in the Downtown BIA catchment area
- Broadband/high speed internet and cell service in the area

The Town has retained The Planning Partnership (TPP) to facilitate the Streetscape Needs Assessment project and to engage stakeholders.

Staff retained The Planning Partnership (TPP) to facilitate the project and engage the various stakeholder groups. TPP was the originator of the Aurora Promenade Plan, have worked on several projects within the Promenade and are engaged as part of the Aurora Town Square project.

The Project Team consists of the following Town staff and external consultants:

- Lisa Hausz, Manager, Economic Development & Policy, Town of Aurora
- Anca Mihail, Manager, Engineering, Town of Aurora
- · Sara Tienkamp, Manager, Parks, Town of Aurora

- Wai Ying Di Giorgio, The Planning Partnership, was involved in the preparation of the Stable Neighbourhoods Urban Design Guidelines and will manage the development of the Streetscape Needs Assessment report;
- Donna Hinde, The Planning Partnership, was responsible for managing and leading the public consultation for both The Promenade Plan and the Library Square and will be in charge of developing and leading the consultation for this exercise;
- David Leinster, was responsible for the development of the Promenade Design Guidelines and is currently leading the public realm design for Aurora Town Square.

#### Stakeholders will be consulted and engaged through a variety of means.

Various stakeholders will be consulted through Advisory Committees:

- Accessibility Advisory Committee (Oct. 27 or by Nov. 10, 2021)
- Aurora Economic Development Corporation (Oct. 26, 2021)
- Aurora Business Improvement Association (Oct. 28, 2021)
- Heritage Advisory Committee (Nov. 1, 2021)
- Community Advisory Committee (Nov. 18, 2021)
- Environment Advisory Committee (Nov. 24, 2021)

Additionally, one-on-one conversations will take place and feedback will be solicited through the Town's engagement platform at <a href="https://www.EngageAurora.ca/DowntownStreetscape">www.EngageAurora.ca/DowntownStreetscape</a>.

#### **Legal Considerations**

None.

#### **Financial Implications**

Staff have consulted with the Procurement and confirmed that this project falls under an exemption category within the Town's Purchasing By-law 6076-18 as a single source item as it was funded through the existing Capital Plan 81016.

The streetscape needs assessment will include the development of a comprehensive financial plan outlining the financial implications as well as any impacts to the Town's existing levels of service for all recommendations arising from the assessment. Should

Council approve the presented recommendations, they will be included in a future budget for Council's formal review and approval.

#### **Communications Considerations**

The Town will use "engage" as the level of engagement for this project. A page will be set up on the Town's engagement platform, and stakeholders will be consulted through various means, including one-on-one conversations, committees, and virtual engagement on a broader level. Results of the engagement will be reported back to Council at a later date.

#### Link to Strategic Plan

The report supports the Strategic Plan goal of enabling a diverse, creative and resilient economy and to promote and support a plan to revitalize the downtown. The report also supports the Economic Development Strategic Plan of *Establishing Downtown Aurora* as a Destination and Focal Point for the Community, through specific actions identified in the Implementation Matrix 2021-2022 including partnership opportunities and engaging with entrepreneurs.

### Alternative(s) to the Recommendation

1. Council to provide direction.

#### **Conclusions**

As outlined in the Aurora Promenade Streetscape Plan, several action items were identified to improve the public realm within the Promenade Area. The majority of the proposed streetscape improvements will occur on Yonge Street and Wellington Street. An approach to focus on 'main street' areas first was intended to ensure that a critical mass of improvements could be completed within a relatively short timeframe in a focused geographic area.

A Streetscape Needs Assessment is now being undertaken to validate the original proposed improvements while taking into consideration new policies, technologies and needs. The intent of the Streetscape Needs Assessment is to solicit feedback through consultation with various groups and the public that will inform an updated plan. It is recommended that Council receive this report for information.

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#### **Attachments**

Attachment 1 - Subject Area Map

#### **Previous Reports**

Public Planning Report PL13-003, January 23, 2013 General Committee Report PL13-030, June 4, 2013 General Committee Report PL14-010, February 4, 2014 General Committee Report PDS19-053, October 1, 2019

#### **Pre-submission Review**

Agenda Management Team review on October 14, 2021

#### **Approvals**

Approved by David Waters, MCIP, RPP, PLE, Director, Planning and Development Services

Approved by Doug Nadorozny, Chief Administrative Officer

#### Attachment 1

